



Public Health Information Infrastructure, the Public Health Information Network, and Disease Surveillance

Public Health Information Infrastructure

Public Health Information Network (PHIN)

- CDC's initiative to enable consistent exchange of response, health, and disease tracking data.
- Comprises five key functions...
 - detection and monitoring, data analysis, knowledge management, alerting, and response;...with systems that enable...
 - real-time data flow, computer assisted analysis, decision support, professional collaboration, and rapid dissemination of information.





Components of the PHIN

- **Standards** – PHIN Messaging and vocabulary standards
- **BioWatch, BioSense** – Accessing and analyzing diagnostic and pre-diagnostic health data
- **National Electronic Disease Surveillance System (NEDSS)** – disease surveillance, electronic laboratory reporting
- **Laboratory Response Network (LRN)** – diagnostic capacity and information delivery
- **Epidemiology Information Exchange (EPI-X)** – Secure, interactive communications
- **Outbreak Management System (OMS)** – Secure, distributed outbreak management
- **Health Alert Network (HAN)** – Internet connectivity, alerting and distance learning



Motivations for the PHIN

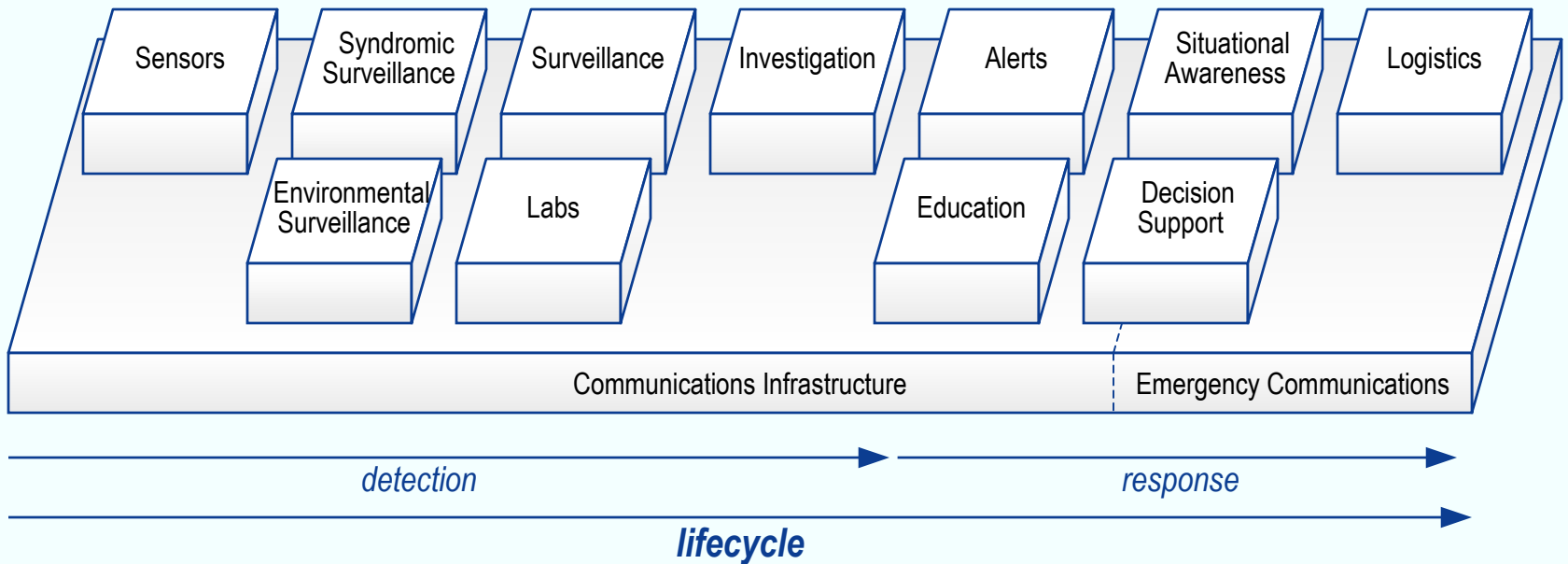
1. Health preparedness and response involves many organizations working together and exchanging information.
2. The information cycle is too long and frequently involves the manual exchange of data.
3. Decisions require rapid access to specific information.
4. Information systems need to operate reliably and securely during the worst situations.
5. The new realities of terrorism and disease trends require a new level of operation and coordination.





