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European Commission's Proposal to Re-Design Existing European Drug Safety Rules – Outline of Major Changes

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The Commission's Legislative Proposals

- Presented on 5 December 2007
- Proposals contain very significant changes to EU pharmacovigilance ('PV') legislation
- Emphasis on:
 - higher value activities: less focus on reporting, more on risk management
 - high risk products: more requirements for high risk products, less for low risk products
 - 'benefit risk' as key concept
- May offer opportunities for companies to improve drug safety for the benefit of the business as a whole





Timeline



- March-May 2006: Previous stakeholder consultation
 - Focus on strengths and weaknesses of current system
- February 2007: Vice-President Verheugen presented
 - "Strategy to Better Protect Public Health by Strengthening and Rationalizing EU Pharmacovigilance"
 - Part of that strategy covered "proposals for changes to the legal framework"
- 5 December 2007 1 February 2008: Stakeholder Consultation (82 contributions!)
- Q4 2008: Commission aims to adopt proposals for the European Council and Parliament ("co-decision procedure")



Previous Consultation Identified Weaknesses in EU PV Regime:

- Complex system
- Duplication of work
- Lack of clear roles and responsibilities



- Significant administrative burdens on industry and regulators
- Implementation not the same in all MS negative impact on functioning of the internal market
- No fast and coherent EU action in response to drug safety alerts



Legislative Strategy

- The Commission proposes:
 - a Directive of the European Parliament and the Council amending Directive 2001/83/EC
 - a Regulation of the European Parliament and the Council amending Regulation (EC) No 726/2004
- Article 101(b) of the proposals provide the legal basis for the Commission to adopt Good Vigilance Practices ('GVP')





Structure of Presentation

Focus on six key aspects:

- Risk Management System
- ADR Reporting
- PSUR Reporting
- Safety Assessment
- Key Safety Information
- Enforcement





1. Risk Management System

Risk management system integrated into MA:

"The risk management system shall be annexed to the marketing authorization"

- Risk management system key element in MS assessment of applications for MAs, together with data from pre-clinical tests and clinical trials (Article 21(4))
 - Commission argues that:

"regulatory authority decision-making when authorizing products is directly linked to the robustness of post-authorization pharmacovigilance ... this means products can be authorized earlier in their development"



Risk Management Conditions for MAs

- A MA may be granted subject to conditions included in the risk management system:
 - requirement to conduct PASS
 - additional adverse reaction recording/reporting obligations
 - conditions or restrictions of use
- MS Competent Authorities ('CAs') may provide that conditions should be met within certain deadlines
- Note: Continuation of the MA shall be linked to the fulfillment of conditions
- Note: Products subject to conditions shall be included in list of intensively monitored products (more later)



Post Authorisation Safety Studies

- Clarified legal basis for Post Authorisation Safety Studies ('PASS'):
 - an authority that granted a MA <u>may</u> require a PASS "if there are serious concerns about the risks affecting the risk benefit balance ..."
- Amended definition of 'PASS':

"A pharmacoepidemiological study or clinical trial with an authorized medicinal product conducted with the aim of identifying, characterizing or quantifying a safety hazard, or confirming the safety profile of the medicinal product"

 If PASS is required, it shall be a condition for the MA



PV System Master File

 The PV System Master File ('SMF') is defined as:

"A detailed description of the PV system utilized by the MAH to fulfill the tasks and responsibilities listed in [PV legislation]"

 Note: It should be maintained on site and available for regulators and inspectors





2. Changes to ADR Reporting

Key simplifications:

- All EU <u>domestic reports</u> go to Eudravigilance only
- All serious <u>third country reports</u> go to Eudravigilance only
- The EMEA to scan <u>scientific literature</u> (no longer MAH responsibility)
- Note: 15 day reporting for all EU source case reports



Changes to ADR Reporting (cont'd)

- Patients to report suspected ADRs:
 - for medicines under intensive monitoring: to MAH
 - for other drugs: to relevant national CA
- Medication errors to be reported



