

National Emergency Management Summit

The Medical Disaster Planning & Response Process



Committed to
excellence in
trauma care

Developing a Disaster Mindset: Myths & Stereotypes of Disasters

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**Those who cannot remember
the past are condemned
to repeat it.**

George Santayana



Medical Disaster Planning & Response Process

- **1.02: Developing a disaster mindset**
- **2.02: Pre-event disaster planning**
- **6.02: Joining forces to tackle disasters**



Objectives

- Identify common myths of disasters
- Discuss how to overcome the common myths of disasters



6 P's of disaster response

- Preparation [1]
- Planning [2]
- Pre-hospital [2]
- Processes for hospital care [2]
- Patterns of injury [1]
- Pitfalls [2]

American College of Surgeons Committee on Trauma
Disaster Response and Emergency Preparedness Course



Preparation

- Myth #1: disasters are not preventable
 - Disaster = “evil star”
- Reality: most disasters are “predictable surprises”
 - Events may not be preventable
 - Crises and consequences may be ↓↓



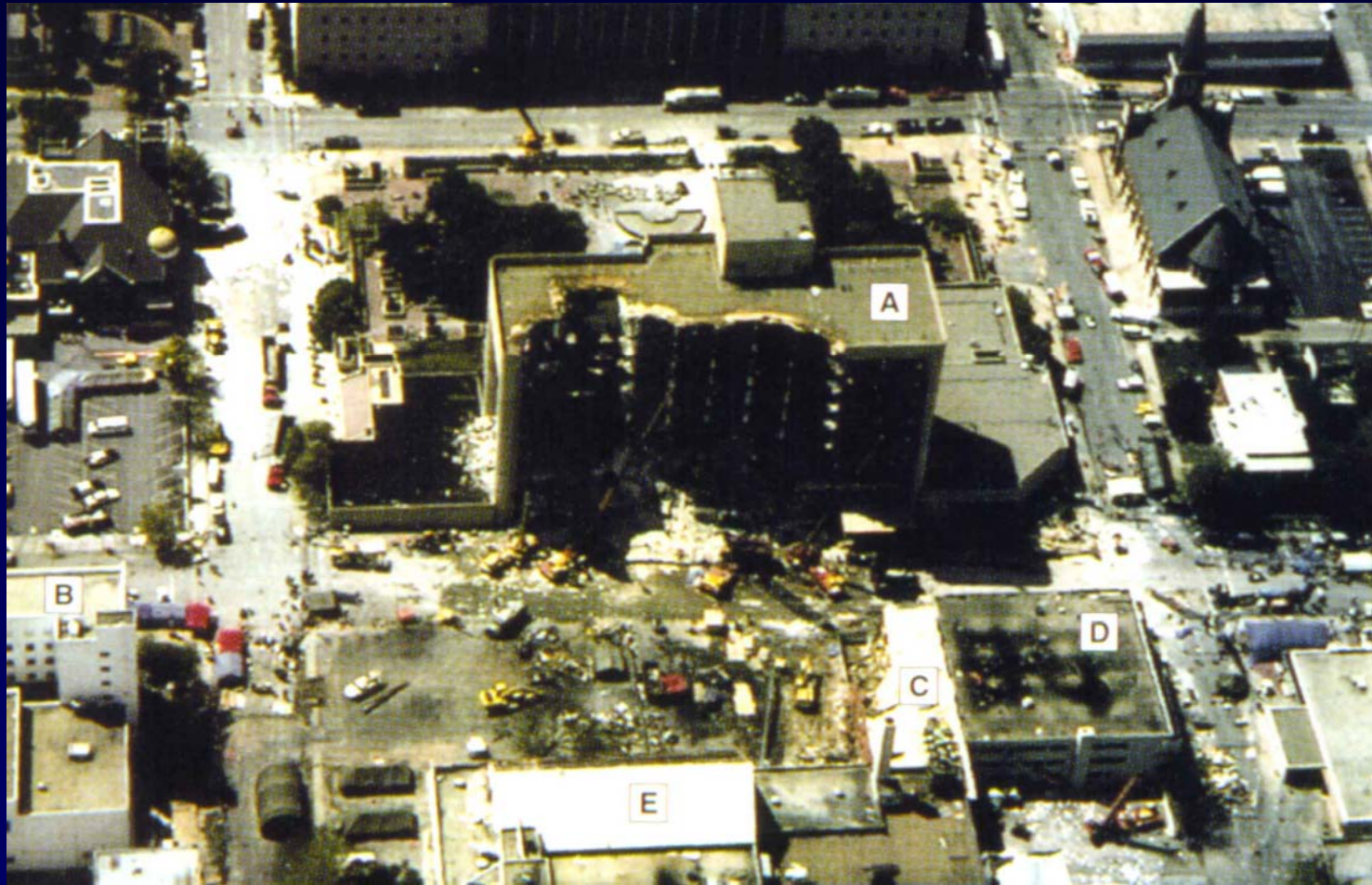
Marine barracks, Beirut, 1983



Armstrong JH, NEMS, Mar 07



Oklahoma City 1996





WTC bombing 1993



Photo By Bureau of ATF 1993 Explosives Incident Report

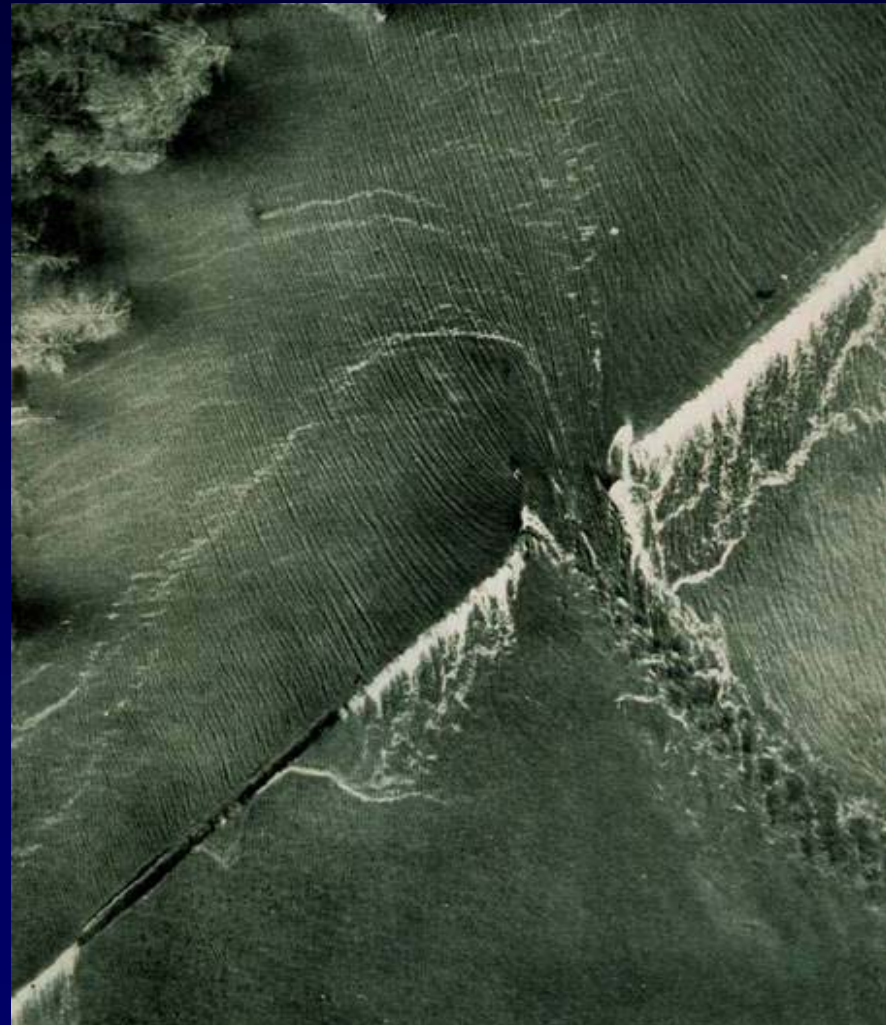


Lower Manhattan 2001





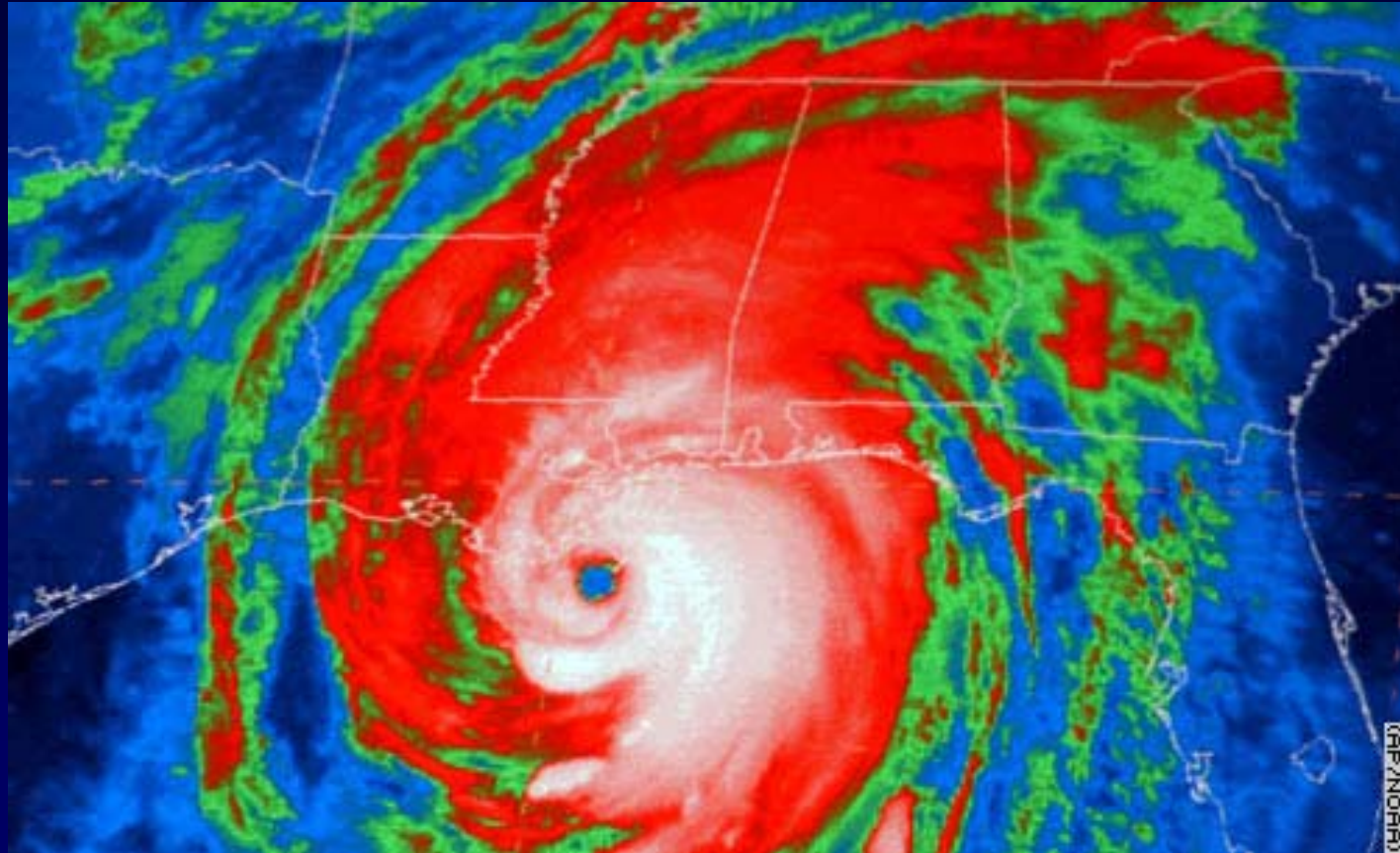
Mississippi flood of 1927



Armstrong JH, NEMS, Mar 07



Gulf Coast 2005





Predictable surprises

- Leaders know a problem exists that will not solve itself
- The problem is getting worse over time

Bazerman MH & Watkins, MD, Predictable Surprises, 2004



Predictable surprises

- Fixing the problem
 - Certain (and large) upfront costs
 - Uncertain (and larger) future costs
- Natural human tendency = status quo

Bazerman MH & Watkins, MD, Predictable Surprises, 2004



Predictable surprises

- Small vocal minority benefits from inaction
- Leaders can expect little credit from prevention



Bazerman MH & Watkins, MD, Predictable Surprises, 2004



Planning

- Myth #2: disasters are freak occurrences that don't happen in all communities
- Reality: disasters happen with greater frequency than perceived in all communities



“All-hazards”

Man-made

- Explosion
- Fire
- Weapon violence
- Structural collapse
- Transportation event (air, rail, road, water)
- Industrial HAZMAT event
- NBC event

Natural

- Hurricane
- Flood
- Earthquake
- Landslide/avalanche
- Tornado
- Wildfire
- Volcano
- Meteor

“All-hazards” = mechanism of disaster



Hazard vulnerability analysis

- Events identified
 - Likelihood
 - Severity
 - Level of preparedness
- “Connects the dots” for emergency planning
- Shared community understanding