Surveillance

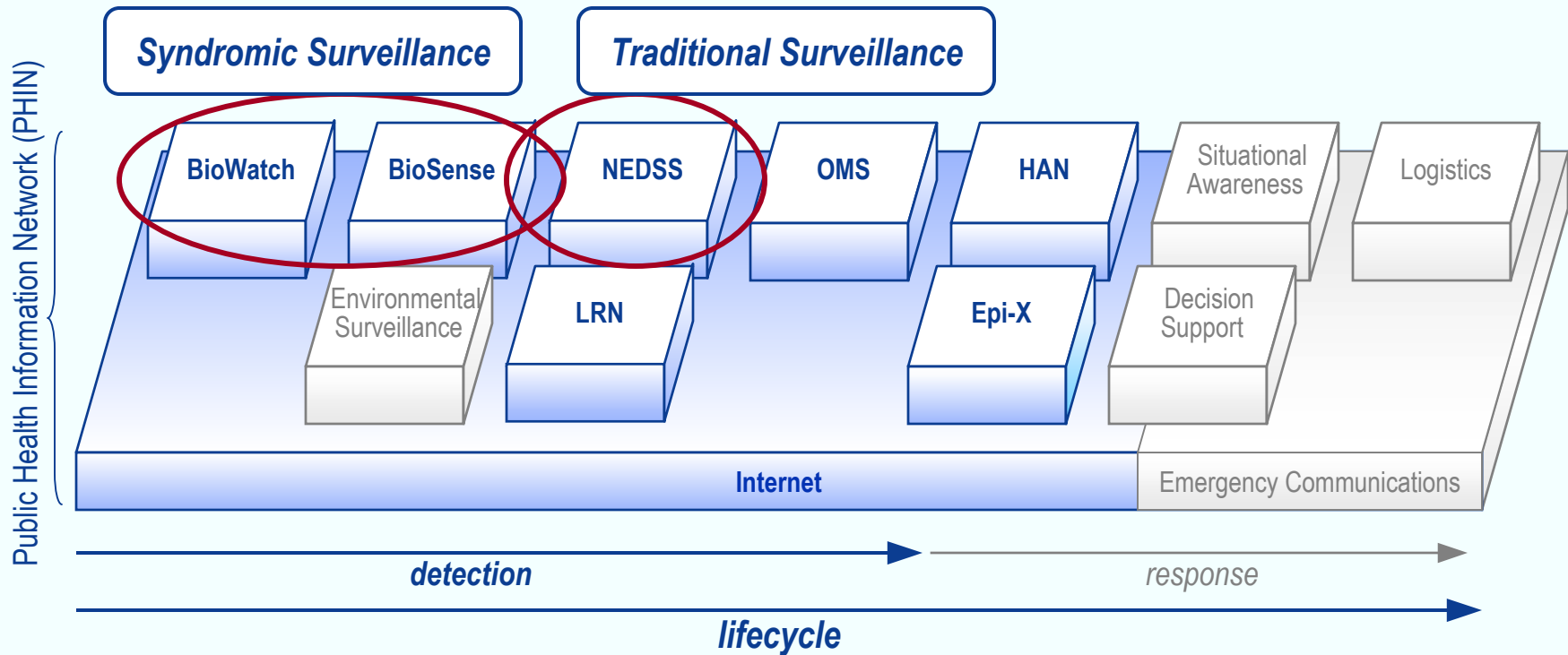
Components of Disease Surveillance and Response





Surveillance

PHIN Components for Disease Surveillance





Syndromic Surveillance Defined

Surveillance: The close monitoring of a normal person or population for signs of disease.

Syndrome: A group of related symptoms and signs of a disease or disorder, without a known underlying cause or diagnosis.

Syndromic Surveillance: In public health, the monitoring of signs and symptoms in a population, often through non-traditional data sources, as a sign of disease.

