

# Medicaid on the Front Lines: Health Reform and States' Budgets

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### Health Care Reform

#### Implementation:

- Staggered time-line of effective dates;
- Major Medicaid and private-market changes effective 2014;
- CMS, NASMD, NGA & State Representatives forming workgroups to address Medicaid Changes.

#### Medicaid Changes:

- Expands Medicaid to everyone under 133% of FPL, with increased federal funds for this population;
- Current eligibility levels, procedures and methodologies are frozen until 12/31/2013 for adults and 9/30/2019 for children (including CHIP);
- Restructures income calculation for many Medicaid beneficiaries (but not people with Disabilities) to IRS income calculation including elimination of income disregards;
- Elimination of asset/resource test for individuals who have the income calculation restructured;
- Mandatory increase to the provider rates Medicaid pays for primary care services (100% federal funds).

- Medicaid (continued):
  - Expands Medicaid to any individual under 25 previously served through Child Welfare;
  - Creates state-plan option for family planning services;
- Other programs:
  - Includes grants and incentives to expand and subsidize high-risk pools;
  - Increases funding for ADRCs;
  - Establishes grants for school-based health services.

- Long-term Care:
  - Establishes the CLASS Act:
    - National long term care insurance program funded by payroll deductions;
    - Eligibility determined by ADLs, not finances;
  - Creates new options for community-based long-term care through Medicaid;
  - Provides FMAP incentives to increase long-term care in the community;
  - Provides grants and demonstrations to address IMD coverage.

- Under Private Insurance:
  - "Community Rating" limits on variation in premiums for individuals within a geographic area;
  - Prohibits exclusion of pre-existing conditions;
  - "Guaranteed Issue/Renewal" no one can be denied coverage/dropped due to health conditions;
  - Removes annual/lifetime limits on care;
  - Required Benefits Package (Including Rehabilitation, Habilitation, MH treatment).

- Individual mandate to buy insurance allows some individuals to "opt-out" of mandate;
- Establishment of "Exchange":
  - Based on Massachusetts "Connector" model;
  - Provides centralized marketplace to compare insurance and purchase plans;
  - Federal government provides subsidies for people with low-tomoderate income to assist with the purchase of insurance.
- Competition:
  - Establishes health care nonprofit cooperatives;
  - States may offer insurance plans up to 200% FPL
- State Innovation:
  - Waivers for states to try alternate coverage methods.

## Potential Impact to State Programs

#### Potential Issues:

- Eliminating income disregards;
- Increased costs on state budgets due to mandatory Medicaid expansions & costs associated with developing and operating the exchanges;
- Changes to eligibility systems & interoperability with the exchanges;
- Loss of revenue through restructuring of drug rebate programs;
- Reduction in "DSH";
- Large expansion may cause access issues for everybody (not just Medicaid recipients).

## Potential Impact to State Programs

#### Potential Positive Changes:

- Greater availability of insurance in the private sector;
- Broader range of services available through private insurance plans;
- No preexisting condition exclusion, denial of coverage or termination of coverage;
- CLASS act LTC without Medicaid funding;
- New Medicaid coverage for low-income people including individuals currently served in some stateonly programs.

#### Impact of Recession on State Budgets

- Economic downturn and massive job losses are contributing to significant shortfalls in state budgets and increases in Medicaid enrollment
- States must have balanced budgets
- Many states forced to cut funding to Medicaid and other crucial programs
- Every 1% increase in unemployment = 1 million additional Medicaid clients

### **Future Considerations**

- State Budget issues:
  - 48 states experiencing budget shortfalls;
  - Increased Federal Funds (FMAP) expire 1/1/2011;
    - Necessary to extend FMAP for additional six months
    - Requires states to maintain eligibility standards, methodologies and procedures at least at the levels that were in effect July 1, 2008
  - Loss of FMAP would lead to significant rate cuts & service reductions.
  - For more information on proposed cuts:
     http://www.aphsa.org/Home/Doc/WhitePaperFMAP.pdf

### For More Information:

http://www.nasmd.org/