

# **International Palliative Care Perspective**

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**Director, WHO Collaborating Center for Pain Policy and Palliative Care**

## Towards a common definition of global health



Jeffrey P Koplan, T Christopher Bond, Michael H Merson, K Srinath Reddy, Mario Henry Rodriguez, Nelson K Sewankambo, Judith N Wasserheit, for the Consortium of Universities for Global Health Executive Board\*

Global health is fashionable. It provokes a great deal of media, student, and faculty interest, has driven the establishment or restructuring of several academic programmes, is supported by governments as a crucial component of foreign policy,<sup>1</sup> and has become a major philanthropic target. Global health is derived from public health and international health, which, in turn, evolved from hygiene and tropical medicine. However, although

communicable infections, the education of the individual in personal hygiene, the organization of medical and nursing services for the early diagnosis and preventive treatment of disease, and the development of social machinery which will ensure every individual in the community a standard of living adequate for the maintenance of health; so organizing these benefits in such a fashion as to enable every citizen to realize his birthright and longevity.”

*Lancet* 2009; 373: 1993-95

Published Online

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6736(09)60332-9

See [Editorial](#) page 1919

\*Members listed at end of paper

Emory Global Health Institute

### Global health

Geographical reach	Focuses on issues that directly or indirectly affect health but that can transcend national boundaries
Level of cooperation	Development and implementation of solutions often requires global cooperation
Individuals or populations	Embraces both prevention in populations and clinical care of individuals
Access to health	Health equity among nations and for all people is a major objective
Range of disciplines	Highly interdisciplinary and multidisciplinary within and beyond health sciences

### Public health

Focuses on issues that affect the health of the population of a community or country

Development and implementation of solutions does not require global cooperation

Focuses on prevention programmes for populations

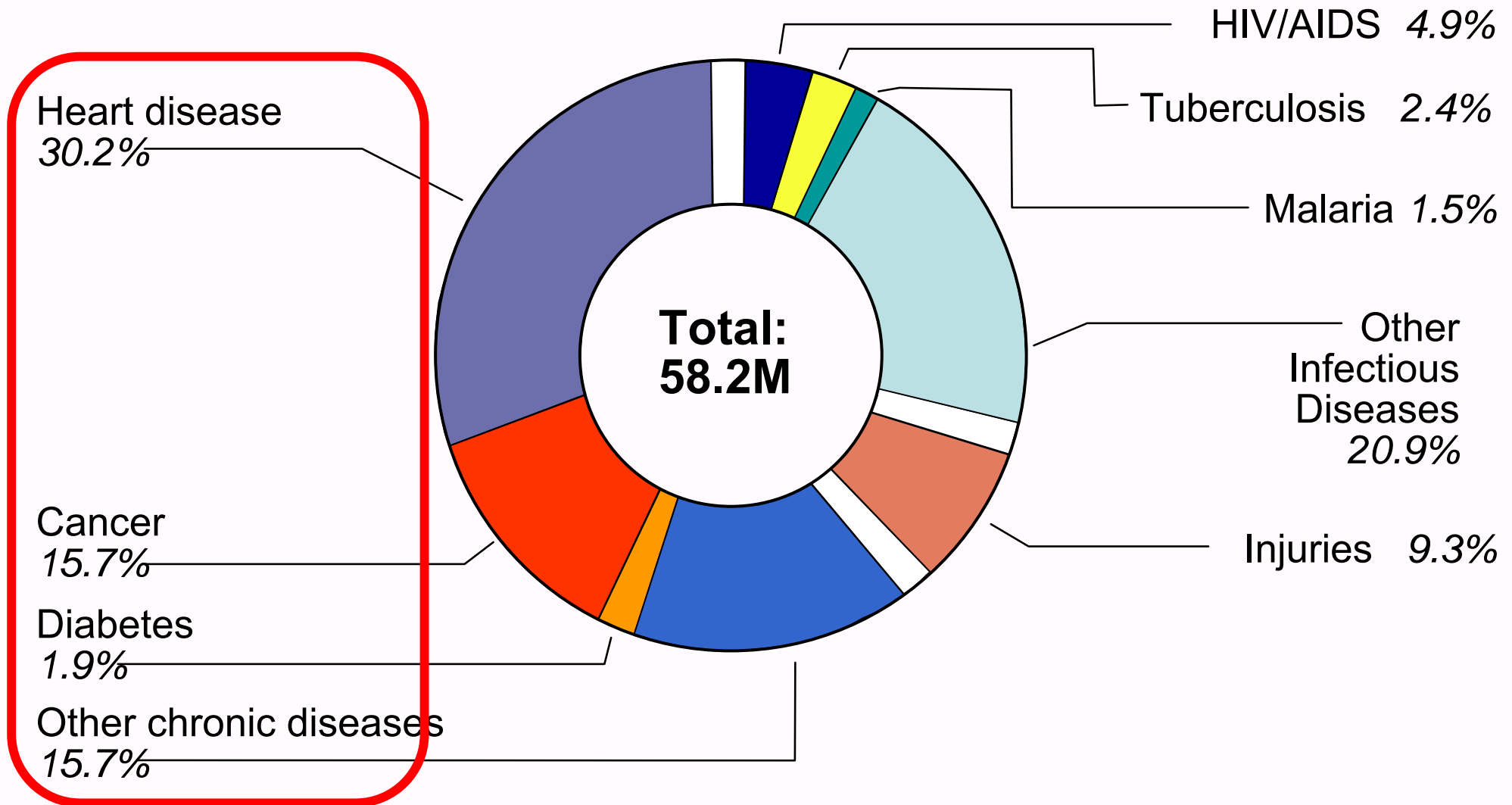
Health equity within a nation or community is a major objective

Embraces multidisciplinary approaches, particularly within health sciences and with social sciences

# Deaths by cause in the world (2005)

## Noncommunicable diseases:

## Infectious diseases:



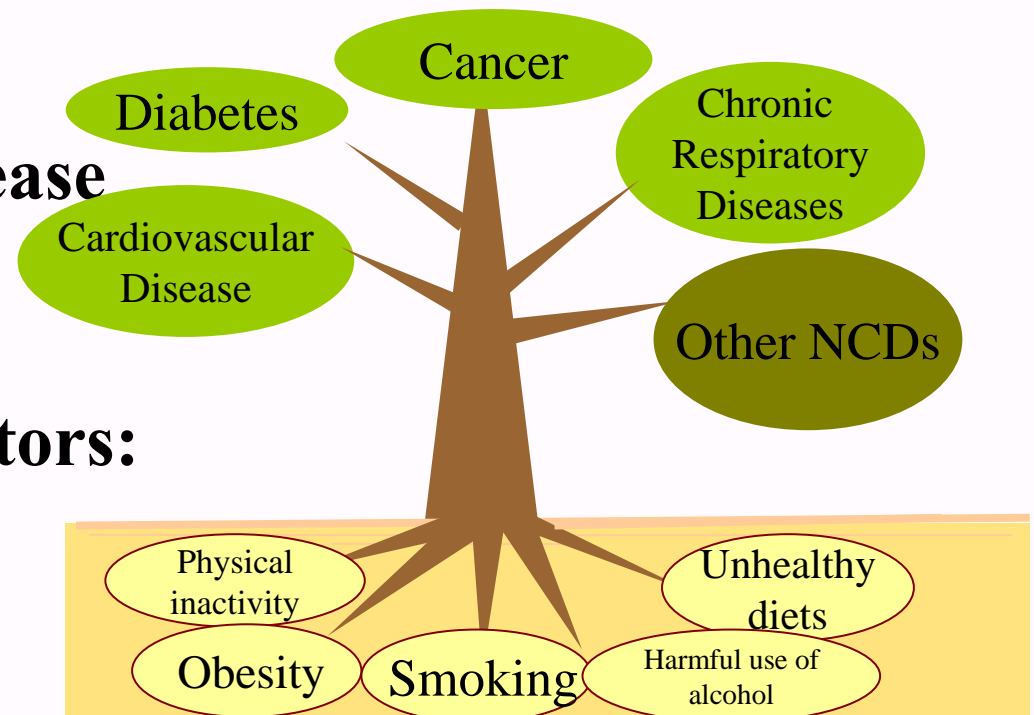
(WHO, Chronic Disease Report, 2005)

# Noncommunicable Diseases (NCDs)

- Responsible for up to 60% of all deaths,
- 80% are in low- and middle-income countries

- Major non-communicable diseases:

- Cardiovascular disease
- Cancer
- Chronic Respiratory disease
- Diabetes



- Shared preventable risk factors:

- Tobacco use
- Unhealthy diet
- Physical inactivity
- Harmful use of alcohol

# Noncommunicable diseases (2006-2015)

Geographical regions (WHO classification)	2005		2006-2015 (cumulative)		
	Total deaths (millions)	NCD deaths (millions)	NCD deaths (millions)	Trend: Death from infectious disease	Trend: Death from NCD
Africa	10.8	2.5	28	+6%	+27%
Americas	6.2	4.8	53	-8%	+17%
Eastern Mediterranean	4.3	2.2	25	-10%	+25%
Europe	9.8	8.5	88	+7%	+4%
South-East Asia	14.7	8.0	89	-16%	+21%
Western Pacific	12.4	9.7	105	+1	+20%
	<b>58.2</b>	<b>35.7</b>	<b>388</b>	<b>-3%</b>	<b>+17%</b>

WHO projects that over the next 10 years, the largest increase in deaths from cardiovascular disease, cancer, respiratory disease and diabetes will occur in low- and middle-income countries.

# **United Nations General Assembly on non-communicable diseases (NCD)**

- **Non-communicable Disease (NCD) Summit involving Heads of State, in September 2011, to address the threat posed by NCDs to low- & middle-income countries (LMICs).**
- **World Heart Federation**
- **International Diabetes Federation (IDF)**
- **International Union Against Cancer (UICC)**
- **the International Union Against Tuberculosis and Lung Disease**

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## Medicines

[WHO > Programmes and projects > Medicines > New UN report confirms ongoing lack of access to essential medicines](#)

### New UN report confirms ongoing lack of access to essential medicines



The UN report *Strengthening the Global Partnership for Development in a Time of Crisis* highlights the existence of large gaps in the availability of medicines in both the public and private sectors, as well as a wide variation in prices which render essential medicines unaffordable to poor people.

Launched on September 16th as the second report of the MDG Gap Task Force, the report describes progress towards achieving MDG 8 (Develop a global partnership for development) and its related targets in the areas of essential medicines, official development assistance, trade, external debt and technology.

**MDG 8, Target 8.E: In cooperation with pharmaceutical companies, provide access to affordable essential medicines in developing countries** was measured using nine indicators for measuring access to medicines using data collected by WHO and its partners. The report found that in the public sector, generic medicines are only available in 38.1% of facilities, and on average cost 250% more than the international reference price. In the private sector, those same medicines are available in 63.3% of facilities, but cost on average about 610% more than the international reference price. High prices often render medicines unaffordable, with common treatment regimens costing a low-paid government worker several days' wages. The cost of treatment for chronic diseases is particularly unaffordable because of the need for lifelong treatment which is less amenable to short-term financial coping strategies.

#### UN - MDG Gap Task Force report 2009

[Arabic \[pdf 1.60Mb\]](#) | [Chinese \[pdf 2.71Mb\]](#) | [English \[pdf 1.67Mb\]](#) | [French \[pdf 2.47Mb\]](#) | [Russian \[pdf 1.87Mb\]](#) | [Spanish \[pdf 2.46Mb\]](#)

#### UN - MDG Gap Task Force report 2008

[Arabic \[pdf 1.56Mb\]](#) | [Chinese \[pdf 2.02Mb\]](#) | [English \[pdf 1.67Mb\]](#) | [French \[pdf 1.42Mb\]](#) | [Russian \[pdf 1.45Mb\]](#) | [Spanish \[pdf 1.56Mb\]](#)

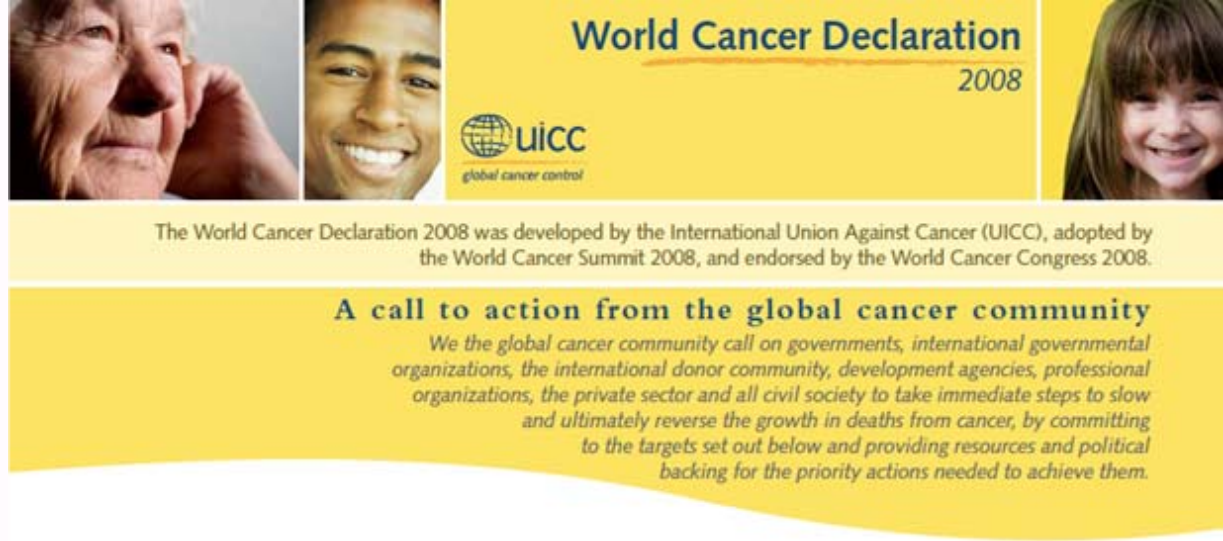
**MDG 8, Target 8.E: In cooperation with pharmaceutical companies, provide access to affordable essential medicines in developing countries.**

**Public:**

**38% availability of generics  
250% of Int reference price**

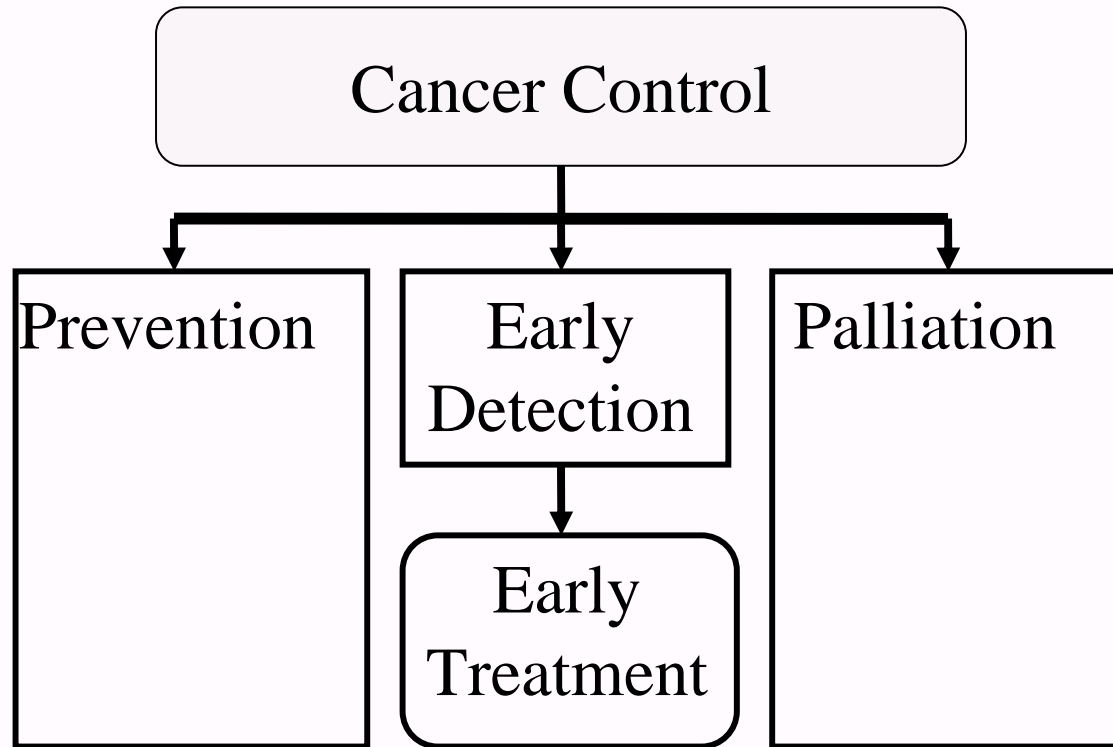
**Private:**

**63% availability of generics  
610% of Int reference price**



- **Measurement**
- **Sustainable delivery systems**
- **Tobacco, obesity, alcohol**
- **Vaccination (HBV, HPV)**
- **Dispel myths about cancer**
- **Screening & early detection**
- **Effective pain control**
- **Training opportunities**
- **Reduce health emigration**
- **Improve cancer survival for all.**

**2020 Targets**





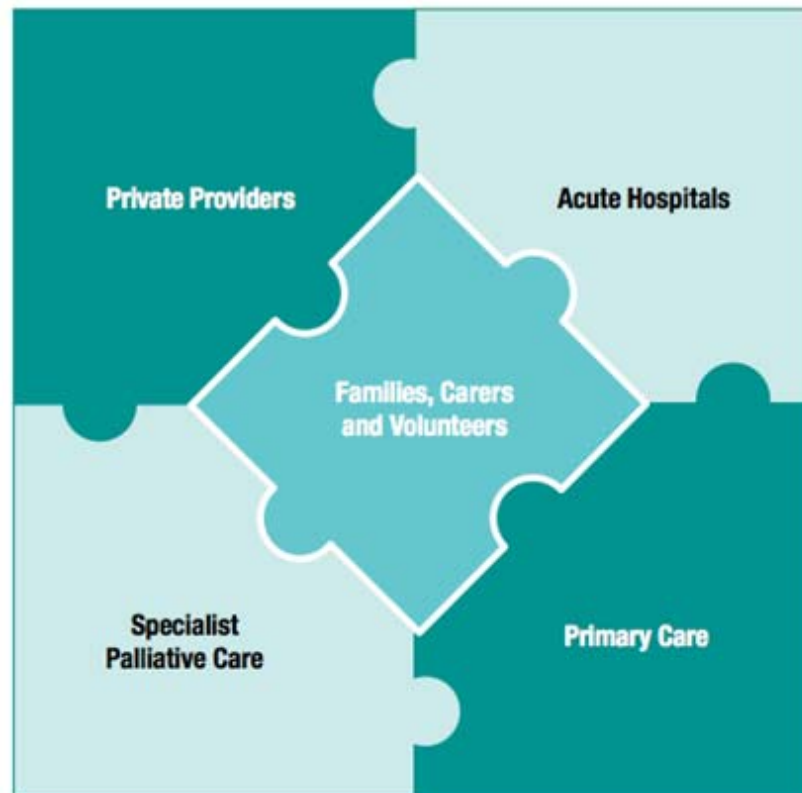
Australian Government

Department of Health and Ageing

## **Supporting Australians to Live Well at the End of Life**

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### **National Palliative Care Strategy 2010**



# Supporting Australians to Live Well at the End of Life

## National Palliative Care Strategy 2010

goal area	number	goal
Awareness and Understanding	Goal 1	To significantly improve the appreciation of dying and death as a normal part of the life continuum.
	Goal 2	To enhance community and professional awareness of the scope of, and benefits of timely and appropriate access to, palliative care services.
Appropriateness and Effectiveness	Goal 3	Appropriate and effective palliative care is available to all Australians based on need.
Leadership and Governance	Goal 4	To support the collaborative, proactive, effective governance of national palliative care strategies, resources and approaches.
Capacity and Capability	Goal 5	To build and enhance the capacity of all relevant sectors in health and human services to provide quality palliative care.