*Motivated by need to detect bioterrorism events.
Leveraged to detect naturally-occurring outbreaks*



Surveillance Approaches

Traditional Surveillance

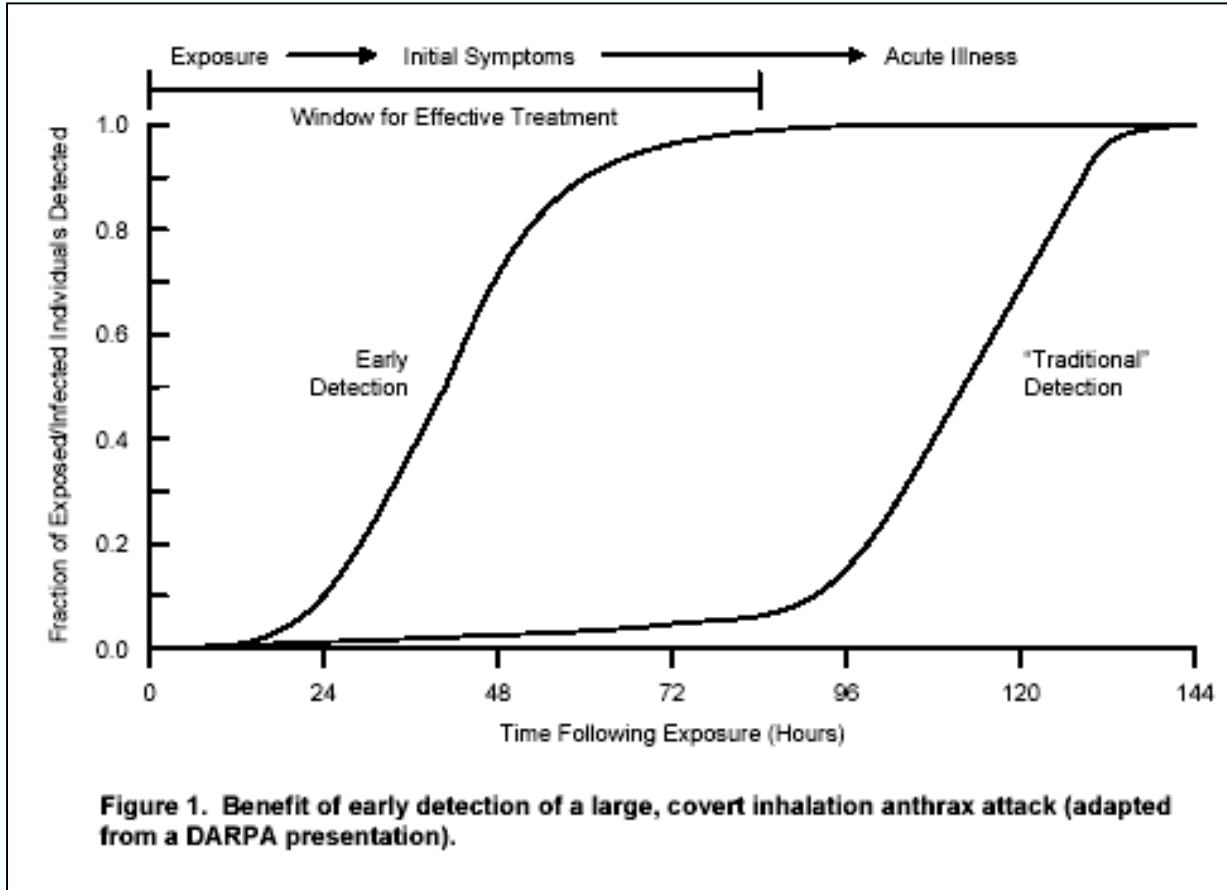
- Use data from death records, reportable cases, and confirming diagnostic tests.
- Rely on confirmed diagnoses.
- Traditional function of public health.

Syndromic Surveillance

- Use data from non-traditional sources such as 911 calls, nurse-line calls, ED complaints, drug sales.
- Rely on syndromes, before a diagnosis is available.
- Emerging function of public health.



Promise of Syndromic Surveillance



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A Summary of Non-Traditional Disease Surveillance¹

The Concept of Early Detection

A large number of activities, in various stages of maturity, are underway to develop surveillance systems for early warning or detection of terrorist (U.S. 2002, 2007; 18, 41). The disease motivation for all these efforts is increased concern regarding possible bioterrorism. However, such systems may also be useful in detecting outbreaks of naturally occurring disease, thereby providing a dual use benefit of improving public health surveillance more generally. The benefit of earlier detection in the event of a bioterrorist attack, in terms of reducing more effective treatment, is conceptually depicted in Figure 1. This scenario is based on a hypothetical large, covert inhalation anthrax attack (17).