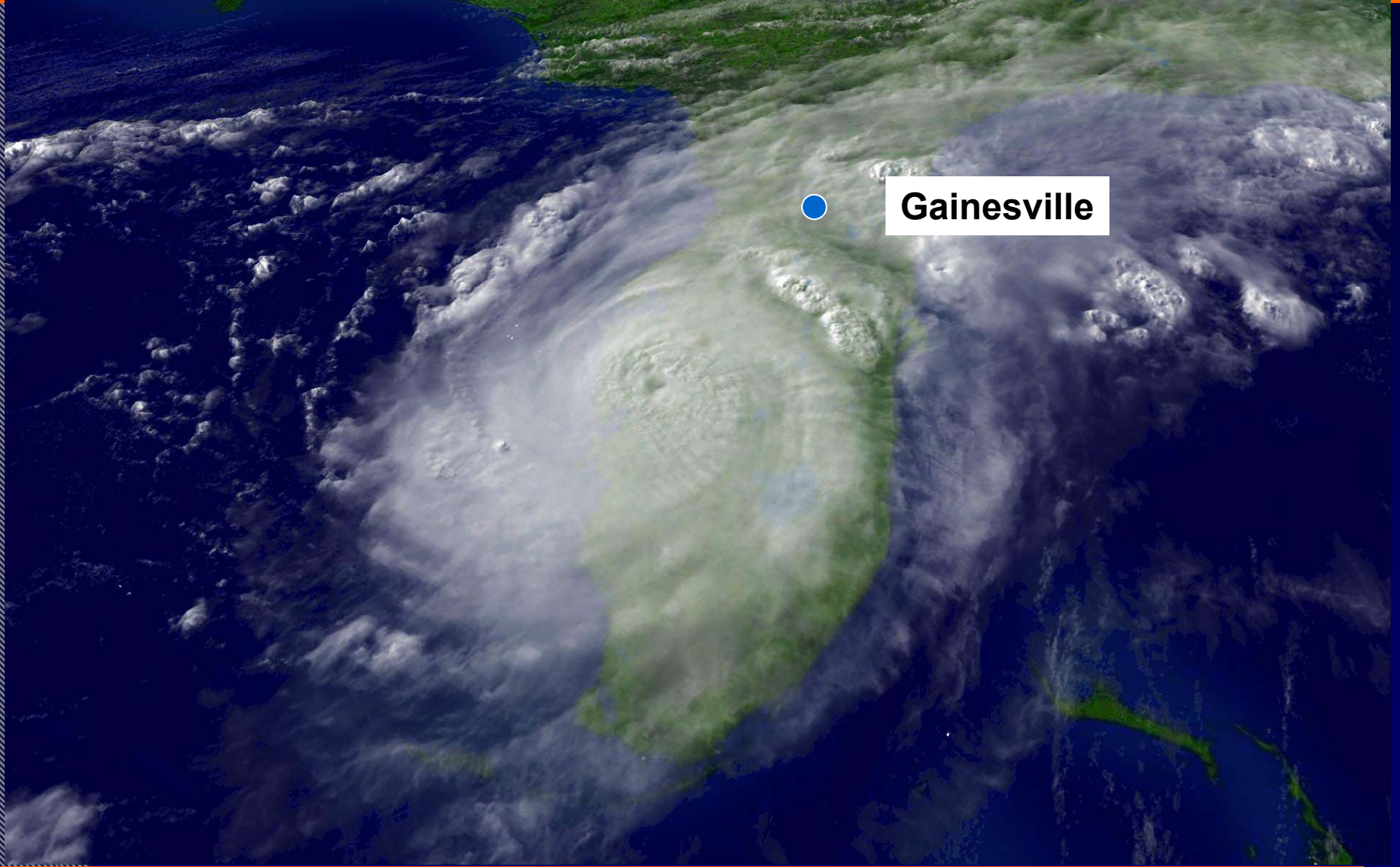
Hazard vulnerability analysis

Risk Ranking Matrix

Likelihood	Frequent					
	Likely		Significant Risk			
	Unlikely					
	Rare	Insignificant Risk				
	Extraordinary					
		Negligible	Minor	Major	Severe	Disastrous
		Severity				



Hurricane Charley 2004





Train derailment 2002





School bus crash 2006





Tornadoes 2007





UF & the Swamp



Armstrong JH, NEMS, Mar 07



Crystal River nuclear power plant





Planning: risks

- ↑ population density
- ↑ settlement in high risk areas
- ↑ hazardous materials
- ↑ threat from terrorism

↓ risks with prevention and planning



Planning

- Myth #3: disaster = single event
- Reality: disasters often are dynamic chain events
 - Situational awareness key
 - Scene safety paramount



New Orleans 2005



... after the storm took an eastward turn,
sparing flood-prone New Orleans a
catastrophe.

USA Today, August 30, 2005



Lower Manhattan 2001





Oklahoma City, 1996



Scene = danger



Shared tactical model

- D** Detection
- I** Incident command
- S** Safety & security
- A** Assess hazards
- S** Support

- T** Triage & treatment
- E** Evacuation
- R** Recovery

First, do no harm

Then, do good

National Disaster Life Support Program, American Medical Association



Planning: safety & security

- Protect responders and caregivers
- Protect the public
- Protect the casualties
- Protect the environment



Prehospital

- Myth #4: ideal human behavior occurs in disasters
- Reality: people are people



Real human behavior

- Most first responders self-dispatch
- Survivors carry out initial search & rescue
- Casualties bypass on-site services
- Casualties move by non-ambulance vehicles

Auf der Heide, Annals of Emergency Medicine, April 06



Real human behavior

- Most casualties go to closest hospital
- Least serious casualties arrive at hospitals first
- Most information about event comes from arriving patients and television

Auf der Heide, Annals of Emergency Medicine, April 06



Pre-hospital reality

- Planning should take into consideration
 - how people & organizations are likely to act
 - rather than expecting them to change their behavior to conform to the plan

*Disaster Research Center
University of Delaware*



Pre-hospital

- Myth #5: most survivors at the scene are critically injured
- Reality: most survivors at the scene are walking wounded