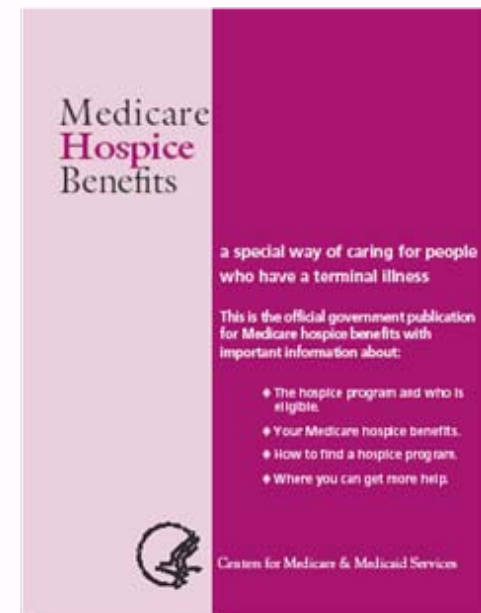
## **Mrs MB**

- **86 year old woman**
- **Oct: Endometrial cancer with bone mets**
- **3 weeks later**
  - **?small stroke --> fall --> broken hip.**
  - **Repair?**
  - **Keep comfortable with opioids?**
  - **What is the goal of care?**

# Election Statement

- **Identification of the hospice**
- **Acknowledgement of full understanding of**  
*–palliative* rather than  
*curative* nature of hospice care.
- **Waiver of certain Medicare Services**
- **Effective date of election**
- **Individual's signature**

**“Single payer, rationing”**



# **Intentions of Treatment**

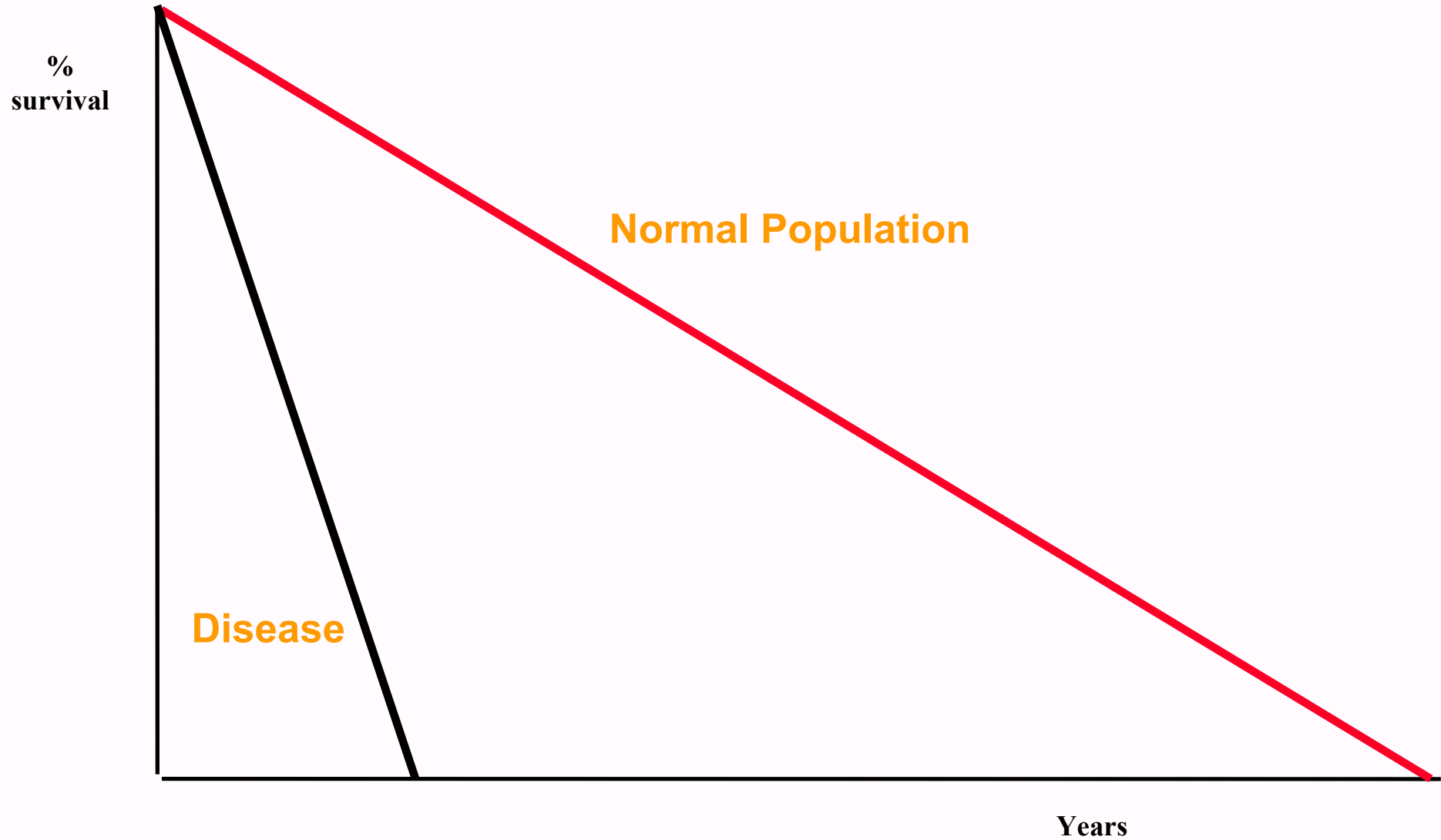
**Palliative**

**vs**

**Curative**

# Survival Curve: Disease

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# The scope of the problem...

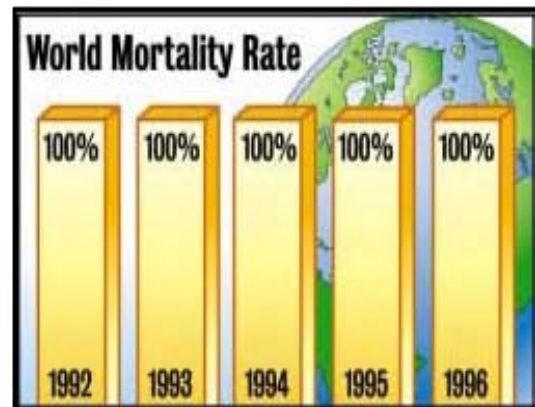
INTERNATIONAL

## World Death Rate Holding Steady At 100 Percent

JANUARY 22, 1997 | ISSUE 31-02

GENEVA, SWITZERLAND—World Health Organization officials expressed disappointment Monday at the group's finding that, despite the enormous efforts of doctors, rescue workers and other medical professionals worldwide, the global death rate remains constant at 100 percent.

[ENLARGE IMAGE](#)



Death rates since 1992

Death, a metabolic affliction causing total shutdown of all life functions, has long been considered humanity's number one health concern. Responsible for 100 percent of all recorded fatalities worldwide, the condition has no cure.

"I was really hoping, what with all those new radiology treatments, rescue helicopters, aerobics TV shows and what have you, that we might at least make a dent in it this year," WHO Director General Dr. Gerst Bladt said. "Unfortunately, it would appear that the death rate remains constant and total, as it has inviolably since the dawn of time."

Many are suggesting that the high mortality rate represents a massive failure on the part of the planet's health care workers.

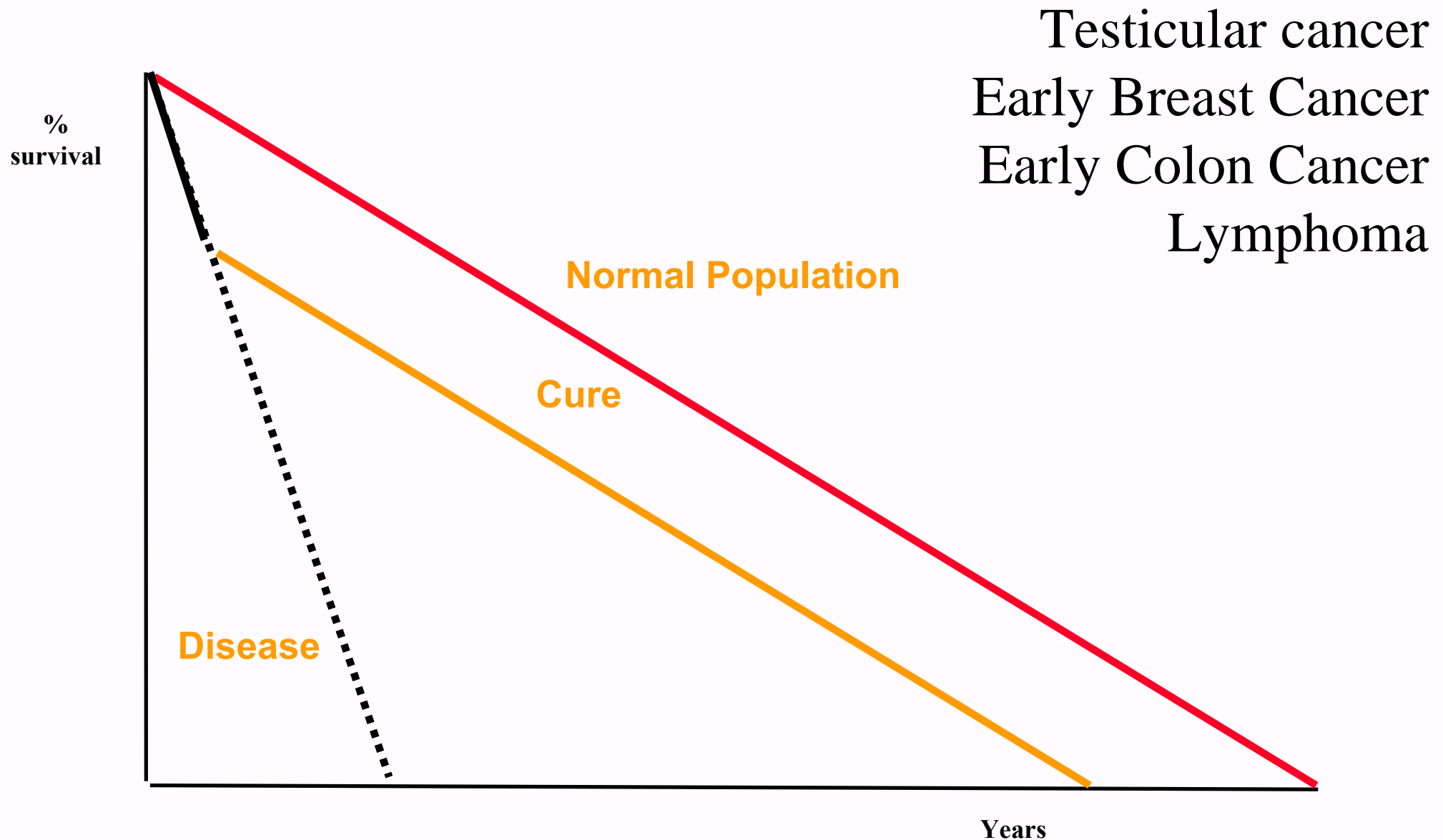
"The inability of doctors and scientists to adequately address this issue of death is nothing less than a scandal," concerned parent Marcia Gretto said. "Do you have any idea what a full-blown case of death looks like? Well, I do, and believe me, it's not pretty. In prolonged cases, total decomposition of the corpse is the result."

"What about the children?" the visibly moved Gretto added.

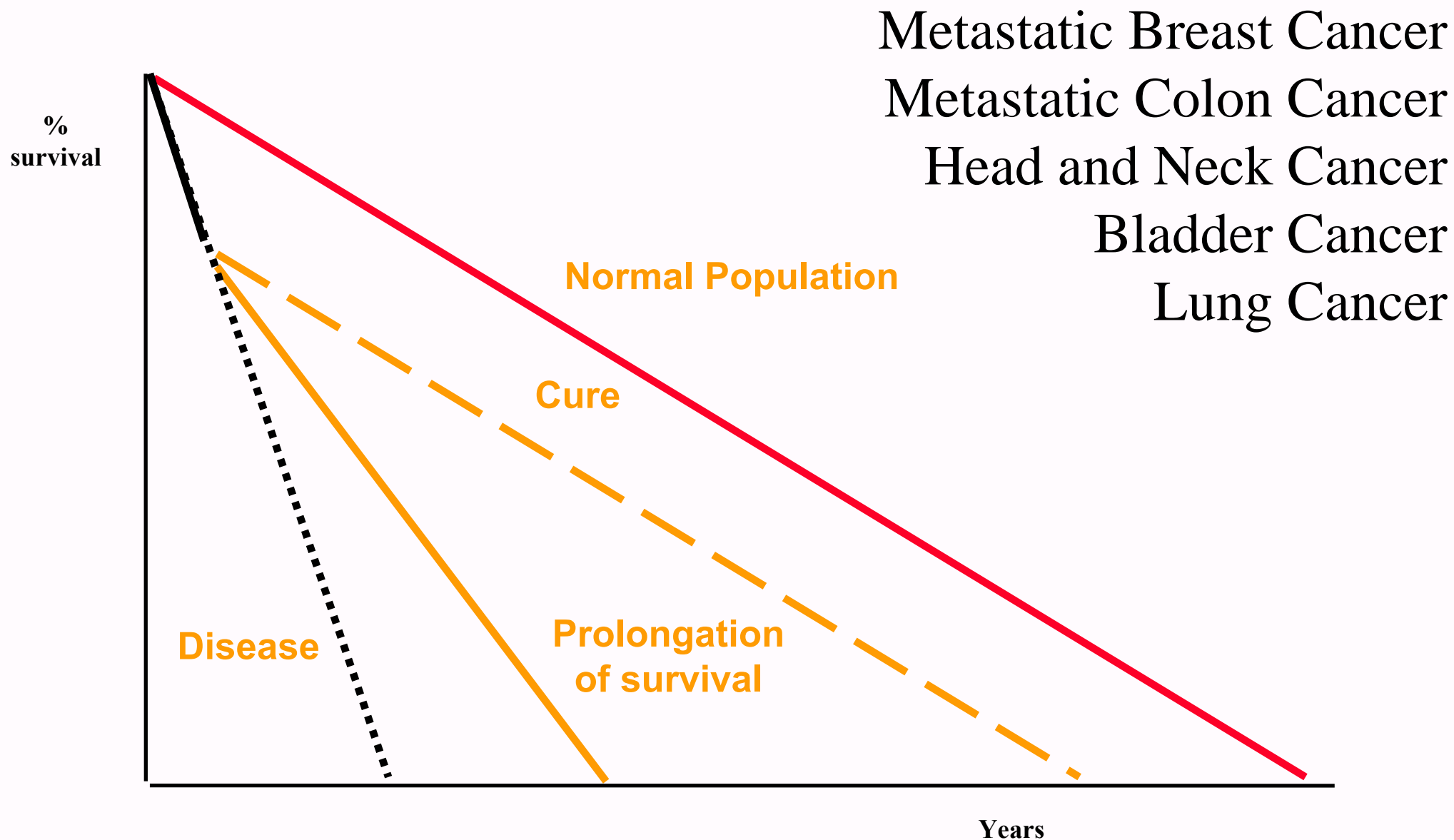
"At this early date, I don't want to start making broad generalizations," Citizens for Safety's Robert Hemmlin said, "but it is beginning to seem possible that birth—as well as the subsequent life cycle that follows it—may be a serious safety risk for all those involved."

Death, experts say, affects not only the dead, but the non-dead as well.