The horizontal axis displays time after exposure to the agent. Across the top of the figure are progressive stages of disease development from exposure through the onset of initial symptoms to acute illness and possibly death, also depicted in the time window wherein treatment would be most effective during the onset of initial symptoms. The vertical axis provides a measure of level of detection expressed as the fraction of total population exposed and infected that has been detected. The curve labeled "traditional detection" is based on using clinical data such as that associated with the diagnosis of sporadic disease, diagnosis, positive laboratory findings, etc. The curve labeled "early detection" is based on results from the use of detection methods applied to other data characteristic of the disease. In the situation depicted, the early detection curve reflects a signal that is several days earlier than the traditional detection curve. Because traditional surveillance does not begin to show a strong increase in detection until after the effective treatment window is closed, early detection creates the opportunity to treat a significant portion of the infected population within the effective window. The potential benefit is a significant reduction in mortality as a result of earlier detection.

A quantitative estimation of the benefits of early detection, particularly its economic benefits, is illustrated in Figure 2 (13,14). Here, Kaufman estimates the number of saved lives and the economic benefits that might be realized by earlier detection of a similar anthrax attack. Without regard for the detection method, these gains were estimated on the basis of number of days following the attack before the event is detected and systems are identified for prophylaxis, medicine, administration, in addition to a dramatic reduction in mortality. The economic benefits are illustrated on the left by a dramatic reduction in the number of hospital days and outpatient visits. On the right, "savings"

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Earlier Detection

↓

More Effective Intervention



Surveillance Algorithms

Table 2. Methods used in bioevent surveillance programs.

Detection Type	Method Category	Representative Methods	Ref.
Time Series Detection	Detection Methods	<ul style="list-style-type: none"> Time-weighted averaging CUSUM (and variants) other control chart methods 	4,20 4,22
		Predictive Methods	<ul style="list-style-type: none"> Serfling method (cyclic regression model) ARIMA (auto-regressive integrated moving average) other regressive adaptive filters GPS (Gamma Poisson shrinker) and MGPS (multi-item Gamma Poisson shrinker)
	State Estimation		<ul style="list-style-type: none"> Univariate hidden Markov models Kalman filtering
	Modeling	<ul style="list-style-type: none"> Change-point analysis 	

Detection Type	Method Category	Representative Methods
Spatial-Temporal Detection	Predictive Methods	<ul style="list-style-type: none"> Spatial and spatial-temporal models Gaussian networks
	State Estimation	<ul style="list-style-type: none"> FLUMOD (spatial-temporal methods)
	Rule-Based Methods	<ul style="list-style-type: none"> WSARE ("What's Abnormal?") Artificial neural networks
Related Techniques	Modeling	<ul style="list-style-type: none"> Causal Gaussian models Gaussian modeling
	Other	<ul style="list-style-type: none"> Contingency table analysis Randomization testing FDR (false discovery rate) hypothesis testing Text mining

Table 3. Summary of some of the major bioevent surveillance programs.

Program	Organization(s)	Ref.
Bio-event Advanced Leading Indicator Recognition Technology (Bio-ALIRT)	DARPA, Potomac Institute	D. Siegrist
BioSense	CDC	J. Loonsk B. Rhodes 31
Children's Hospital Boston program	Children's Hospital program	K. Mandl
Early Aberration Reporting System (EARS)	CDC	D. Bray 21,22 L. Hutwagner
Electronic Surveillance System for the Early Notification of Community-Based Epidemics (ESSENCE II)	Johns Hopkins, APL	J. Lombardo 38
Harvard Pilgrim program	Consortium led by Harvard Pilgrim Health Care	R. Platt 26
Lightweight Epidemiological Advanced Detection and Emergency Response System (LEADERS)	ScenPro	B. Jones 39
New York City Department of Health and Mental Hygiene surveillance program	NYC Dept. of Health and Mental Hygiene	R. Heffernan
Rapid Syndrome Validation Project (RSVP)	Sandia Nat'l Lab	A. Zelicoff 40
Realtime Outbreak and Disease Surveillance (RODS)	PITT/CMU	M. Wagner 41

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A Summary of Non-Traditional Disease Surveillance¹

The Concept of Early Detection

A large number of activities, in various stages of maturity, are underway to develop surveillance systems for early warning or detection of bioevent (1). These systems are designed to provide notification for all those entities in increased concern regarding possible bioevent. However, such systems may also be useful in detecting outbreaks of naturally occurring diseases, thereby providing a dual use benefit of improving public health surveillance more generally. The benefit of early detection in the event of a bioevent attack, in terms of reducing more effective treatment, is conceptually depicted in Figure 1. This scenario is based on a hypothetical large, covert inhalation anthrax attack (27).