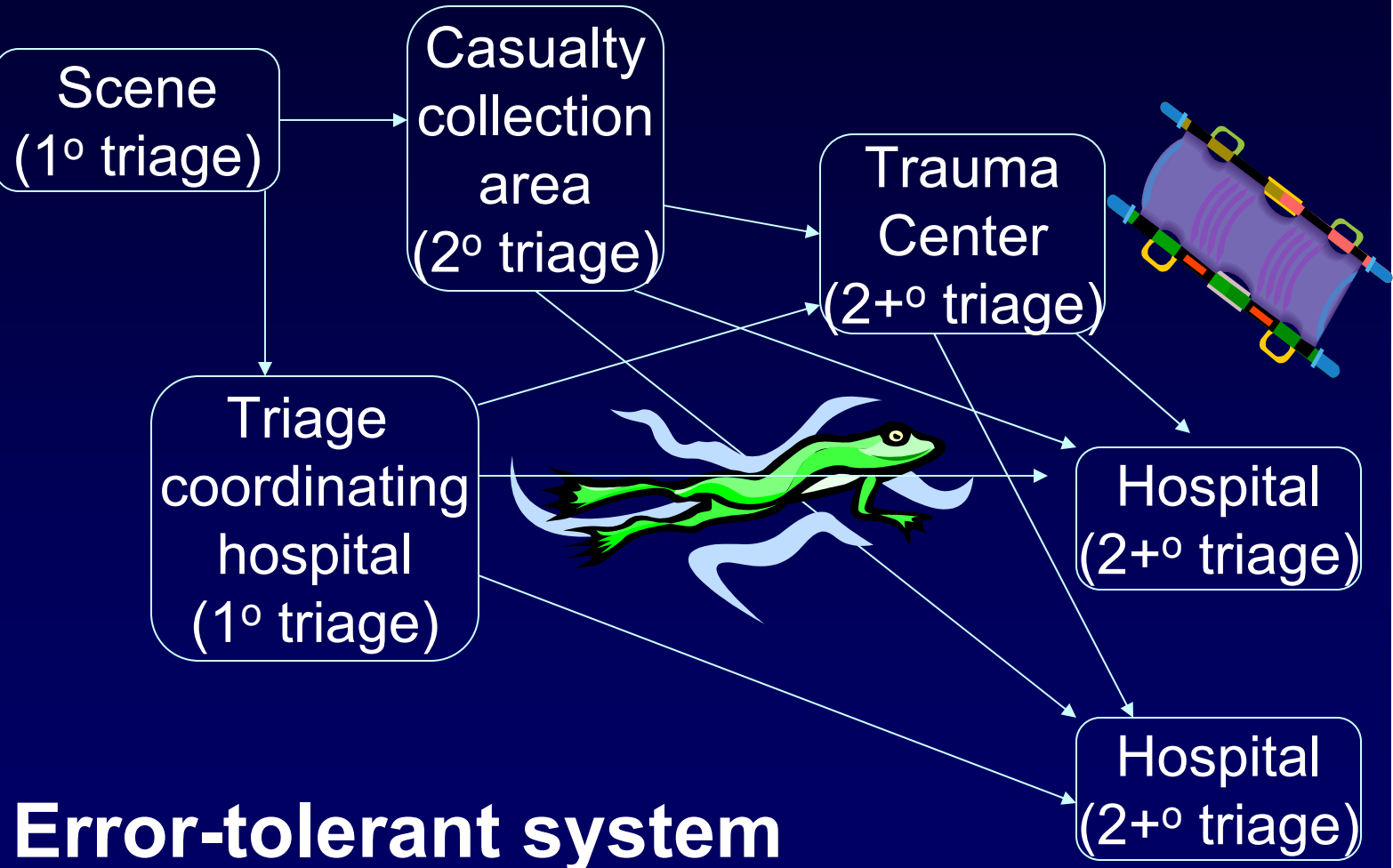
Disaster triage

- Initial survivors at scene of most disasters
 - 80% non-critical
 - 20% critical
- **Challenge**
 - Identify & prioritize critical 20%
 - Minimize critical mortality rate



Disaster triage system

Injured



Error-tolerant system



**In the middle of difficulty lies
opportunity.**

Albert Einstein



(Hospital) processes

- Myth #6: mass casualty care = doing more of the usual care
- Reality: mass casualty care = minimal acceptable care



Mass casualty care

Greatest good for the greatest number
based on available resources . . .