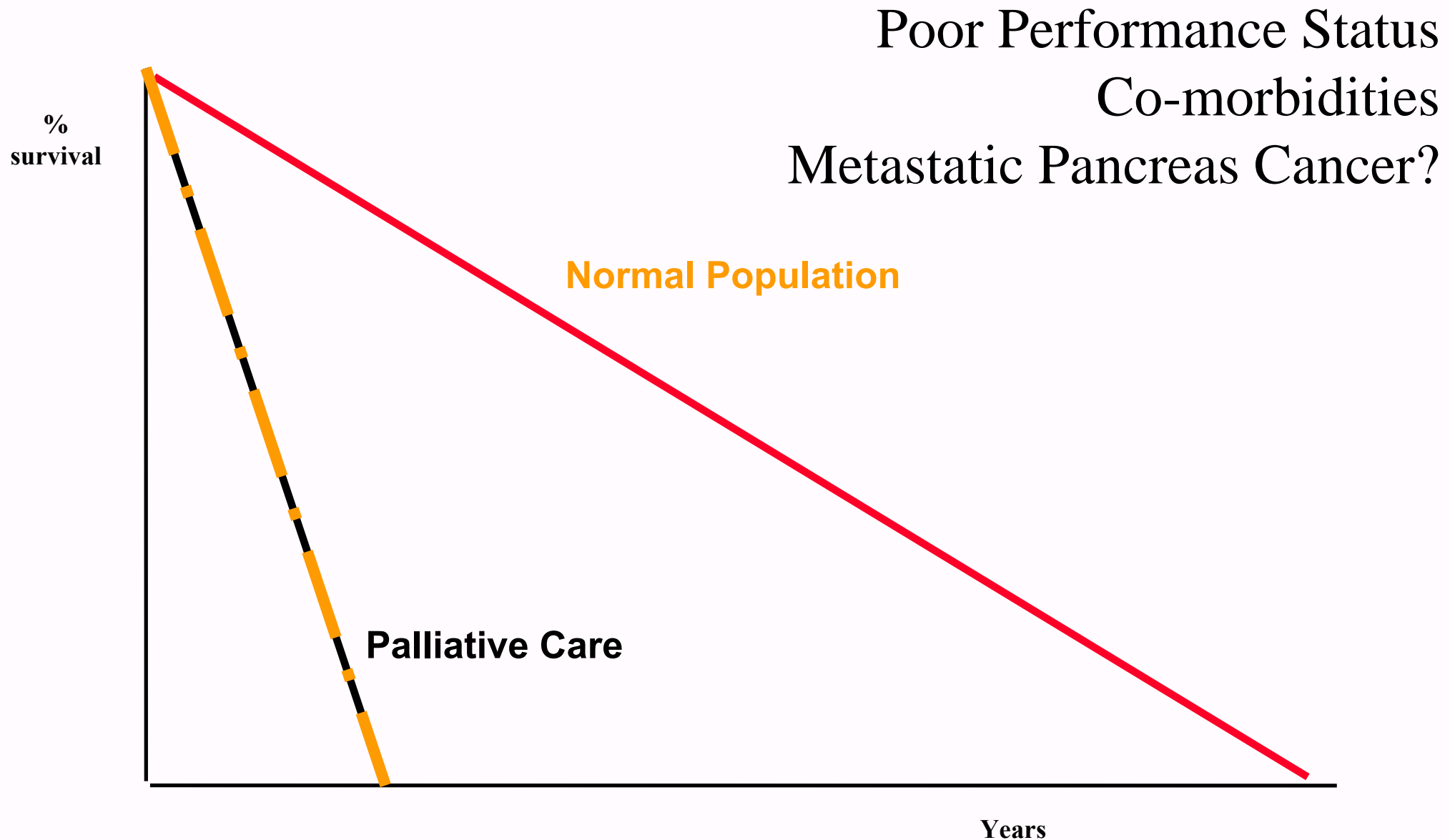
# Survival Curve: Cure



# Survival Curve: Prolongation of Survival



# Survival Curve: Palliative Care



## **Mrs MB**

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- **3 weeks later**
  - **?small stroke --> fall --> broken hip.**
  - **Repair?**
  - **Keep comfortable with opioids?**
  - **How do we provide palliative care?**

# Path of Care with Repair

- **without Hospice?**

- Surgery
- Rehab: nursing home  
Medicare if progress
- Consider Hospice later

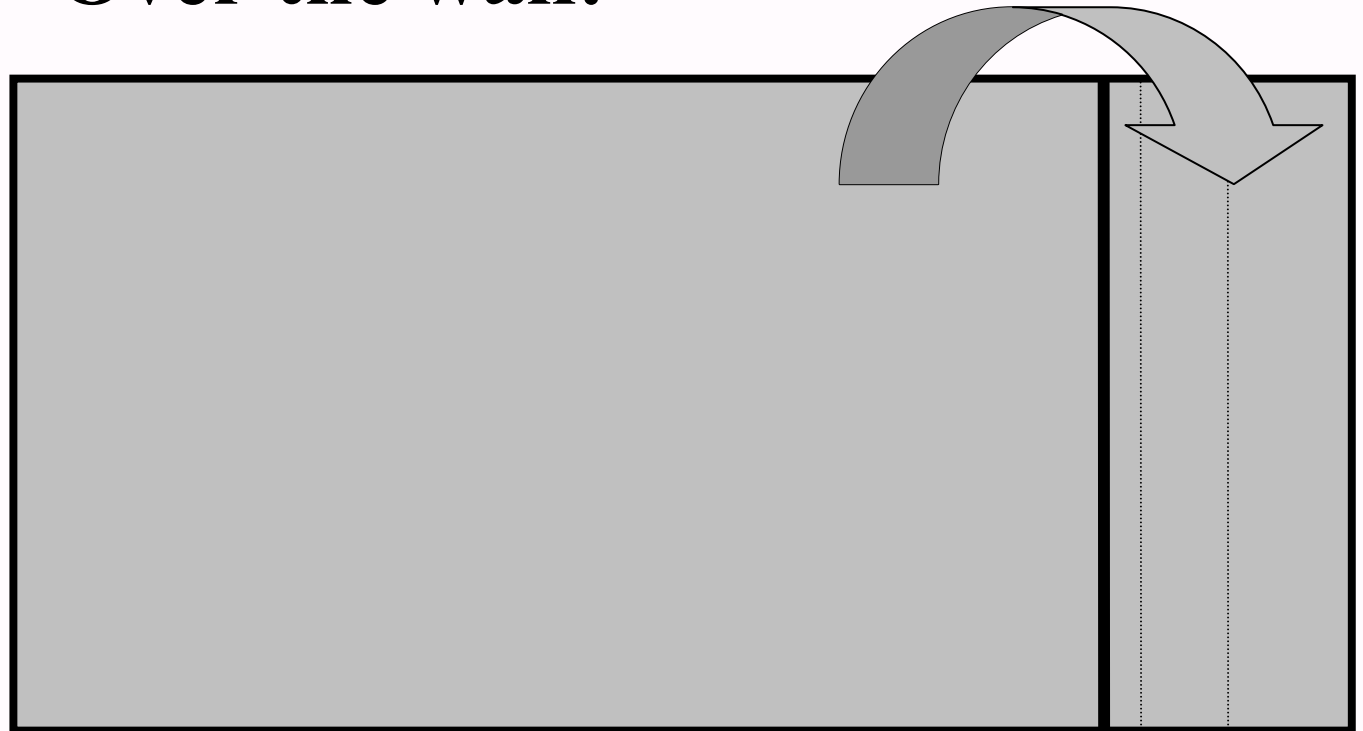
- **with Hospice?**

- Surgery
- Hospital \$600/day for 5 days  
includes OR
- MD billing separate
  
- Rehab: Goal not palliative?
- Medicare: double dipping
- Hospice benefit questionable



# Palliative Care now

**Over the wall!**



**Standard Medical Care**

**Hospice**

# The quality of death

## Ranking end-of-life care across the world

A report from the Economist Intelligence Unit

Commissioned by



# Overall score



Economist Intelligence Unit

The Economist

## The quality of death

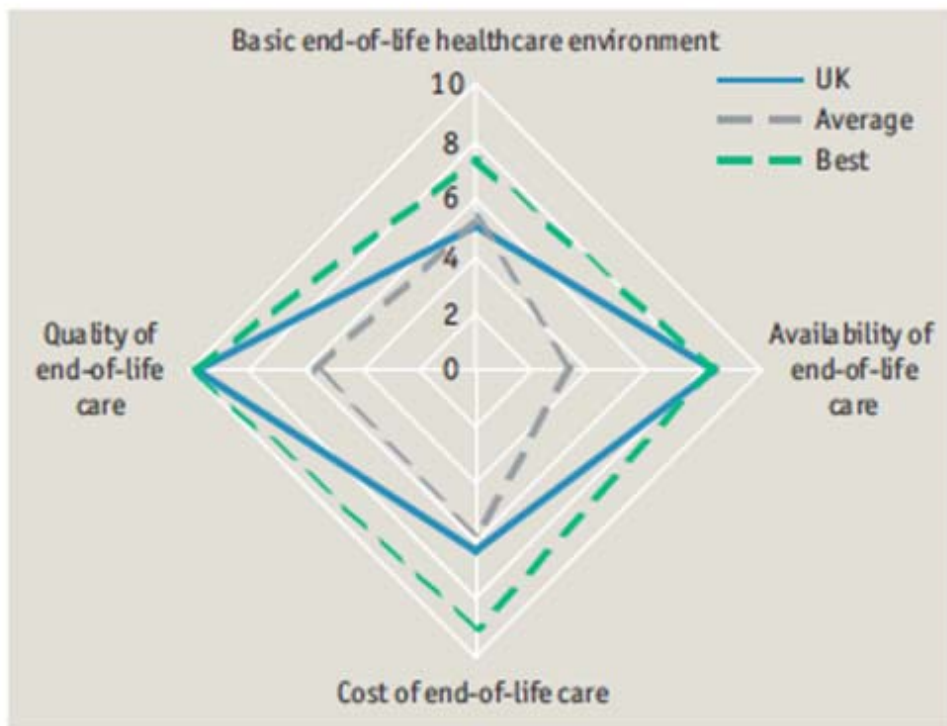
### Ranking end-of-life care across the world

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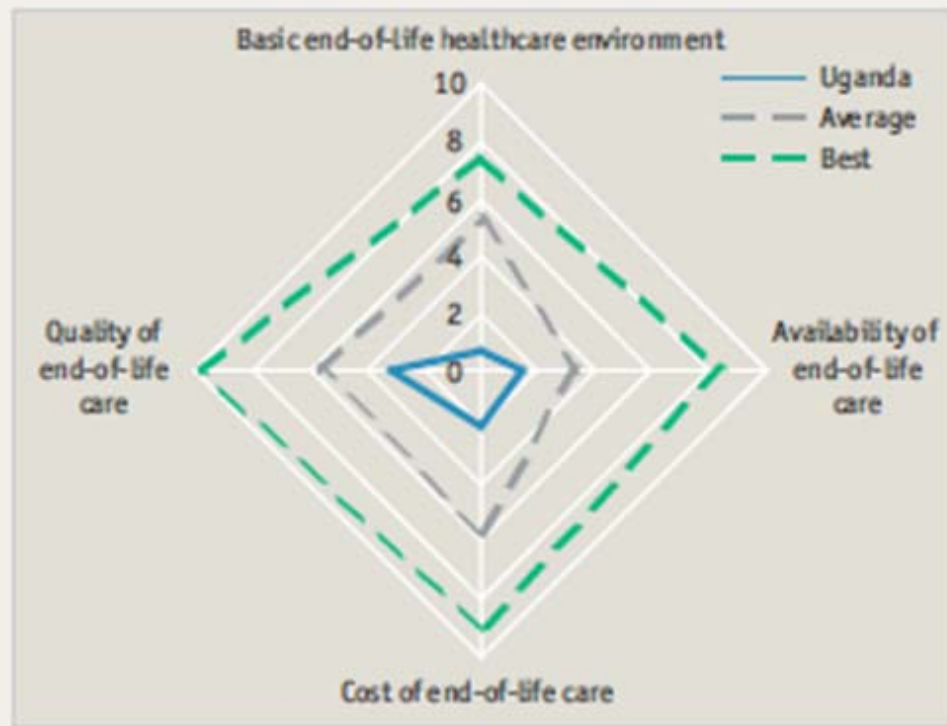


UK	Score/10	Rank/40
<b>Overall score</b>	<b>7.9</b>	<b>1</b>
Basic end-of-life healthcare environment	5.0	28
Availability of end-of-life care	8.4	1
Cost of end-of-life care	6.3	18
Quality of end-of-life care	9.8	1



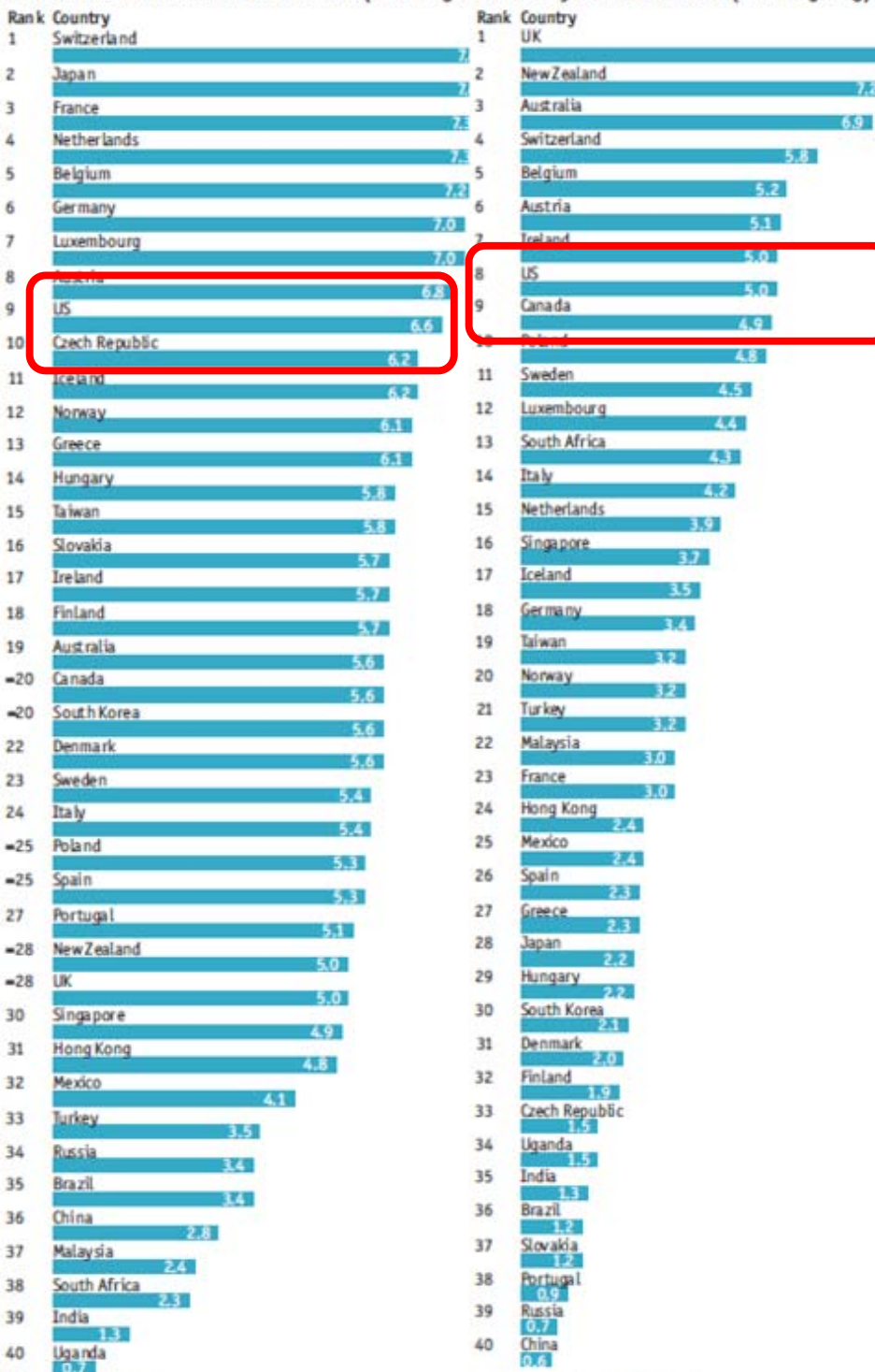
Source: Economist Intelligence Unit.

Uganda	Score/10	Rank/40
<b>Overall score</b>	<b>2.1</b>	<b>39</b>
Basic end-of-life healthcare environment	0.7	40
Availability of end-of-life care	1.5	34
Cost of end-of-life care	2.0	36
Quality of end-of-life care	3.1	36



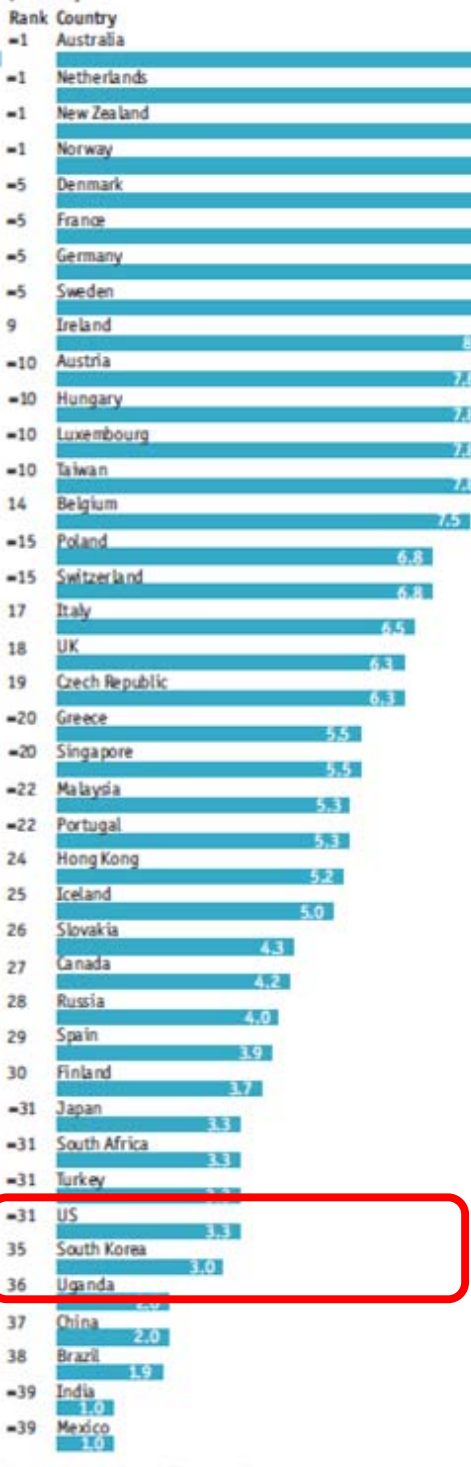
Source: Economist Intelligence Unit.

Basic end-of-life healthcare environment (20% weight) Availability of end-of-life care (25% weighting)



Source: Economist Intelligence Unit.

Cost of end-of-life care (15% weighting; top = lowest cost to patient)



Source: Economist Intelligence Unit.

Quality of end-of-life care (40% weighting)



Source: Economist Intelligence Unit.