The horizontal axis displays time after exposure to the agent. Across the top of the figure are progressive stages of disease development from exposure through the onset of initial symptoms to case illness and possibly death, also depicted in the time window where treatment would be most effective during the onset of initial symptoms. The vertical axis provides a measure of level of detection expressed as the fraction of total population exposed and infected that has been detected. The early medical "traditional detection" is based on using clinical data such as that associated with the diagnosis of reportable diseases, diagnosis, post-mortem laboratory use, the early detection "early detection" is based on results from the use of detection methods applied to other data characteristics of the disease. In the situation depicted, the early detection curve reflects a signal that is several days earlier than the traditional detection curve. These traditional surveillance data do not begin to show a strong increase in detection until after the effective treatment window in which early detection creates the opportunity to treat a significant portion of the infected population within the effective window. The potential benefit is a significant reduction in mortality as a result of earlier detection.

A quantitative comparison of the benefits of early detection, particularly its economic benefits, is illustrated in Figure 2 (23,34). Here, Kaufman estimates the number of saved lives and the economic benefits that might be realized by earlier detection of a smaller anthrax attack. Without regard for the detection method, these gains were estimated on the basis of number of days following the attack before the event is detected and victims are identified for prophylaxis, antibiotic administration, in addition to a dramatic reduction in mortality, the economic benefits are illustrated on the left by a dramatic reduction in the number of hospital days and outpatient visits, on the right, "no wage"

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¹ The material in this white paper was extracted from the document entitled "Bioevent Surveillance Algorithm Test Maturity: Operating Concepts and High-Level Requirements" developed under HRA proposal (020002) and finalized in July, 2001.



Sources of Data

Table 1. Possible data types used in bioevent surveillance programs.

Data Categories		Earlier Potential Detection	
		←	
Increasing Data Variability ↓	Traditional	Discharge diagnoses	Deaths and coroner reports
		Laboratory test results	
	Syndromic	Laboratory test orders	Admitting diagnoses
		Emergency Dept. chief complaints	Physician billing codes
		Nurse triage call records	Prescription drug orders
		EMT (911) call records	
	Nontraditional	Zoonotic illness in animals	Over-the-counter drug sales
		Medical Web site activity	
		Work and school absences	
		Product sales (juice, tissues, etc)	

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A Summary of Non-Traditional Disease Surveillance¹

The Concept of Early Detection

A large number of activities, in various stages of maturity, are underway to develop surveillance systems for early warning or detection of bioevent (1, 2, 3, 4, 5, 6, 7, 8, 9, 10). The disease notification for all these efforts is increased concern regarding possible bioterrorism. However, such systems may also be useful in detecting outbreaks of naturally occurring diseases, thereby providing a dual use benefit of improving public health surveillance more generally. The benefits of earlier detection in the case of a bioterrorist attack, in terms of reducing more effective treatment, is conceptually depicted in Figure 1. This scenario is based on a hypothetical large, covert inhalation anthrax attack (17).

The horizontal axis displays time after exposure to the agent. Across the top of the figure are progressive stages of disease development from exposure through the onset of initial symptoms to acute illness and possibly death. Also depicted is the time window wherein treatment would be most effective during the onset of initial symptoms. The vertical axis provides a measure of level of detection expressed as the fraction of the total population exposed and infected that has been detected. The early medical "traditional data source" is based on using clinical data such as that associated with the diagnosis of respiratory disease, pneumonia, influenza, etc. The early medical "syndromic" data source is based on results from the use of detection methods applied to other data characteristics of the disease. In the situation depicted, the early detection curve reflects a signal that is several days earlier than the traditional detection curve. Since traditional surveillance does not begin to show a strong increase in detection until after the effective treatment window is closed, early detection creates the opportunity to treat a significant portion of the infected population within the effective window. The potential benefit is a significant reduction in mortality as a result of earlier detection.