 Public access to individual adverse reaction reports in Eudravigilance



Medicines Under Intensive Monitoring

- EMEA to establish and maintain list of medicines under intensive monitoring
 - names of products and active ingredients
 - any product subject to conditions or restrictions shall be automatically added to list
 - removal from the list <u>linked to risk management plan</u> <u>conditions</u> (if risk benefit balance remains positive after assessment of additional data)
- SPC, package, and package leaflet for products under intensive monitoring to provide:

"This medicinal product is under intensive monitoring. All suspected adverse reactions should be reported"



Changed Causality Assessment

- Article 101(e) introduces a lower causality threshold for reports:
 - "where the MAH considers that a causal relationship is at least a reasonable possibility, and this shall include:
 - (a) Reports where the <u>patient or Healthcare Professional has</u> <u>made a statement</u> that a causal relationship between the event and the product is considered to be <u>at least a</u> <u>reasonable possibility</u>; and
 - (b) Reports where ... the <u>temporal relationship</u> between the exposure to the medicinal product and the adverse reaction <u>means that a causal relationship cannot be</u> excluded."



3. PSUR Reporting

- Periodic Safety Update Reports ('PSURs') shall:
 - contain scientific evaluation of risk benefit balance
 - contain summaries of data relevant to risk benefit



- not routinely contain listings of individual cases
- contain data on volumes of sales and, if available, data on volume of prescriptions
- be submitted electronically



Exemptions from PSUR Reporting

PSURs <u>not</u> required for:



- ✓ generics (Article 10)
- ✓ active ingredients in well-established medicinal use for ten years with an acceptable level of safety (article 10a)
- ✓ homeopathic medicinal products (Article 13-16)
- ✓ traditional herbal medicinal products (Articles 16a-16i)



4. Safety Assessment for Nationally Authorized Products

- Centralize at EU level the safety assessment for nationally authorized products (Article 101(k))
- Mandatory community assessment <u>if</u> certain criteria ("triggers") are met, i.e. if MS:
 - considers suspension or revocation of a MA
 - considers suspending marketing or distribution of product
 - considers refusing renewal of MA
 - is informed by the MAH that it considers withdrawing a product on safety grounds



Safety Assessment for Nationally Authorized Products (cont'd)



- Triggers (cont'd), if MS:
 - considers that new a contraindication or a restriction to indications is necessary
 - conducts inspection and finds "serious deficiencies"
- Detailed procedure:
 - Public hearing
 - Assessment by new "Committee on Pharmacovigilance"
 - CHMP opinion (made public)
 - Commission decision (binding)



Transparency and Communications

 EMEA to <u>coordinate</u> important safety announcements between CAs

- EMEA to establish a safety web portal to make available safety data, including:
 - agreed risk management plans
 - list of all OPPVs
 - reference dates for PSURs
 - agreed PASS protocols
 - the initiation of a Community assessment of safety issues, including data related to public hearings



5. Key Safety Information

- Introduction of a new presentation of "key safety information"
 - the <u>Summary of Product Characteristics</u> (SPC) shall contain "**key safety information** about the medicinal product and **how to minimise risks**"
 - the <u>Package Leaflet</u> shall contain the same data presented in a box surrounded by a **black border**
- Note: link to risk minimization





6. Enforcement



Enforcement of risk management:

"The MS shall ensure that laws, procedures and resources are in place to allow enforcement of measures included in risk management plans ..."

"... effective, proportionate and dissuasive penalties..."

- CAs shall send all inspection reports to the EMEA
- Criteria for suspension, revocation, withdrawal or variation of MA by CAs simplified:
 - if risk benefit balance is not positive
 - (if composition of product is not as declared)



Conclusions

Very significant changes to EU drug safety legislation

Focus:

- less reporting, more risk management
- less duplication, more centralization
- benefit-risk as key criteria



Implications:

- monitor developments in 2008 carefully
- higher value PV?
- opportunities and risks



Thank you!

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