Figure 7: Public awareness of end-of-life care

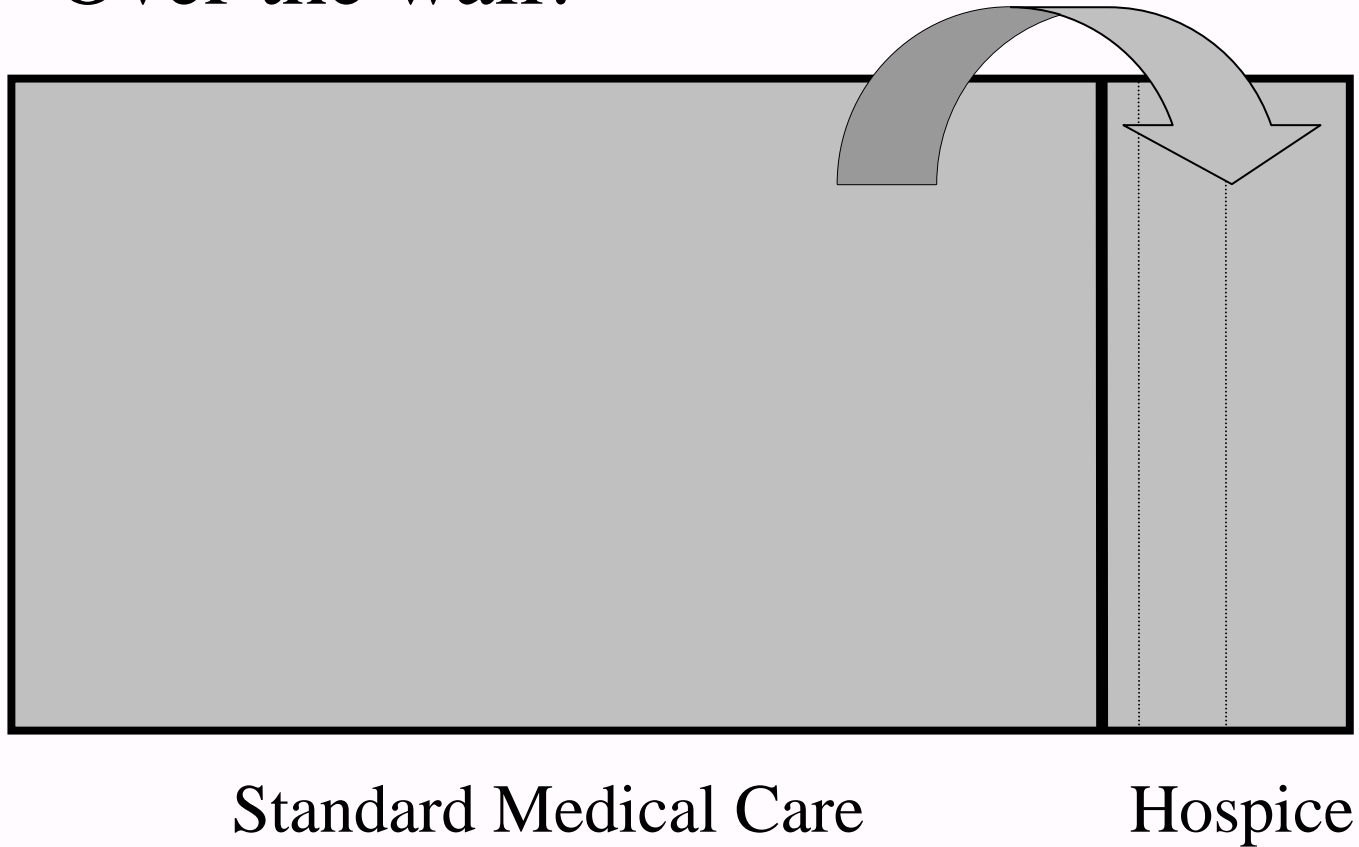
Highest ranking (excellent)		Lowest ranking (poor)		
5	4	3	2	1
Belgium	Australia	Canada	Brazil	China
Ireland	Austria	Czech Republic	Finland	
UK	France	Denmark	Greece	
	Hungary	Germany	India	
	Japan	Hong Kong	Italy	
	South Korea	Iceland	Luxembourg	
	Netherlands	Malaysia	Mexico	
	New Zealand	Poland	Portugal	
	Norway	Singapore	Russia	
	Sweden	Slovakia	Switzerland	
	Taiwan	South Africa	Turkey	
	Uganda	Spain		
		US		

Source: Economist Intelligence Unit ranking, based on input from Ministries of Health, country palliative care advocacy organisations.



# Palliative Care now

Over the wall!



*Health care may be the most entrenched, change-averse industry in the United States. The innovations that will eventually turn it around are ready, in some cases—but they can't find backers.*



# Will Disruptive Innovations Cure Health Care?

by Clayton M. Christensen,  
Richard Bohmer, and John Kenagy



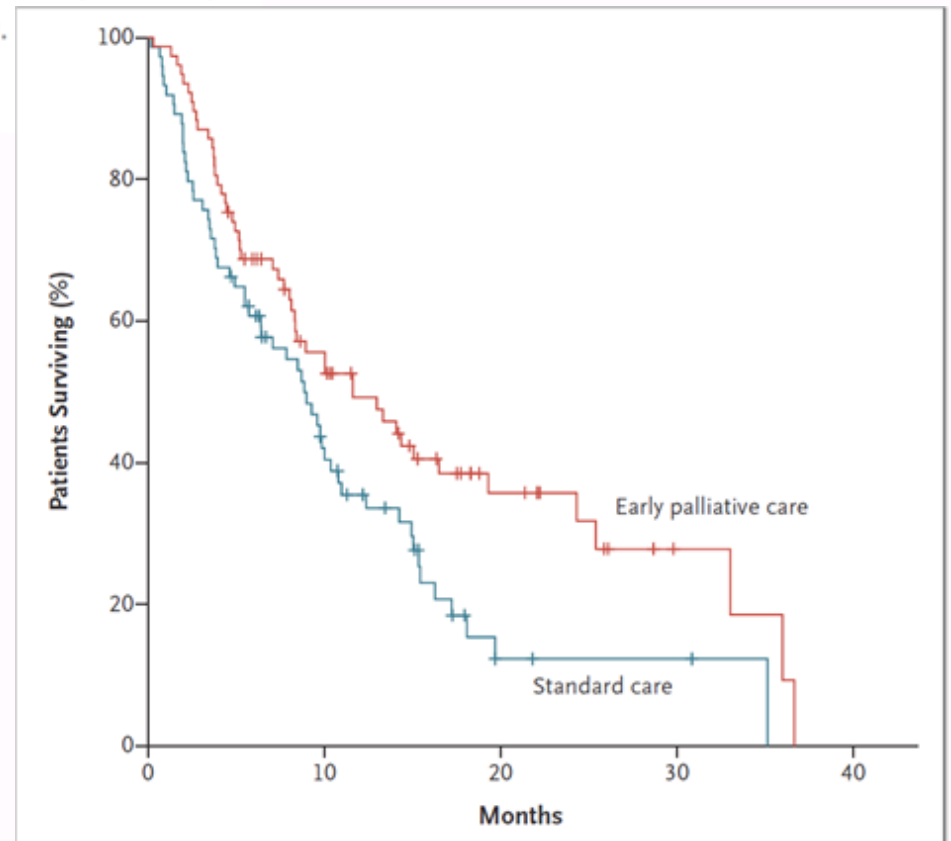
# Palliative Care



ORIGINAL ARTICLE

# Early Palliative Care for Patients with Metastatic Non–Small-Cell Lung Cancer

Jennifer S. Temel, M.D., Joseph A. Greer, Ph.D., Alona Muzikansky, M.A.,  
Emily R. Gallagher, R.N., Sonal Admane, M.B., B.S., M.P.H.,  
Vicki A. Jackson, M.D., M.P.H., Constance M. Dahlin, A.P.N.,  
Craig D. Blinderman, M.D., Juliet Jacobsen, M.D., William F. Pirl, M.D., M.P.H.,  
J. Andrew Billings, M.D., and Thomas J. Lynch, M.D.



# Mrs MB

- **86 year old woman**
- **Oct: Endometrial cancer with bone mets**
- **3 weeks later**
  - **?small stroke --> fall --> broken hip.**

–**Repair**

- **Died two weeks later:**



# **Obama, NY Times April 2009**



**Now, I actually think that the tougher issue around medical care — it's a related one — is what you do around things like end-of-life care —**

**LEONHARDT: Yes, where it's \$20,000 for an extra week of life. Exactly. And I just recently went through this.....**

**So now she's in the hospital, and the doctor says, Look, you've got about — maybe you have 3 months, maybe .....6 months, maybe you have 9 months to live. Because of the weakness of your heart, if you have an operation on your hip there are certain risks that — you know, your heart can't take it. On the other hand, if you just sit there with your hip like this, you're just going to waste away & your quality of life will be terrible.**

**And she elected to get the hip replacement and was fine for about two weeks after the hip replacement, and then suddenly just — you know, things fell apart**

# **Obama, NY Times April 2009: 2**



**LEONHARDT: So how do you — how do we deal with it?**

**Well, I think that there is going to have to be a conversation that is guided by doctors, scientists, ethicists.**

**And then there is going to have to be a very difficult democratic conversation that takes place. It is very difficult to imagine the country making those decisions just through the normal political channels.**

**And that's part of why you have to have some independent group that can give you guidance. It's not determinative, but I think has to be able to give you some guidance. And that's part of what I suspect you'll see emerging out of the various health care conversations that are taking place on the Hill right now.**

# Oprah and Australia's 'socialist' health care

SUSAN BIGGAR | DECEMBER 16, 2010

Oprah is here. With a US TV audience of seven million expected to tune in to discover our beauty rich and rare, what will Australia showcase? Should we highlight this country's external magnificence? Or could now be the time to really show off by exposing the US to our healthcare system?

Thanks to the strength of the Aussie dollar, many tourist operators are doing it tough; all they want for Christmas is for Oprah's visit to usher in a flood of big-spending Midwesterners. But possibly the greatest Christmas present we could give America would be a broken leg or burst appendix for Oprah.

If she — friend of President Obama and host of the highest-rated talk show in US history — were to find herself a customer on the doorstep of Australia's excellent and equitable healthcare system, America's best-known mouth might go home peddling a message that could change the foundations of her society.

As an American, though now permanently resident in Australia, I can't imagine a better gift for my compatriots.





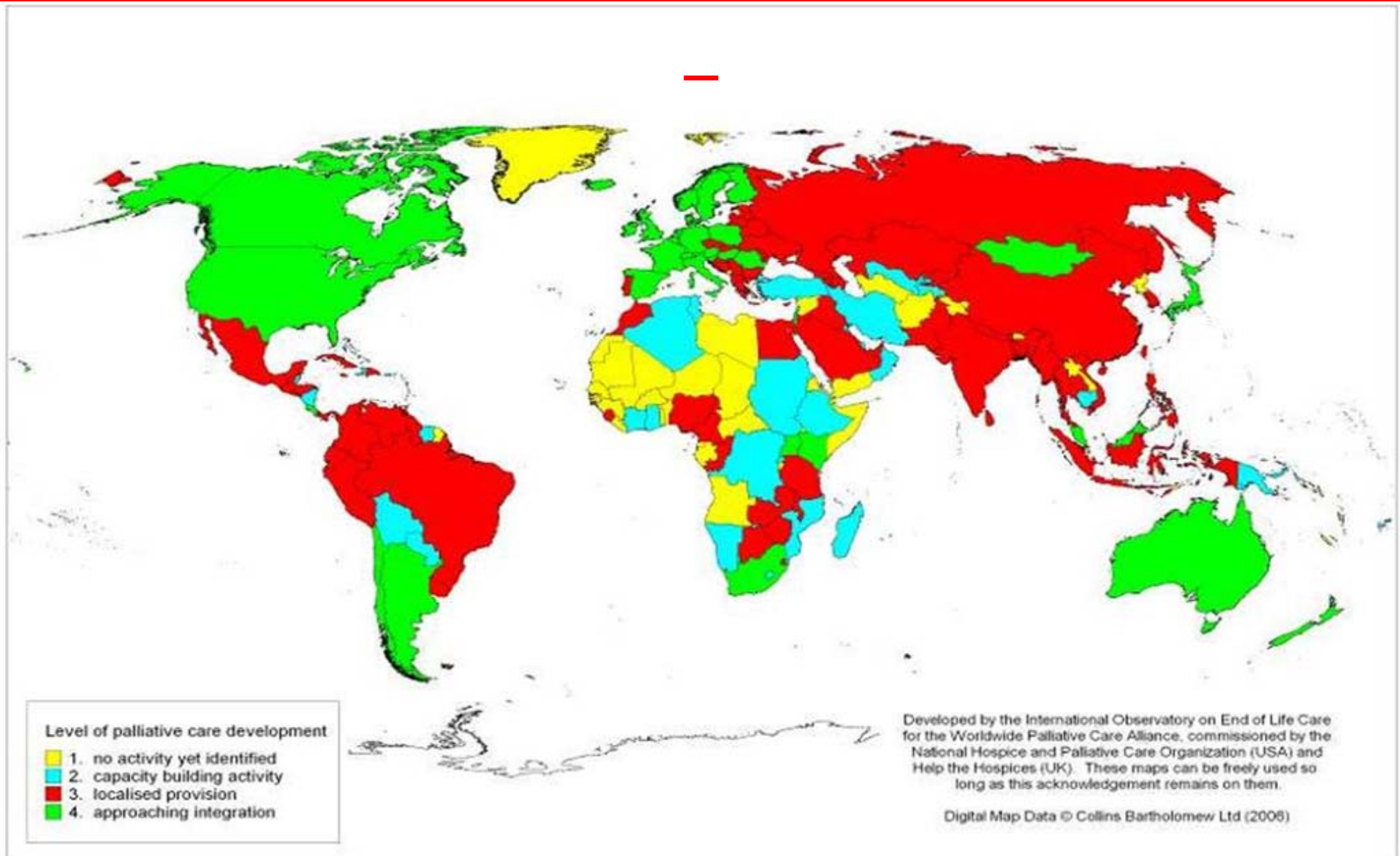
# THE UNITED STATES PRESIDENT'S EMERGENCY PLAN FOR AIDS RELIEF

[Home](#) » [Global Health Initiative](#)

## Global Health Initiative

Through the Global Health Initiative (GHI) the United States will invest \$63 billion over six years to help partner countries improve health outcomes through strengthened health systems – with a particular focus on improving the health of women, newborns and children through programs including infectious disease, nutrition, maternal and child health, and safe water. The GHI aims to maximize the sustainable health impact the United States achieves for every dollar invested. The GHI will deliver on that commitment through a business model based on: implementing a woman- and girl-centered approach; increasing impact and efficiency through strategic coordination and integration; strengthening and leveraging key partnerships, multilateral organizations, and private contributions; encouraging country ownership and investing in country-led plans; improving metrics, monitoring and evaluation; and promoting research and innovation. Through this model the GHI will build on the Bush Administration's successful record in global health, and take these remarkable achievements to the next level by further accelerating progress and investing in sustainable health delivery systems for the future.

# World map: all groups (countries n=234)



## Drugs

- Codeine
- Fentanyl
- Hydromorphone
- Methadone
- Morphine**
- Oxycodone
- Pethidine
- Morphine Equivalence

*What is Morphine Equivalence?*

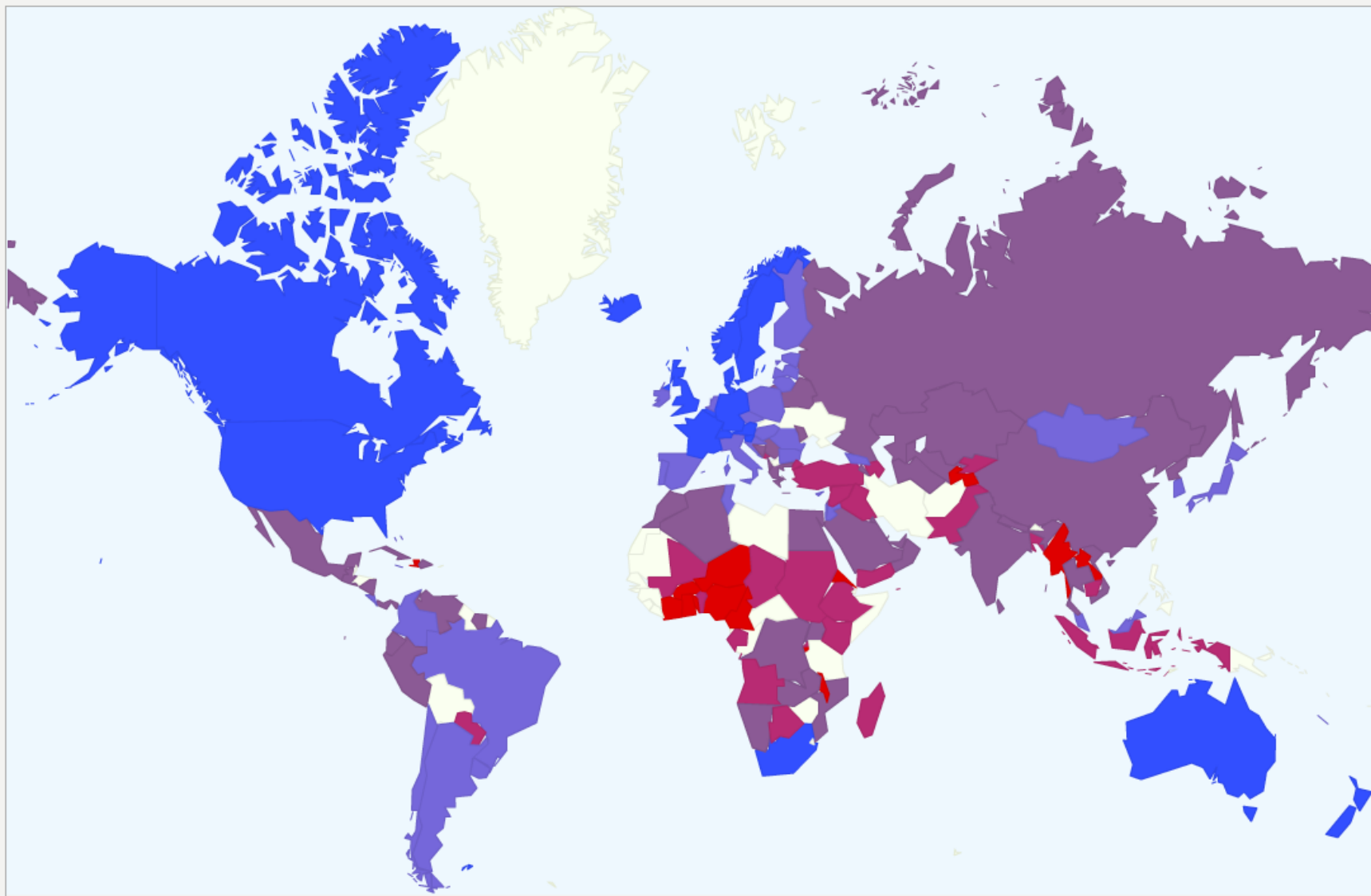
## Regions

- World**
- South America
- Central America
- North America
- All of Africa
- Central Africa
- Northern Africa
- Southern Africa
- Eastern Asia
- Southern Asia
- Asia/Pacific region
- Central Asia
- Middle East
- Northern Asia
- Northern Europe
- Western Europe
- Southern Europe