A quantitative consideration of the benefits of early detection, particularly its economic benefits, is illustrated in Figure 2 (23, 24). Here, Kaufman estimates the number of saved lives and the economic benefits that might be realized by earlier detection of a similar anthrax attack. Without regard for the detection method, these gains were estimated on the basis of number of days following the attack before the event is detected and systems are identified for prophylaxis, medicine, administration. In addition to a dramatic reduction in mortality, the economic benefits are illustrated on the left by a dramatic reduction in the number of hospital days and outpatient visits. On the right, "no wage"

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Traditional Surveillance
Specific Manual Not Timely



Sources of Data

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		Medical Web site activity	
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A Summary of Non-Traditional Disease Surveillance¹

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The horizontal axis displays time after exposure to the agent. Across the top of the figure are progressive stages of disease development from exposure through the onset of initial symptoms to death (shown as possibly averted). Also depicted is the time window wherein treatment would be most effective during the onset of initial symptoms. The vertical axis provides a measure of level of detection expressed as the fraction of the total population exposed and infected that has been detected. The early medical "traditional data source" is based on using clinical data such as that associated with the diagnosis of respiratory distress, possible infectious etiology, etc. The early medical "syndromic data source" is based on results from the use of detection methods applied to other data characteristics of the disease. In the situation depicted, the early detection curve reflects a signal that is several days earlier than the traditional detection curve. These traditional surveillance data do begin to show a strong increase in detection until after the effective treatment window is closed; early detection creates the opportunity to treat a significant portion of the infected population within the effective window. The potential benefit is a significant reduction in mortality as a result of earlier detection.

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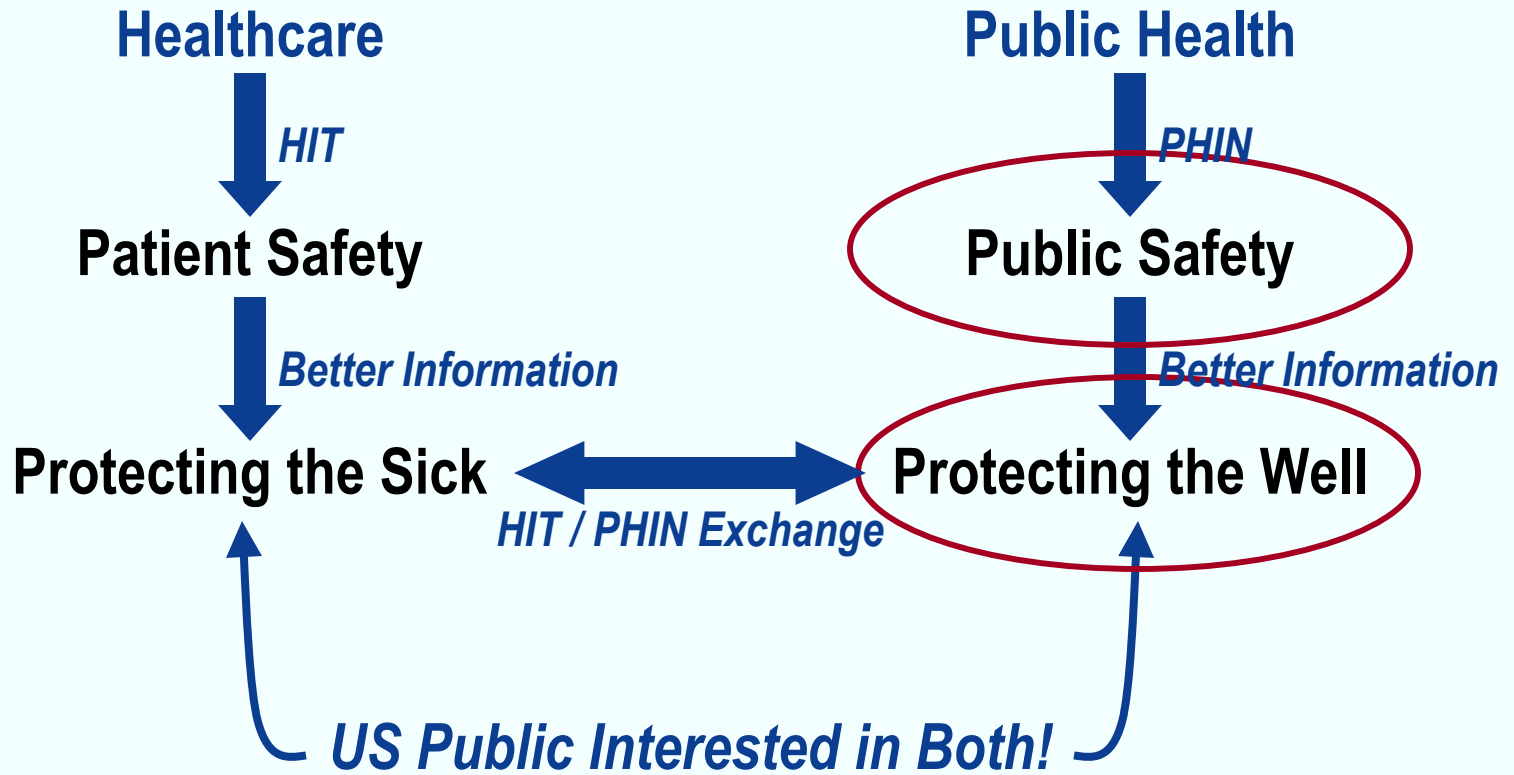
Syndromic Surveillance
Non-Specific Already Electronic Early Warning?