. . . while protecting responders and
providers

Not simply doing more of the usual

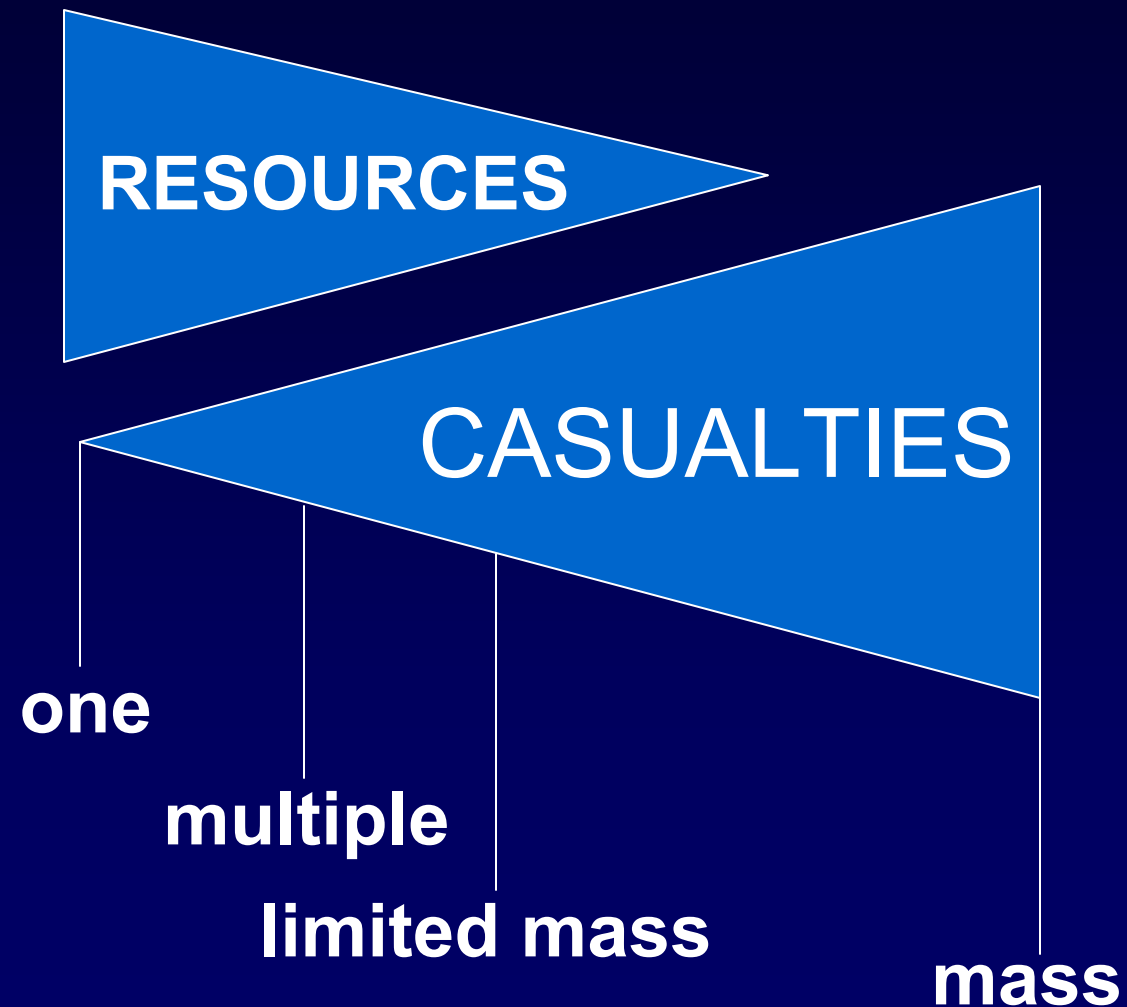


Minimal acceptable care

- Large casualty numbers
- Multidimensional injuries
- Healthcare needs > resources
- Severity, urgency, survival probability
- Occurs from scene to initial hospital +

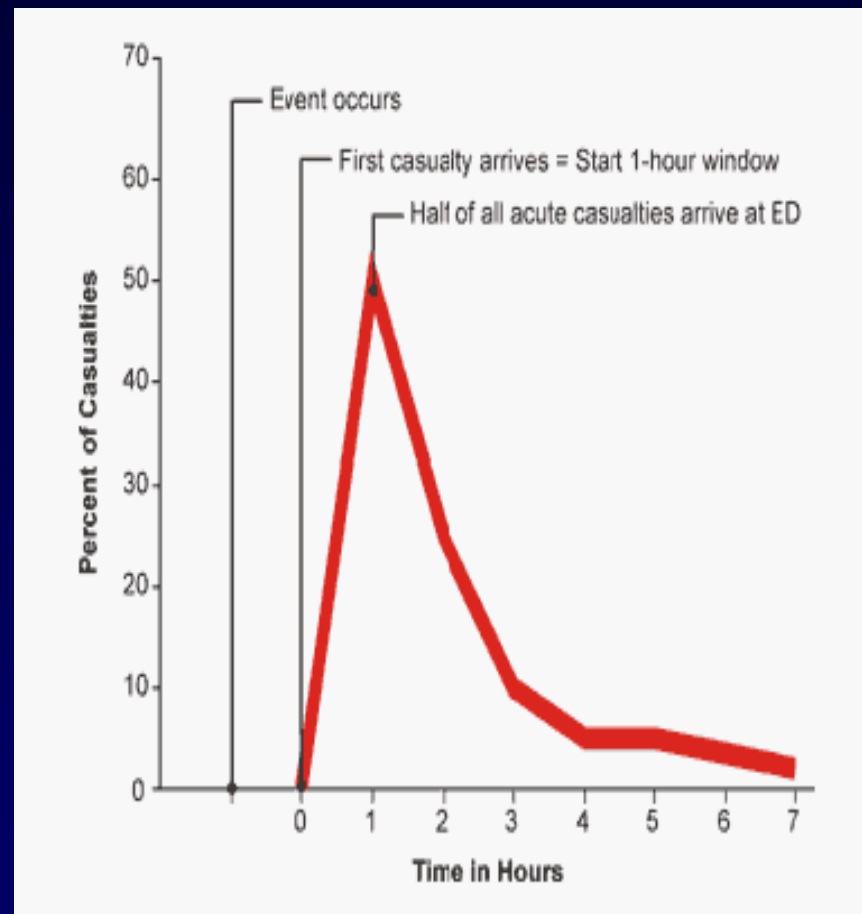


Casualty population





Hospital casualties



Centers for Disease Control, 2003

Armstrong JH, NEMS, Mar 07



Surges

- Surge capacity: ↑ space + resources
- Surge capability: ↑ ability to manage presenting injuries & medical problems
- Not business as usual