## mg/Capita

- > 10
- 1 - 10
- 0.1 - 1
- 0.01 - 0.1
- < 0.01
- No data

Important Legend Note

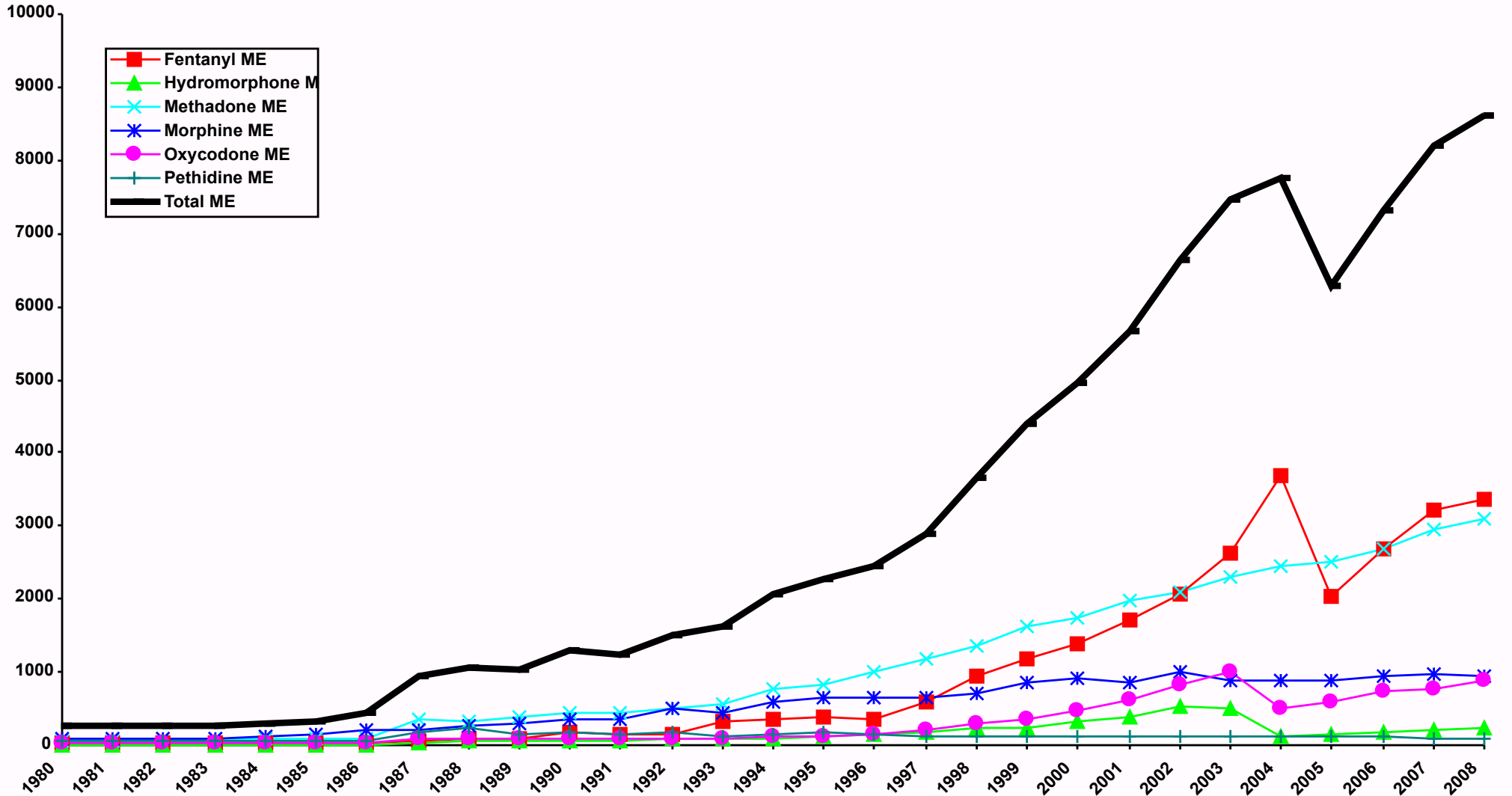


**Figure 10: Availability of pain killers (morphine and morphine equivalents)**

Highest ranking (excellent)		Lowest ranking (poor)		
5	4	3	2	1
Australia	China	Austria	Czech Republic	India
Canada	Germany	Belgium	Greece	
Denmark	Hong Kong	Brazil	Mexico	
Luxembourg	Hungary	Finland	Russia	
Netherlands	Ireland	France	Slovakia	
New Zealand	Japan	Iceland	South Korea	
Portugal	Poland	Italy	Turkey	
Sweden	Spain	Malaysia	Uganda	
	Taiwan	Norway		
	UK	Singapore		
	US	South Africa		
		Switzerland		

Source: Economist Intelligence Unit ranking based on: Pain Policy Center's comparisons of consumption vs. need, interviews, European Atlas of Palliative Care.

# Global Trend 1980 - 2008



Source: International Narcotics Control Board

By: Pain & Policy Studies Group, University of Wisconsin/WHO Collaborating Center, 2010

# PPSG

- **1996: Pain and Policy Study Group**
  - National
  - International
  
- **Close Ties with INCB**
  - Opioid Consumption Data
  - Model Laws: on hold
  
- **WHO Collaborating Center**
  - Cancer Control
  - Access to Controlled Medications Program
    - » INCB Workshop Estimates; Dec 2009



**SINGLE CONVENTION**  
**on**  
**NARCOTIC DRUGS, 1961,**

as amended by  
the 1972 Protocol Amending the Single Convention  
on Narcotic Drugs, 1961

**UNITED NATIONS**

Establishes a  
Framework to:

1. Prevent abuse and diversion, *and*
2. Ensure the availability of drugs for medical purposes



**SINGLE CONVENTION  
on  
NARCOTIC DRUGS, 1961,**

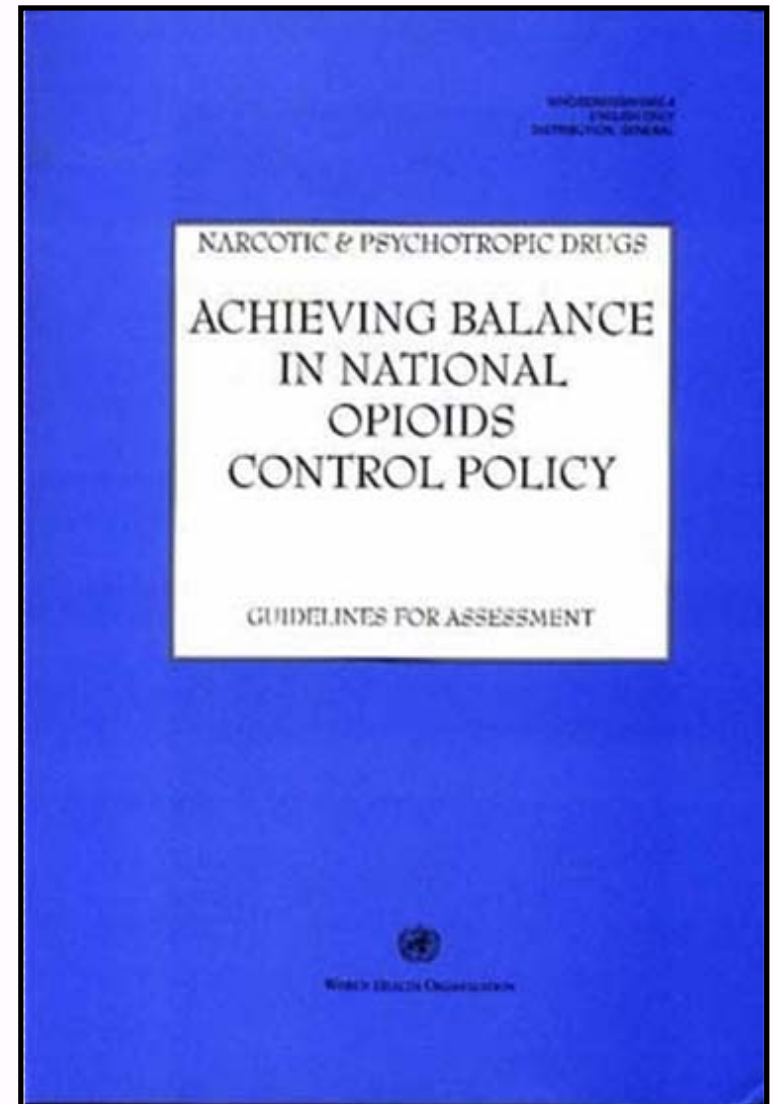
as amended by  
the 1972 Protocol Amending the Single Convention  
on Narcotic Drugs, 1961

**UNITED NATIONS**

“the medical use of narcotic drugs continues to be indispensable for the relief of pain and suffering... adequate provision must be made to ensure the availability of narcotic drugs for such purposes.” (*Preamble*, p. 13)

# Achieving Balance in National Opioids Control Policy: Guidelines for Assessment (2000)

- ✓ For governments and health professionals
- ✓ Explains need, rationale and imperative
- ✓ 16 criteria
- ✓ Simplified Checklist
- ✓ 22 Languages



# “Balance” is the Fundamental Principle



National policy should establish a drug control system that prevents diversion ***and*** ensures adequate availability for medical use

Drug control measures should not interfere with medical access to opioid

НАРКОТИЧНІ ТА ПСИХОТРОПНІ  
ПРЕПАРАТИ  
ДОСЯГНЕННЯ ВІДПОВІДНОСТІ  
НАЦІОНАЛЬНИХ ПОЛІТИК  
КОНТРОЛЮ ЗА ЗАСТОСУВАННЯМ  
ОПІОЇДІВ  
РЕКОМЕНДАЦІЇ ЩОДО  
ОЦІНЮВАННЯ

**Arabic**

**Bulgarian**

**Chinese**

**English**

**French**

**German**

**Hindi**

**Indonesian**

**Italian**

**Lithuanian**

**Mongolian**

**Polish**

**Portuguese**

**Romanian**

**Russian**

**Serbian**

**Spanish**

**Swahili**

**Tagalog**

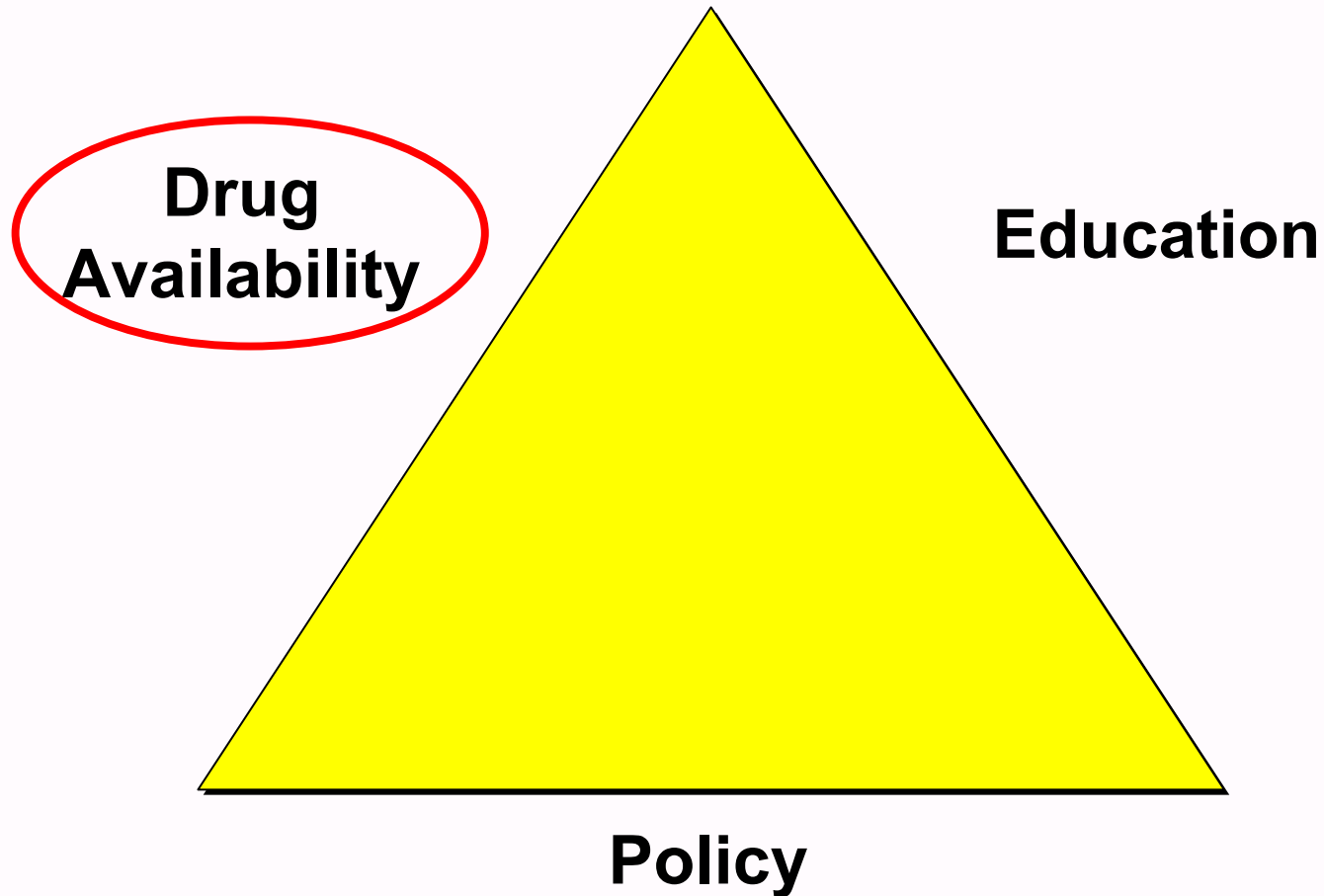
**Turkish**

**Ukrainian**

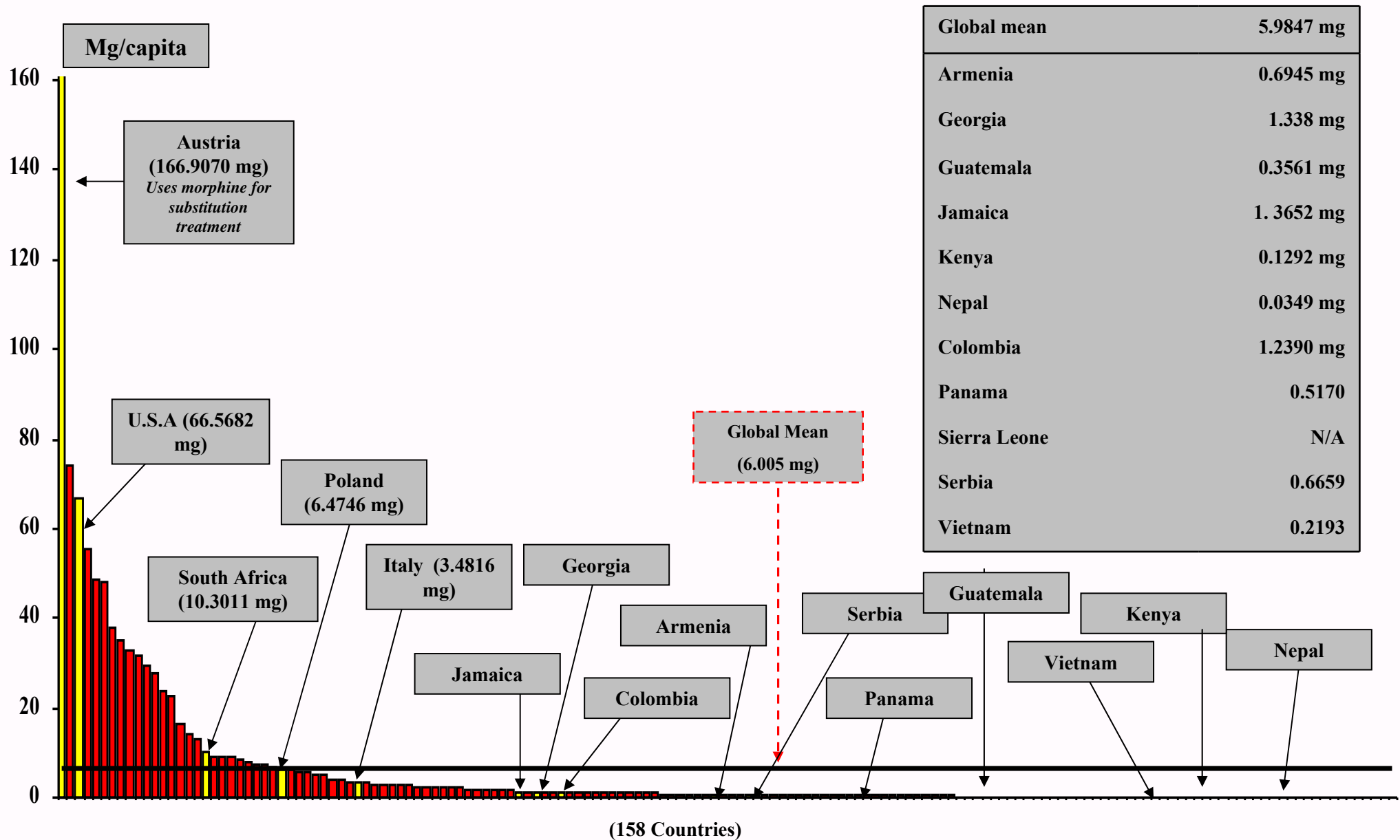
**Vietnamese**

# WHO Public Health Model

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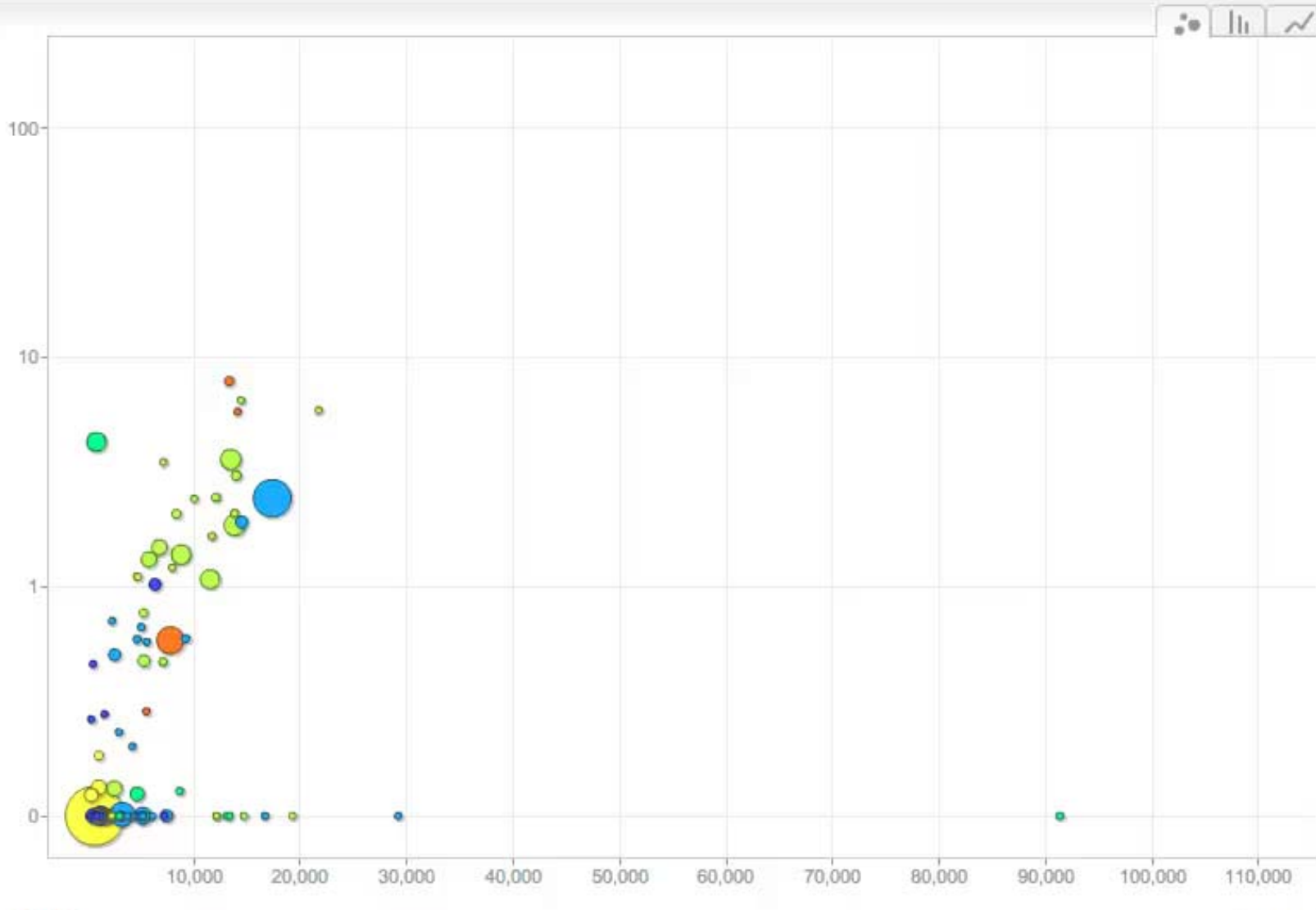
# Global Consumption of Morphine, 2008