So what about HIT and the EHR?



Motivation: Parallel of Safety





HIT as a Source of Public Health Information

- **HIT and the EHR fundamentally change the availability of clinical information for public health.**
 - **Timely access to specific information.**
 - **Electronic access that is a byproduct of standard clinical practice.**
- **Utility of HIT is dependent upon the availability of that information nationally and globally.**

Must maintain patient privacy.

Must provide incentives for healthcare to take part.



Sources of Data

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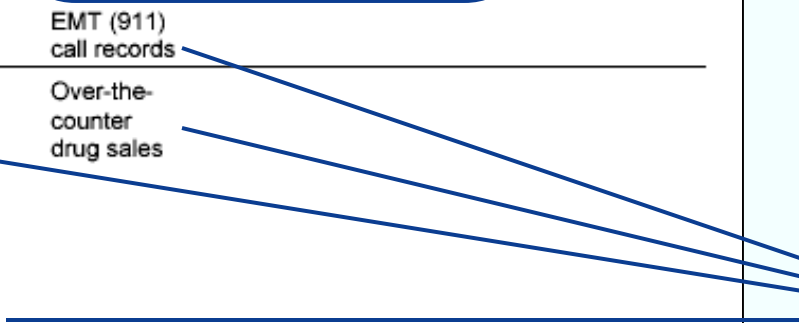
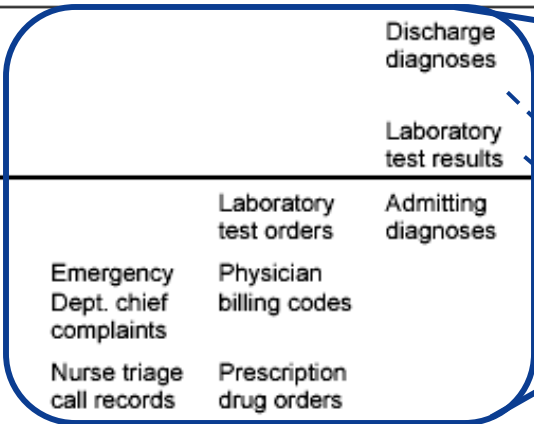
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	Medical Web site activity		
	Work and school absences		
	Product sales (juice, tissues, etc)		

Increasing Data Variability

Potential Gain from HIT and an EHR
*Relatively Specific
 Already Electronic
 Much More Timely*

Traditional Surveillance

Syndromic Surveillance





More Than Information

- Public health and disease surveillance provides a larger picture for the utility of HIT and the EHR.
 - ...more than patient access to health information...
 - ...more than physician access to patient records standards...
 - ...more than electronic capture of patient information...
 - ...more than a facilitator for clinical research and evidence-based medicine...
 - ...more than an enabler of provider efficiency...
 - ...more than an enabler of plans and communities...
- Success is fundamentally about *Infrastructure, Interoperability, Information Availability, and Information Exchange.*



HIT & Public Health

- **Public Health is both a potential provider and a potential consumer of information.**
- **The PHIN is an example of a national health information infrastructure, designed for public health information exchange.**

But the potential of HIT can only be realized if...

- **HIT and the EHR are designed and implemented with standards and data exchange in mind.**
- **Public Health engages during the conceptualization of HIT and the EHR to ensure that PHIN can take advantage of information.**