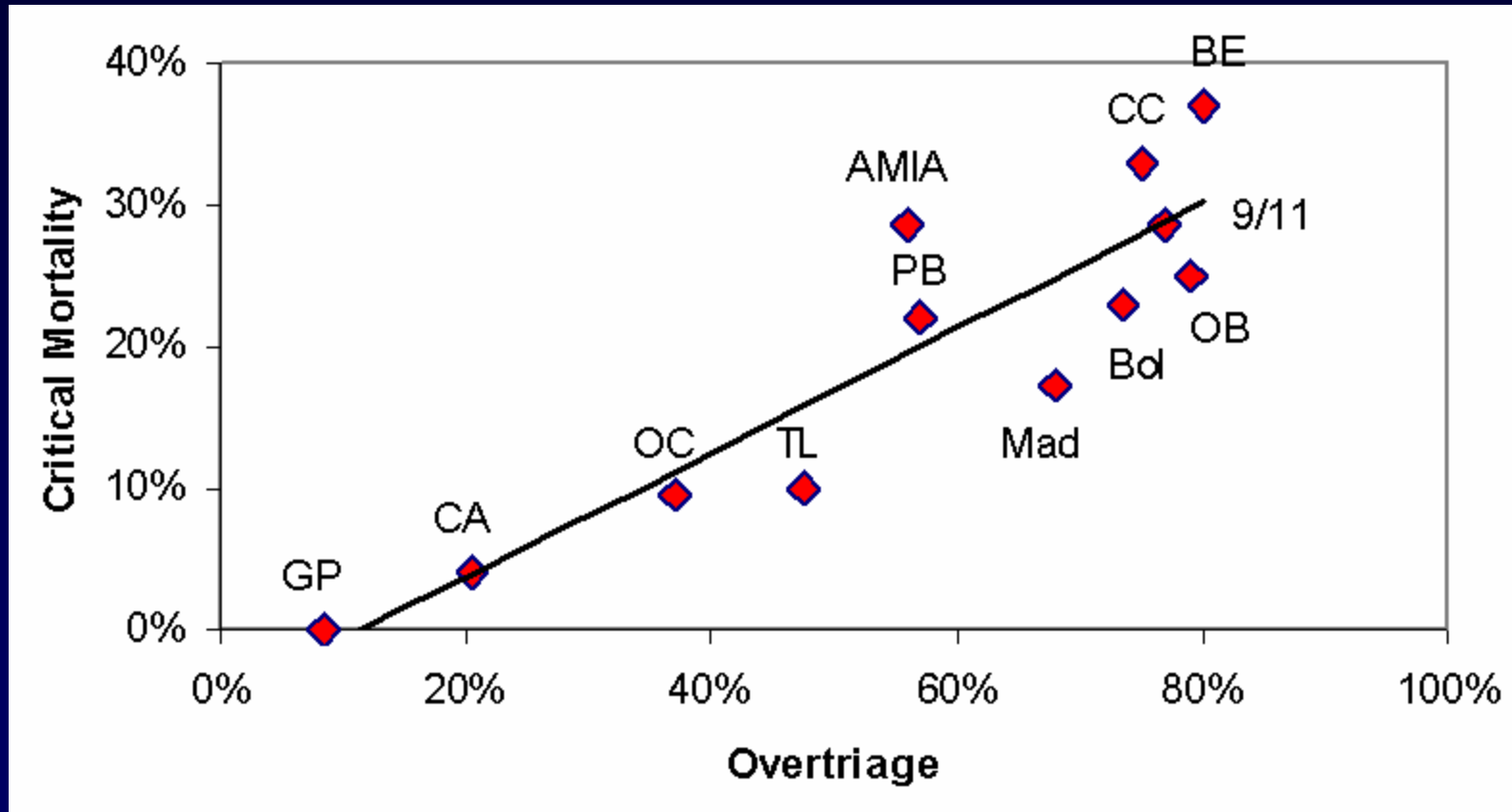


Triage

- Undertriage
 - Critical casualty assigned to delayed care
- Overtriage
 - Noncritical casualties assigned to urgent care
 - Normally only a logistical problem
 - In disasters, distraction from critically injured



Over-triage ↓↓ outcomes



Frykberg, Journal of Trauma, 2002



(Hospital) processes

- Myth #7: disasters trigger massive blood supply shortages
- Reality: blood supply has surge capacity



Calls for blood

- Lower Manhattan 2001
 - 475,000 units donated
 - 258 used
- Madrid 2004
 - 17,000 units donated
 - 104 used



(Hospital) processes

- CNN effect is real
- A story will be reported
- Shape the story for the media
 - Ongoing media relationships key



Patterns

- Myth #8: most disasters generate high volume acute care needs
- Reality: most disasters
 - Expose high volume chronic care needs
 - Generate ongoing psychosocial needs