The means are calculated by adding the individual mg/capita statistics for all countries and then dividing by the number of countries; data does not include information for countries from which the INCB did not receive a report

Log

Morphine (mg/capita)



Color

Geographic Region

- AFRO
- AMRO
- EMRO
- EURO
- SEARO
- WPRO

Size

Population

1400000000

Select

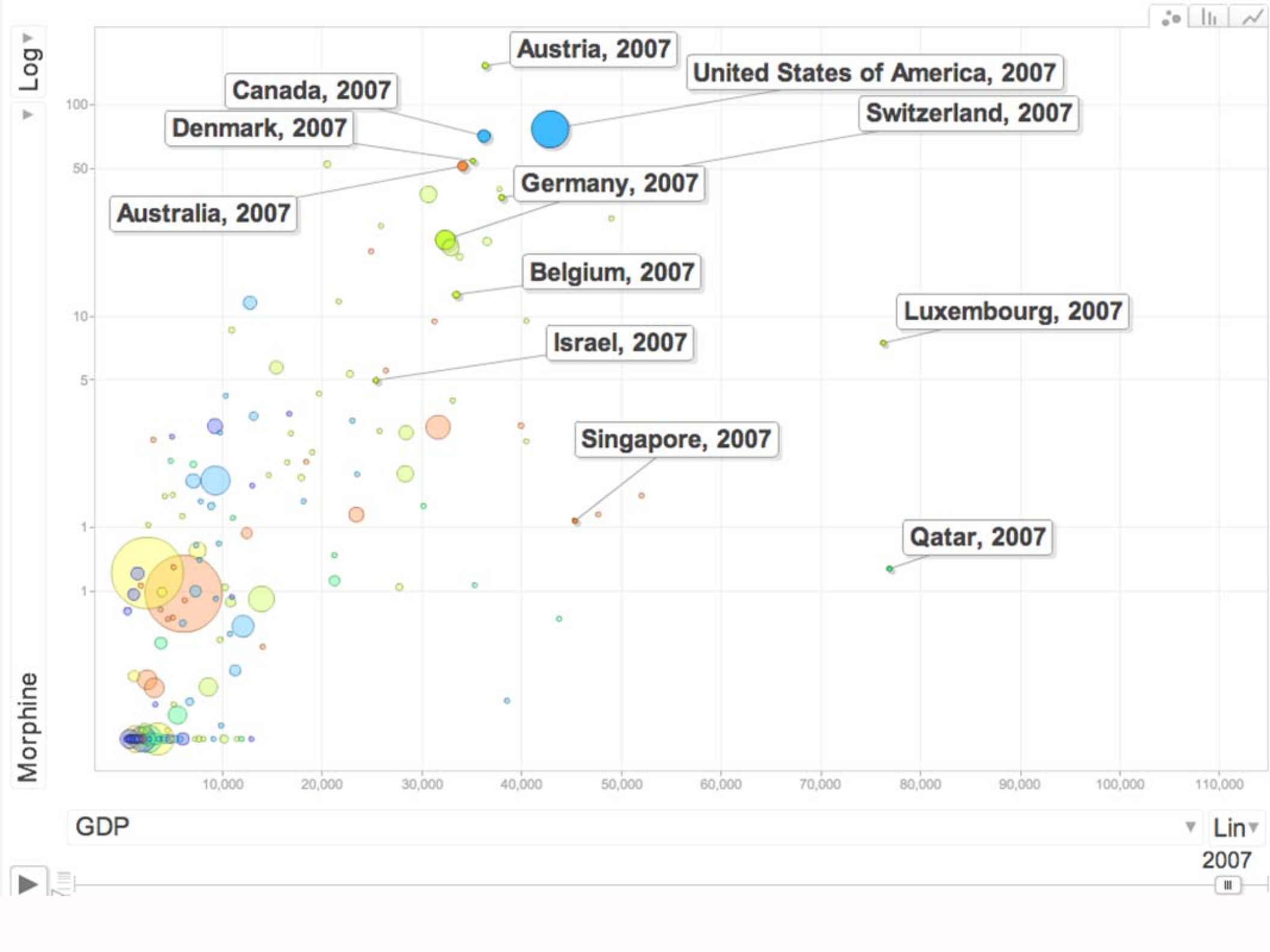
- Afghanistan
- Albania
- Algeria
- Andorra
- Angola
- Anguilla
- Antigua and Barbuda
- Argentina
- Armenia
- Aruba
- Ascension Island
- Australia
- Austria

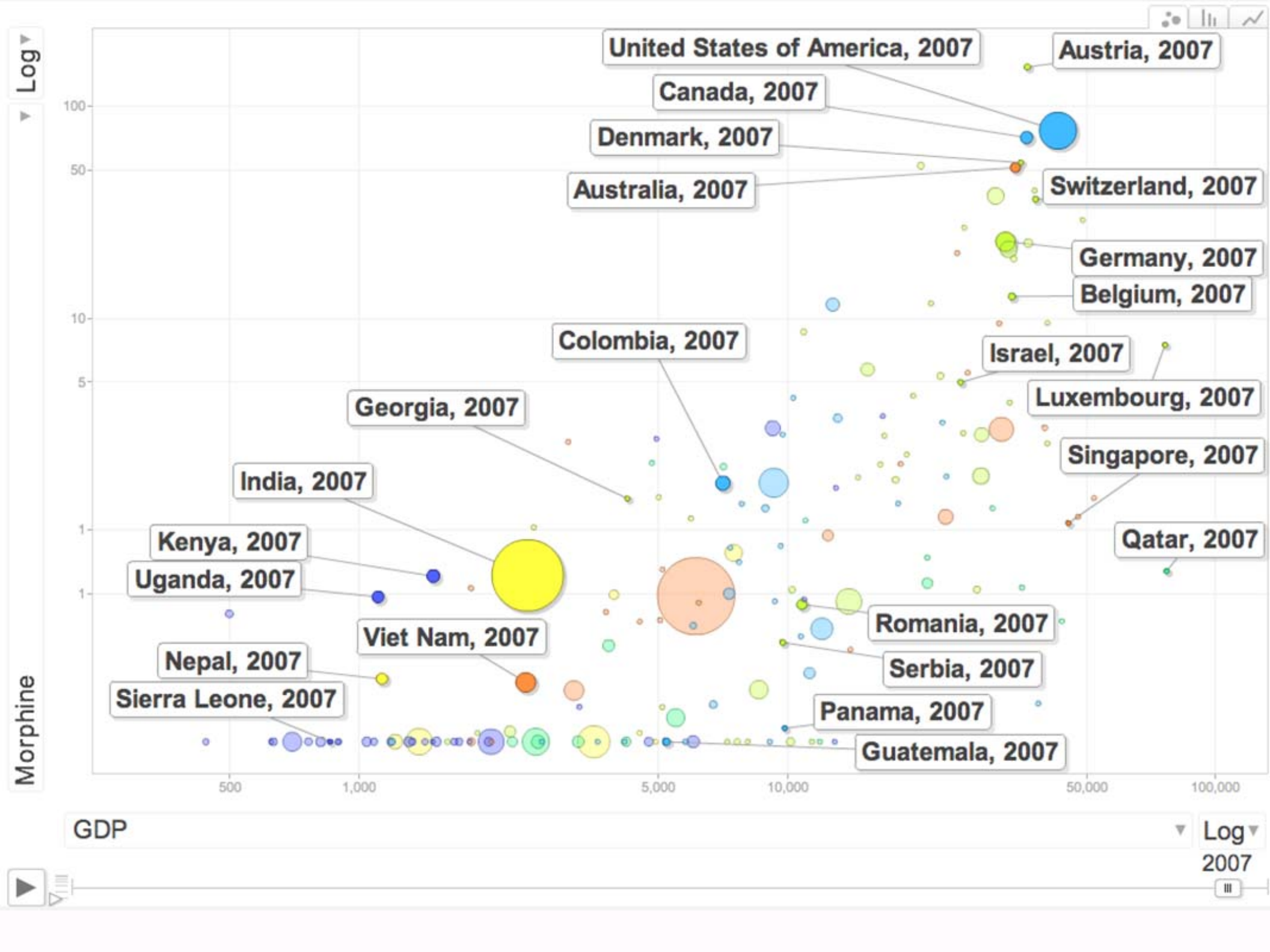
Trails

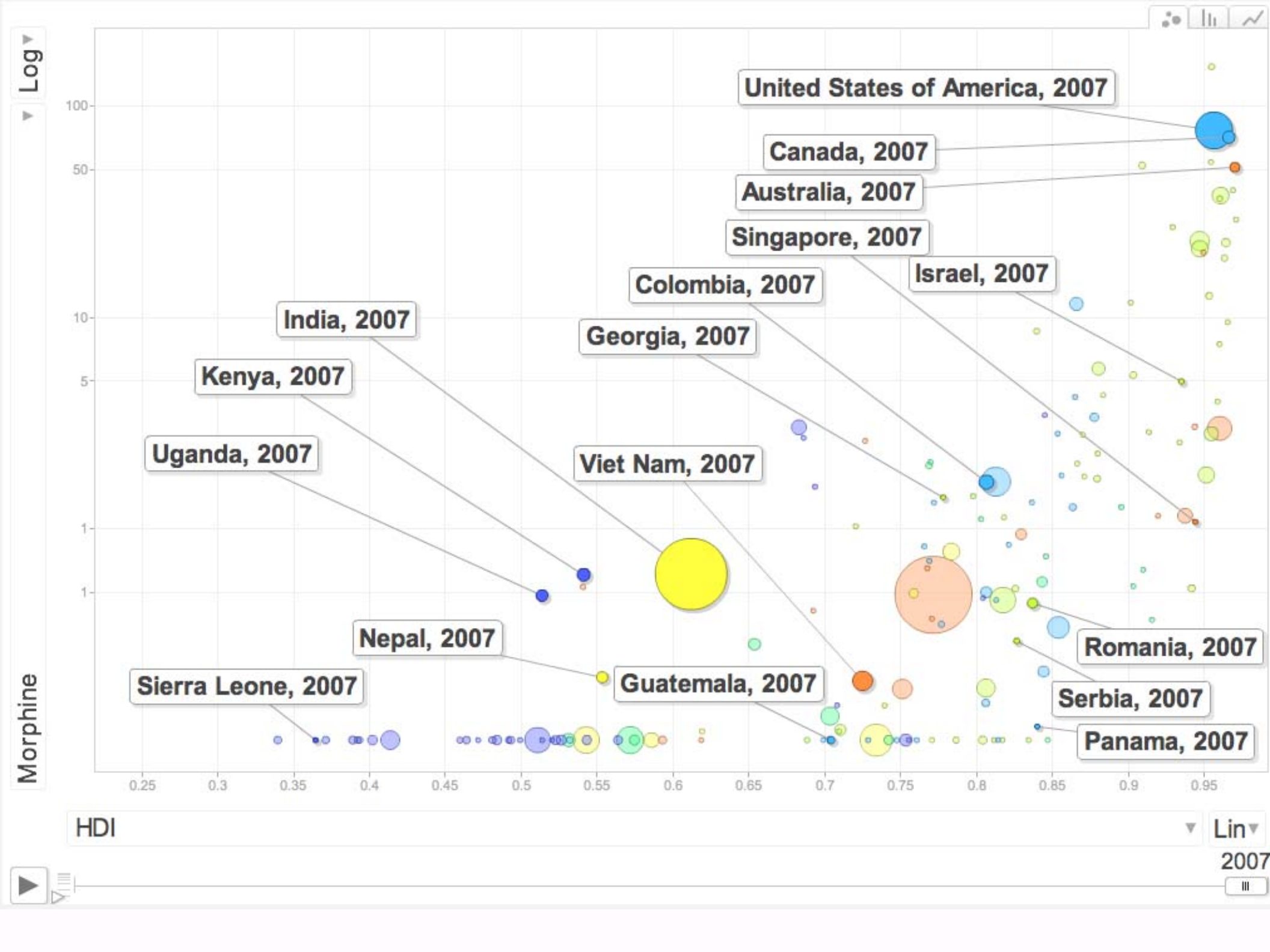
GDP Lin

1964









# Essential Medicines

16th edition (updated)

## 2010 WHO Model List

**2. ANALGESICS, ANTIPYRETICS, NON-STEROIDAL ANTI-INFLAMMATORY MEDICINES (NSAIDs),  
MEDICINES USED TO TREAT GOUT AND DISEASE MODIFYING AGENTS IN RHEUMATOID DISORDERS (DMARDs)**

### *2.1 Non-opioids and non-steroidal anti-inflammatory medicines (NSAIDs)*

**acetylsalicylic acid**    **Suppository: 50 mg to 150 mg. Tablet: 100 mg to 500 mg.**

**Ibuprofen**                      **Tablet: 200 mg; 400 mg. >3 months.**

**paracetamol\***                      **Oral liquid: 125 mg/5 ml. Suppository: 100 mg. Tablet: 100 mg to 500 mg.**  
**\* Not recommended for anti-inflammatory use due to lack of proven benefit to that effect.**

### *2.2 Opioid analgesics*

**Codeine**                              **Tablet: 15 mg (phosphate); 30 mg (phosphate).**

**Morphine**                              **Injection: 10 mg (morphine hydrochloride or morphine sulfate) in 1 ml ampoule.**  
**Oral liquid: 10 mg (morphine hydrochloride or morphine sulfate)/5 ml.**  
**Tablet: 10 mg (morphine sulfate).**  
**Tablet (prolonged release): 10 mg; 30 mg; 60 mg (morphine sulfate)**



# International Association for Hospice & Palliative Care

## Promoting Hospice & Palliative Care Worldwide



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**Our Mission** is to collaborate and work to improve the quality of life of patients with advanced life-threatening conditions and their families, by advancing hospice and palliative care programs, education, research, and favorable policies around the world.

**Our Vision** is to help to increase and optimize the availability of and access to hospice and palliative care for patients and their families throughout the world.

We achieve this by:

- facilitating and providing palliative care education and training opportunities for care providers
- acting as an information resource for professionals, health care providers and policy makers
- developing collaborative strategies for hospice and palliative care providers, organizations, institutions and individuals

**Learn More** about what we do [here](#)

**What is** Hospice & Palliative Care? [Click here](#)

**See** the list and bios of the IAHPC Board of Directors and Staff Members [here](#)

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Need more information? Please [contact us](#)



## IAHPC LIST OF ESSENTIAL MEDICINES FOR PALLIATIVE CARE ©

Medication	Formulation	IAHPC Indication for PC	WHO Essential Medicines Model List Section, subsection and Indication
Amitriptyline*	50-150 mg tablets	Depression Neuropathic pain	24.2.1 - Depressive disorders
Bisacodyl	10 mg tablets 10 mg rectal suppositories	Constipation	Not included
Carbamazepine**	100- 200 mg tablet	Neuropathic pain	5 - Anticonvulsants/antiepileptics 24.2.2 - Bipolar disorders
Citalopram (or any other equivalent generic SSRI except paroxetine and fluvoxamine)	20 mg tablets 10 mg/5ml oral solution 20-40 mg injectable	Depression	Not included
Codeine	30 mg tablets	Diarrhea Pain - mild to moderate	2.2 - Opioid analgesics 17.5.3 - Antidiarrheal
Dexamethasone	0.5-4 mg tablets 4 mg/ml injectable	Anorexia Nausea Neuropathic pain Vomiting	3 - Antiallergics and anaphylaxis 8.3 - Hormones and antihormones
Diazepam	2.5 -10 mg tablets 5 mg/ml injectable 10 mg rectal suppository	Anxiety	1.3 - Preoperative sedation short term procedures 5 - Anticonvulsants/antiepileptics 24.3 - Generalized anxiety, sleep disorders
Diclofenac	25-50 mg tablets 50 and 75 mg/3ml injectable	Pain - mild to moderate	Not included
Diphenhydramine	25 mg tablets 50 mg/ml injectable	Nausea Vomiting	Not included
Fentanyl (immediate release patch)	25 micrograms/hr 50 micrograms/hr	Pain - moderate to severe	Not included
Gabapentin	tablets 300 mg or 400 mg	Neuropathic pain	Not included
Haloperidol	0.5 - 5 mg tablets 0.5 - 5 mg drops 0.5 - 5 mg/ml injectable	Delirium Nausea Vomiting Terminal restlessness	24.1- Psychotic disorders
Hyoscine butylbromide	20 mg/1ml oral solution 10 mg tablets 10 mg/ml injectable	Nausea Terminal respiratory congestion Visceral pain Vomiting	Not included
Ibuprofen	200 mg tablets 400 mg tablets	Pain - mild to moderate	2.1 - Non opioids and NSAIDs
Levomepromazine	5 - 50 mg tablets 25 mg/ml injectable	Delirium Terminal restlessness	Not included
Loperamide	2 mg tablets	Diarrhea	Not included
Lorazepam***	0.5-2 mg tablets 2 mg/ml liquid/drops 2-4mg/ml injectable	Anxiety Insomnia	Not included
Megestrol Acetate	160 mg tablets 40 mg/ml solution	Anorexia	Not included
Methadone (immediate release)	5mg tablets 1 mg/ml oral solution	Pain - moderate to severe	24.5 - Substance dependence

Metoclopramide	10 mg tablets 5 mg/ml injectable	Nausea Vomiting	17.2 - Antiemetics
Midazolam	1-5 mg/ml injectable	Anxiety Terminal restlessness	Not included
Mineral oil enema			Not included
Mirtazapine (or any other generic dual action Nassa or SNRI)	15-30 mg tablets 7.5-15 mg injectable	Depression	Not included
Morphine	Immediate release: 10-60 mg tablets Immediate release: 10mg/5ml oral solution Immediate release: 10 mg/ml injectable Sustained release: 10 mg tablets Sustained release: 30 mg tablets	Dyspnea Pain - moderate to severe	2.2 - Opioid analgesics
Octreotide	100 mcg/ml injectable	Diarrhea Vomiting	Not included
Oral rehydration salts		Diarrhea	17.5.1 - Oral rehydration
Oxycodone	5 mg tablet	Pain - moderate to severe	Not included
Paracetamol (Acetaminophen)	100-500 mg tablets 500 mg rectal suppositories	Pain - mild to moderate	2.1 - Non opioids and NSAIDs
Prednisolone (as an alt to Dexamethasone)	5 mg tablet	Anorexia	3 - Antiallergics and anaphylaxis 8.3 - Hormones and antihormones 21.2 - Anti inflammatory agents
Senna	8.6 mg tablets	Constipation	17.4 - Laxatives
Tramadol	50 mg immediate release tablets/capsules 100mg/1ml oral solution 50mg/ml injectable	Pain - mild to moderate	Not included
Trazodone	25-75 mg tablets 50 mg injectable	Insomnia	Not included
Zolpidem (still patented)	5-10 mg tablets	Insomnia	Not included

# International Association of Hospice and Palliative Care List of Essential Medicines for Palliative Care

(<http://www.hospicecare.com/resources/pdf-docs/iahpc-list-em.pdf>)

- ✓ Codeine,
- ✓ Fentanyl,
- ✓ Methadone,
- ✓ Morphine (immediate and sustained release),
- ✓ Oxycodone,
- ✓ Tramadol

**NOTE: NO GOVERNMENT SHOULD APPROVE MODIFIED RELEASE MORPHINE, FENTANYL OR OXYCODONE WITHOUT ALSO GUARANTEEING WIDELY AVAILABLE NORMAL RELEASE ORAL MORPHINE.**

# Formulary availability and regulatory barriers to accessibility of opioids for cancer pain in Europe: a report from the ESMO/EAPC Opioid Policy Initiative

N. I. Cherny<sup>1,2,3\*</sup>, J. Baselga<sup>4,5</sup>, F. de Conno<sup>6</sup> & L. Radbruch<sup>6,7</sup>

<sup>1</sup>Cancer Pain and Palliative Medicine Unit, Department of Oncology, Shaare Zedek Medical Center, Jerusalem, Israel; <sup>2</sup>European Society for Medical Oncology; <sup>3</sup>Palliative Care Working Group; <sup>4</sup>Medical Oncology Service, Vall d'Hebron University Hospital, Barcelona, Spain; <sup>5</sup>European Society for Medical Oncology; <sup>6</sup>European Association for Palliative Care and <sup>7</sup>Palliative Medicine, Aachen University, Aachen, Germany

Received 3 October 2009; revised 25 November 2009; accepted 25 November 2009

# Opioid availability and cost: West Europe

	Codeine	Propox	HC/DHC	BuprPO	BuprTD	MoIR	MoCR	MoInj	OcIR	OcCR	Methad.	FentTD	FentTM	HmIR	HmCR	PethInj
Finland	100% cost	<25% Cost	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
France	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Norway	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Austria	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	100% cost	Free	Free	Free	Free
Portugal	Free	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	100% cost	Free	Free	100% cost	Free	Free
Italy	Free	100% cost	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	100% cost
Denmark	Free	Free	100% cost	Free	Free	Free	Free	Free	Free	<25% Cost	<25% Cost	<25% Cost	Free	Free	Free	Free
Israel	Free	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	100% cost	100% cost	100% cost
Netherlands	Free	Free	Free	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	100% cost	100% cost	100% cost
Cyprus	Free	Free	100% cost	<25% Cost	Free	Free	Free	Free	Free	Free	100% cost	Free	Free	Free	Free	Free
Greece	Free	Free	100% cost	Free	Free	Free	Free	Free	100% cost	100% cost	100% cost	Free	Free	100% cost	Free	Free
Germany	<25% Cost	100% cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost
Luxemburg	<25% Cost	100% cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost
Spain	<25% Cost	100% cost	<25% Cost	25-50% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost
Switzerland	<25% Cost	100% cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost
UK	<25% Cost	100% cost	100% cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost
Belgium	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	<25% Cost	100% cost	<25% Cost	<25% Cost	100% cost	<25% Cost	<25% Cost	<25% Cost
Iceland	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost	100% cost
Turkey	Free	100% cost	100% cost	100% cost	100% cost	100% cost	Free	Free	100% cost	100% cost	100% cost	Free	100% cost	100% cost	Free	Free



Free



<25%  
Cost



25-50%  
Cost



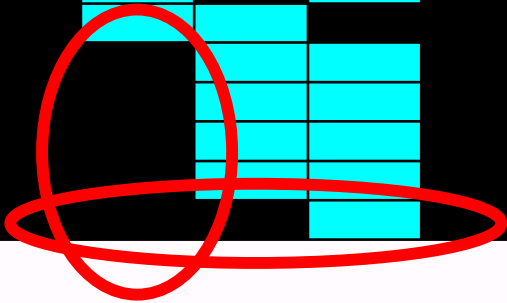
50-75%  
Cost



100%  
cost

# Opioid availability and cost: Eastern Europe

	Codeine	Propox	HC/DHC	BuprPO	BuprTD	MoIR	MoCR	Molnj	OcIR	OcCR	Method.	FentTD	FentTM	HmIR	HmCR	PethInj
Czech R.	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Croatia	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Latvia	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Rumania	25-50% Cost	100% cost	25-50% Cost	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Slovak R.	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Hungary	100% cost	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Estonia	100% cost	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	100% cost
Serbia	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Bulgaria	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Moldova	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Poland	100% cost	100% cost	Free	Free	100% cost	Free	Free	Free	Free	Free	100% cost	Free	Free	Free	Free	25-50% Cost
Russia	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Monten.	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Maced.	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	100% cost	Free	Free	Free	Free
Bosnia-H	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	100% cost	Free	Free	Free	Free
Lithuania	100% cost	100% cost	100% cost	100% cost	Free	Free	Free	Free	Free	Free	100% cost	Free	Free	Free	Free	Free
Belarus	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Albania	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Georgia	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free
Ukraine	Free	100% cost	Free	100% cost	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free	Free



Free



<25% Cost



25-50% Cost



50-75% cost



100% cost

United States of America, 2006

Poland, 2006

Ukraine, 2000

Kyrgyzstan, 2006

Republic of Moldova, 2006

Turkey, 2006

Russian Federation, 2006

Armenia, 2006

Color

**Geographic**

- AFRO
- AMRO
- EMRO
- EURO
- SEARO
- WPRO

Size

**Population**

140000000

Select

- Turkey
- Turkmenistan
- Turks and Cai
- Tuvalu
- USSR (histori
- Uganda
- Ukraine
- United Arab E
- United Kingdo
- United Republ
- United States
- Uruguay
- Uzbekistan

Trails

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0.4

0.5

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0.8

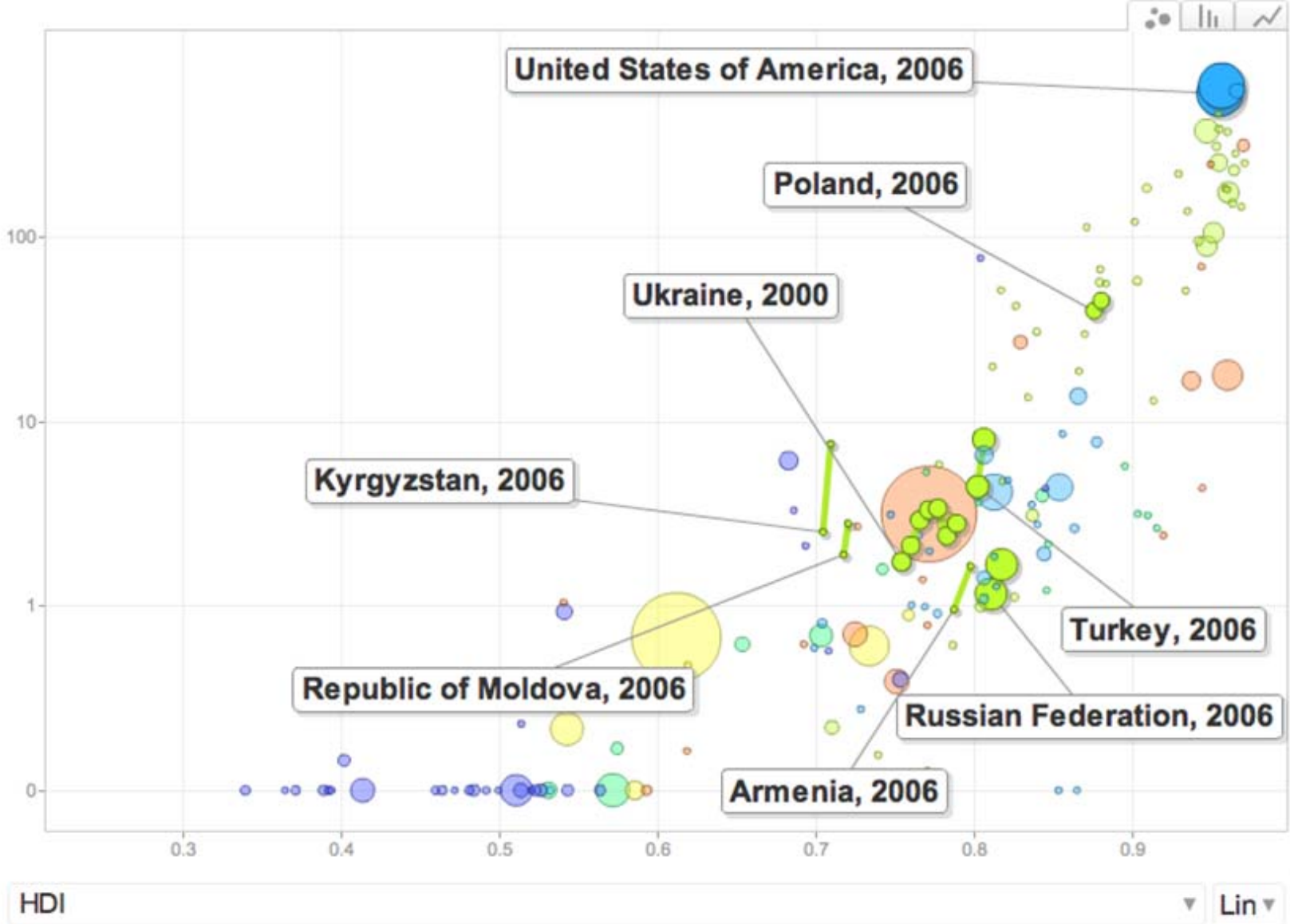
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Lin

2006



Log  
Morphine Equivalence (mg/capita)



Color

Geographic Region

- AFRO
- AMRO
- EMRO
- EURO
- SEARO
- WPRO

Size

Population

1400000000

Select

Deselect all

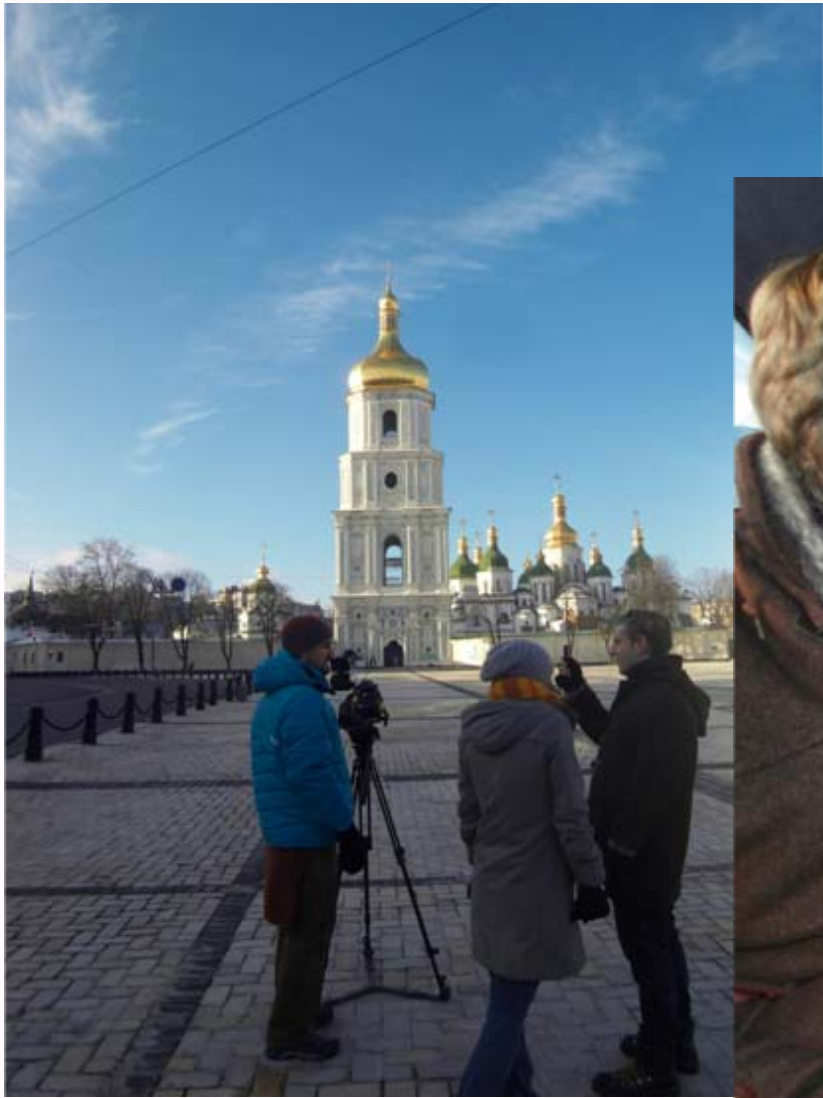
- Turkey
- Turkmenistan
- Turks and Caicos Islands
- Tuvalu
- USSR (historical)
- Uganda
- Ukraine
- United Arab Emirates
- United Kingdom
- United Republic of Tanzania
- United States of America
- Uruguay
- Uzbekistan

Trails

HDI

Lin

2007







ЛОМОВА  
ТАИСИЯ  
АФАНАСЬЕВНА  
19.V.1928. 17.XI.2011

ПРОХОРОВ  
ИГОРЬ  
АЛЕКСАНДРОВИЧ  
19.05.1928. 17.11.2011

ПРОХОРОВ  
ИГОРЬ  
АЛЕКСАНДРОВИЧ  
19.05.1928. 17.11.2011

ПРОХОРОВ  
ИГОРЬ  
АЛЕКСАНДРОВИЧ  
19.05.1928. 17.11.2011

ПРОХОРОВ  
ИГОРЬ  
АЛЕКСАНДРОВИЧ  
19.05.1928. 17.11.2011

ПРОХОРОВ  
ИГОРЬ  
АЛЕКСАНДРОВИЧ  
19.05.1928. 17.11.2011

ПРОХОРОВ  
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АЛЕКСАНДРОВИЧ  
19.05.1928. 17.11.2011



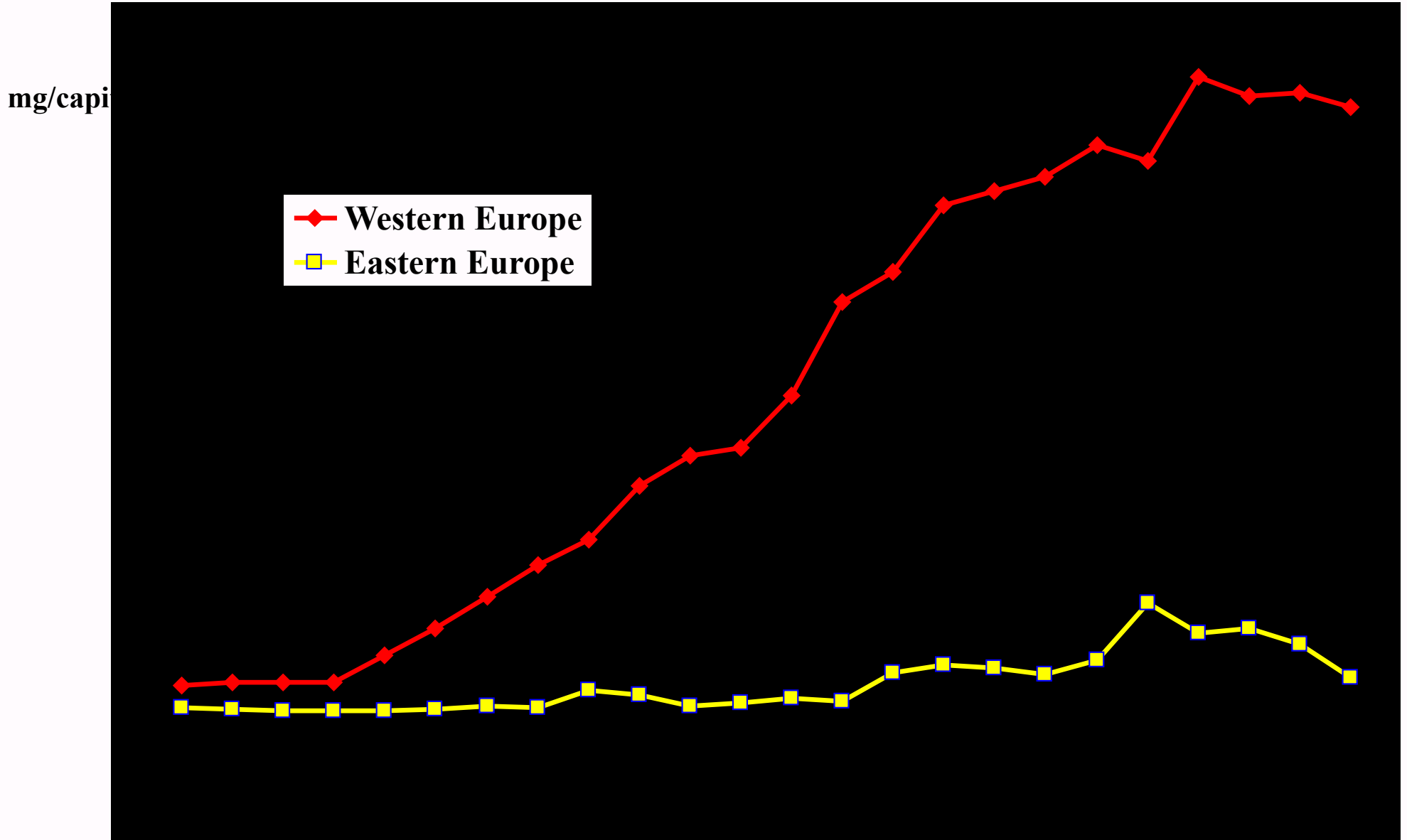






# Consumption of Morphine 1980 - 2003

## East vs. West Europe (mg/capita/yr)





*Joranson,  
Lancet 2006*



Colectivul de Specialisti in Terapia Durerii si Ingrijiri Paliative  
Pain & Policy Studies Group,  
Centrul OMS, Universitatea Wisconsin