Chronic > acute care





Acute + chronic stress





Pitfalls

- Myth #9: effective initial disaster response requires a local federal response
- Reality: all disaster response is local for 72 hours



Personal preparedness

- Individual
- Family
- Home
- Work

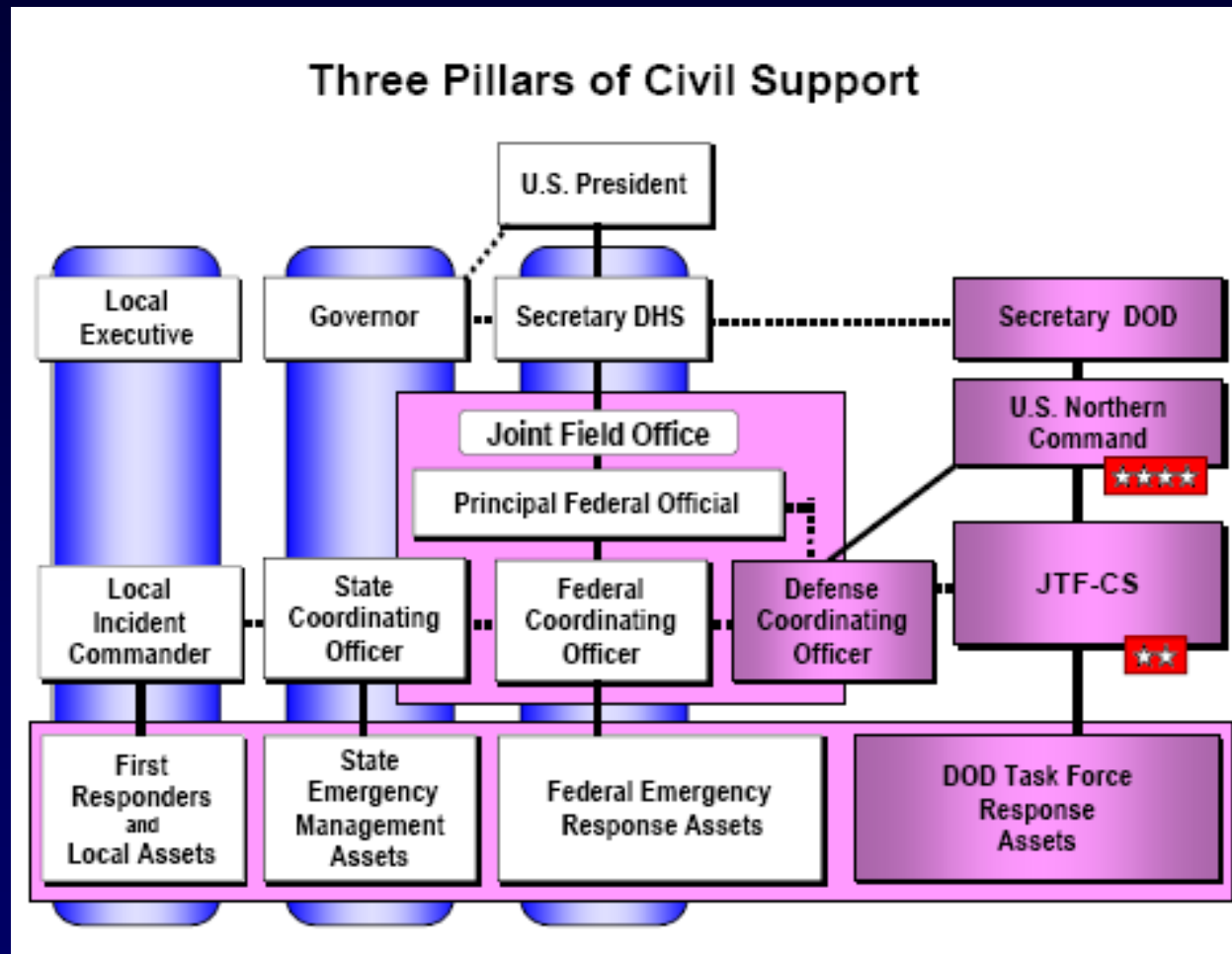


Resource response

- I: Local resources only
- II: Local + regional resources
- III: Local + regional + national resources



Local before national



(Source: JTF Civil Support Command Briefing 2005 and JHM)



Pitfalls

- Myth #10: disaster plan = full preparation
- Reality: disaster plans are relevant when
 - they are created across all stakeholders
 - they promote awareness of roles
 - they are practiced with realism



#1 pitfall: communication

- Starts with planning
- Continues through execution
- Cycles through post-event review and plan revision

“Train as you fight”



Long-term goal: recovery



Armstrong JH, NEMS, Mar 07



Best practice evidence exists!

**Science is the great antidote
to the poison
of enthusiasm & superstition.**

Adam Smith



Committed to
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**Chance favors
the prepared mind.**

Louis Pasteur

Questions?



Summary

- Myths and stereotypes = false assumptions
 - Memories fade with time
- Overcome myths with evidence and relevance
 - Translate for the community
 - Make it sticky & ongoing

Thank you!

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