**Recomandari catre  
Ministerul Sanatatii**

16 iulie 2003

Commission of Specialists in Pain Therapy and Palliative Care  
Pain & Policy Studies Group,  
WHO Centre, Wisconsin University

**Recommendations to the  
Ministry of Health**

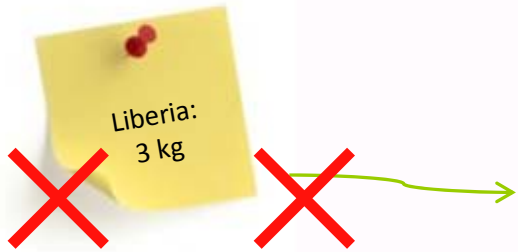
16 July 2003



**World Health Organization  
Collaborating Center for  
Pain Policy and  
Palliative Care**



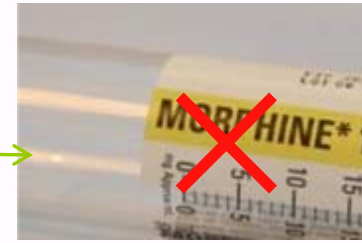
© The Regional Environmental Center for Central and Eastern Europe



Competent authority submits annual national morphine estimate



INCB confirms morphine quantity



Government or wholesaler places order with registered supplier



Patient receives monitoring and follow-up



Patient fills prescription



Clinician writes prescription

Clinician asks about pain



Patient reports pain

# What does it take to get access to pain relief?



Product delivered to central medical stores



Distributed to district medical stores



Distributed to facility



# **PPSG International Pain Policy Fellowship (IPPF)**

- **Competitive process**
- **Self-Identified champions.**
  
- **Supported by**
  - **Open Society Institute IPPI: 2006-**
  - **US Cancer Pain Relief Committee: 2006-**
  - **Livestrong: 2010-**

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Dr. Simbo Daisy  
Amanor-Boadu  
Nigeria



Dr. Henry Ddungu  
Uganda/APCA



Prof. Snežana Bošnjak  
Serbia



Dr. Jorge Eisenclas  
Argentina



Prof. Rosa Buitrago  
Republic of Panama



Dr. Marta Ximena León  
Colombia



Mrs. Nguyen Thi  
Phuong Cham  
Vietnam



Mr. Gabriel Madiye  
Sierra Leone

**Pain & Policy Studies Group**  
**University of Wisconsin**  
**October 2006 Madison, Wisconsin**

**Supported by the**  
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**Dr. Hrant Karapetyan  
Dr. Irina Kazaryan**  
Armenia



**Dr. Dingle Spence  
Mrs. Verna Edwards**  
Jamaica



**Dr. Pati Dzotsenidze  
Mr. Mikheil Pavliashvili**  
Georgia



**Dr. Zippy Ali  
Dr. Jacinta Wasike**  
Kenya



**Dr. Eva Rossina Duarte Juárez  
Lic. Ana Lucía Espigares**  
Guatemala



**Dr. Adrian Belîi**  
Republic of Moldova



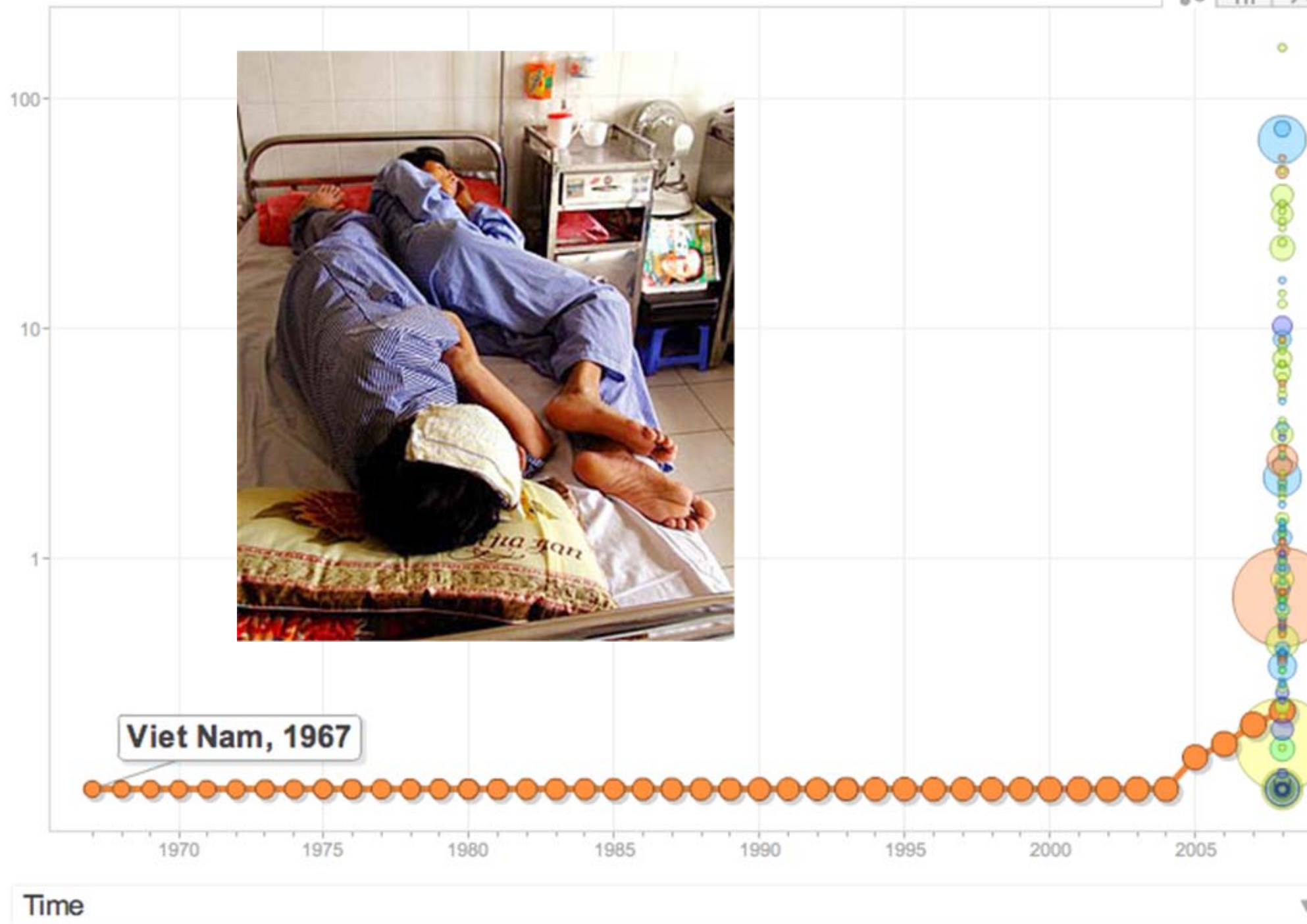
**Dr. Bishnu Dutta Paudel  
Mr. Radha Raman Prasad Teli**  
Nepal

**Pain & Policy Studies Group  
University of Wisconsin  
June 2008, Madison, Wisconsin**

**Supported by the  
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Log ▾

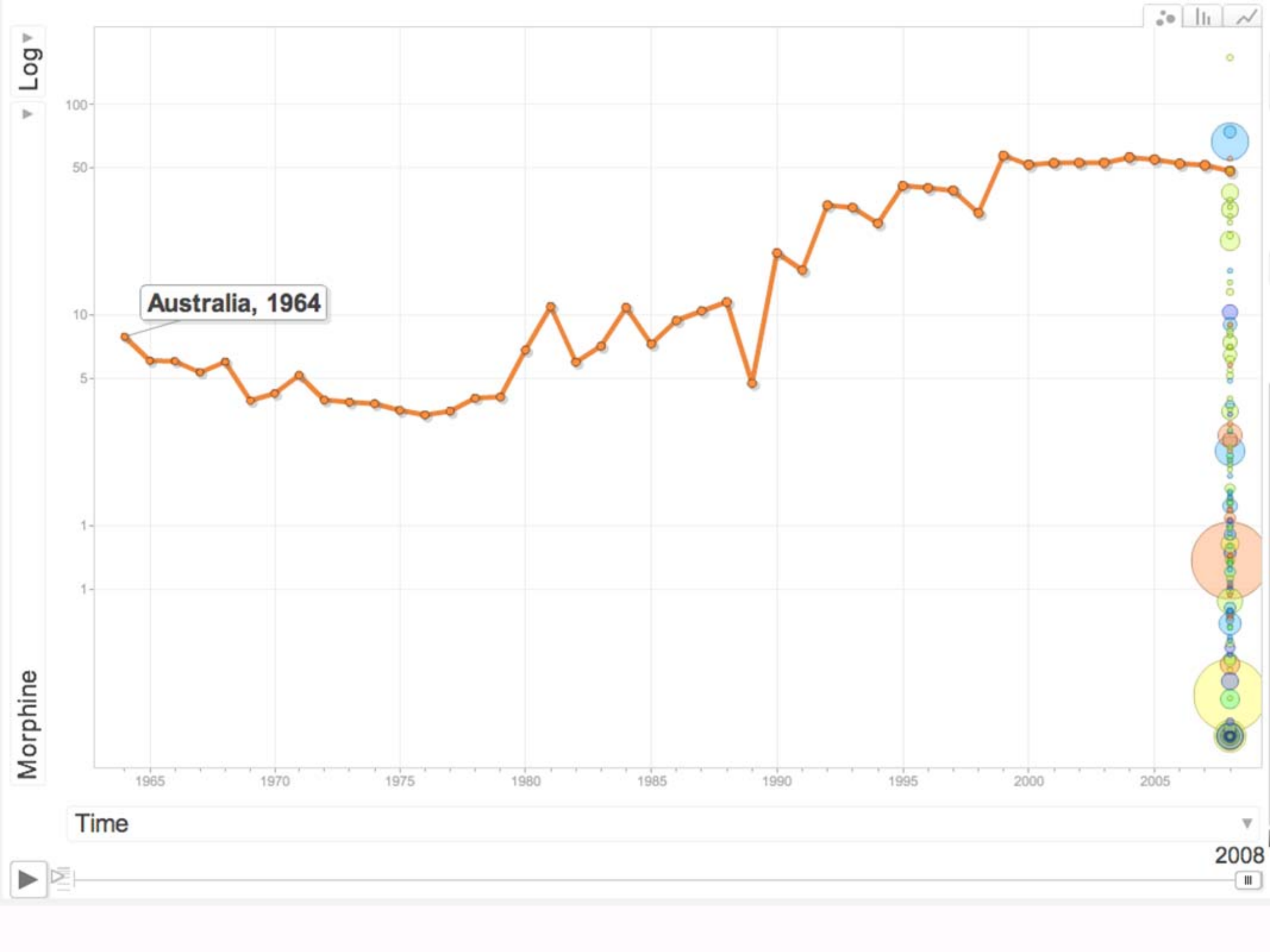
Morphine



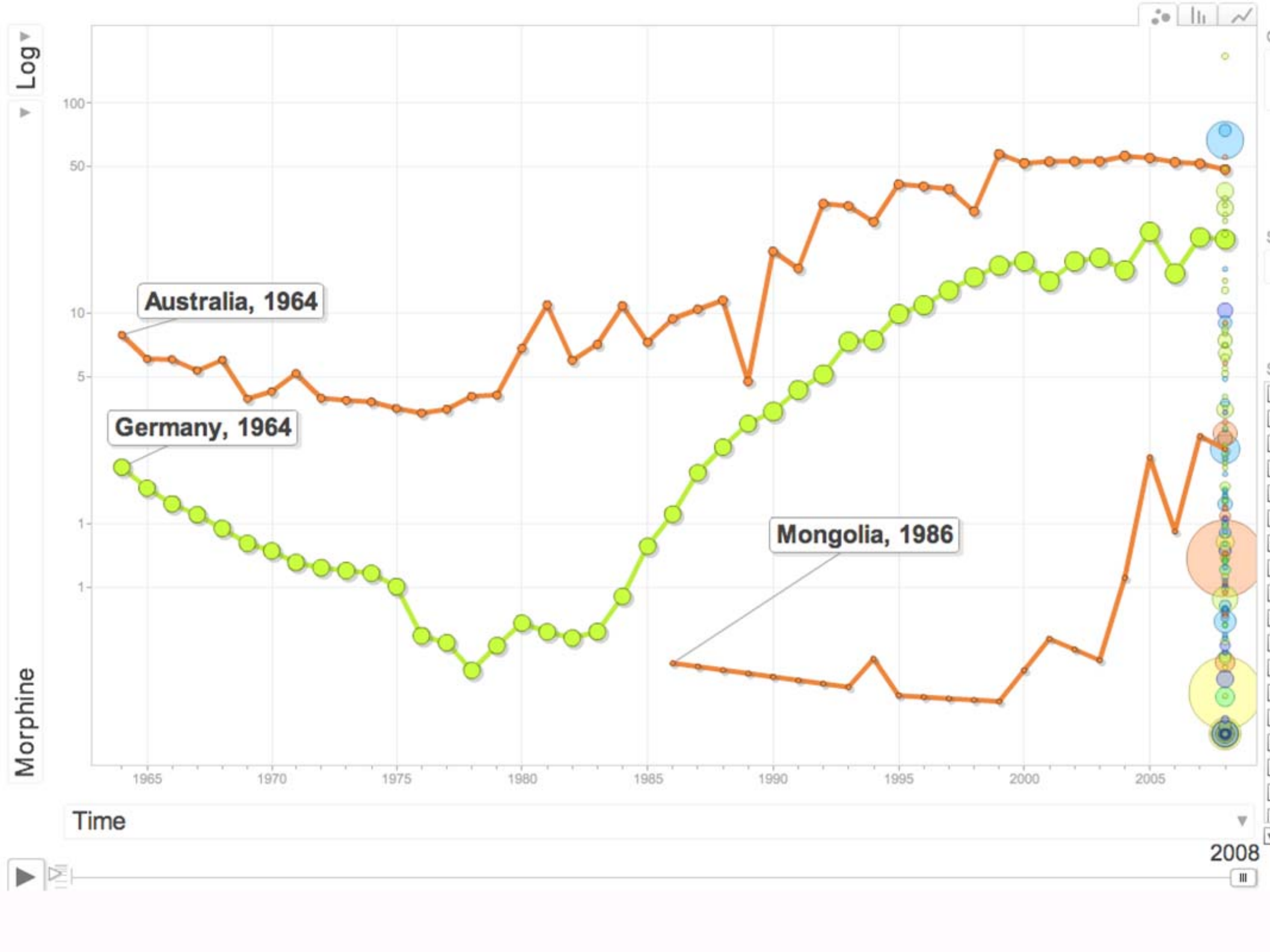
Viet Nam, 1967

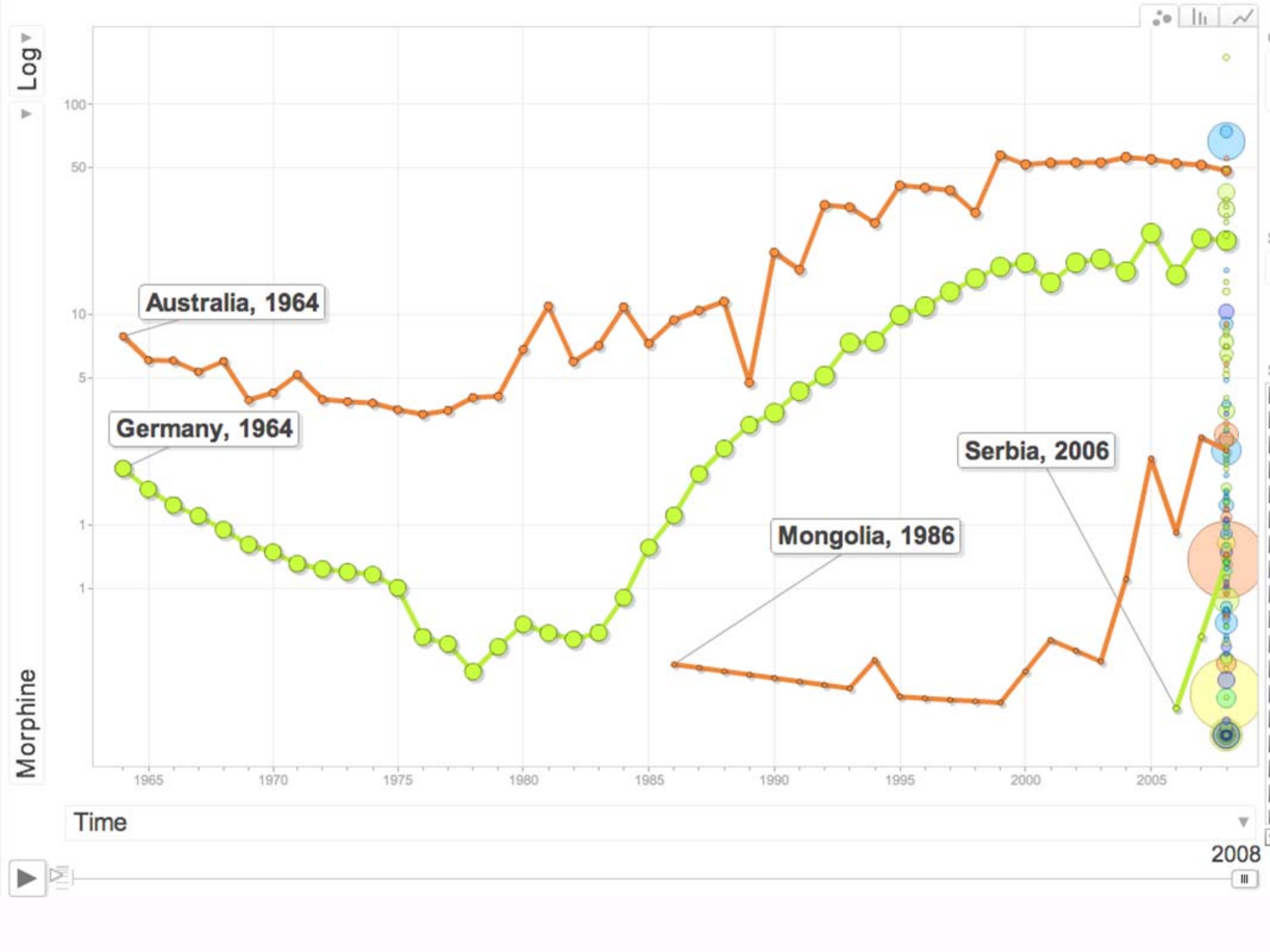
Time

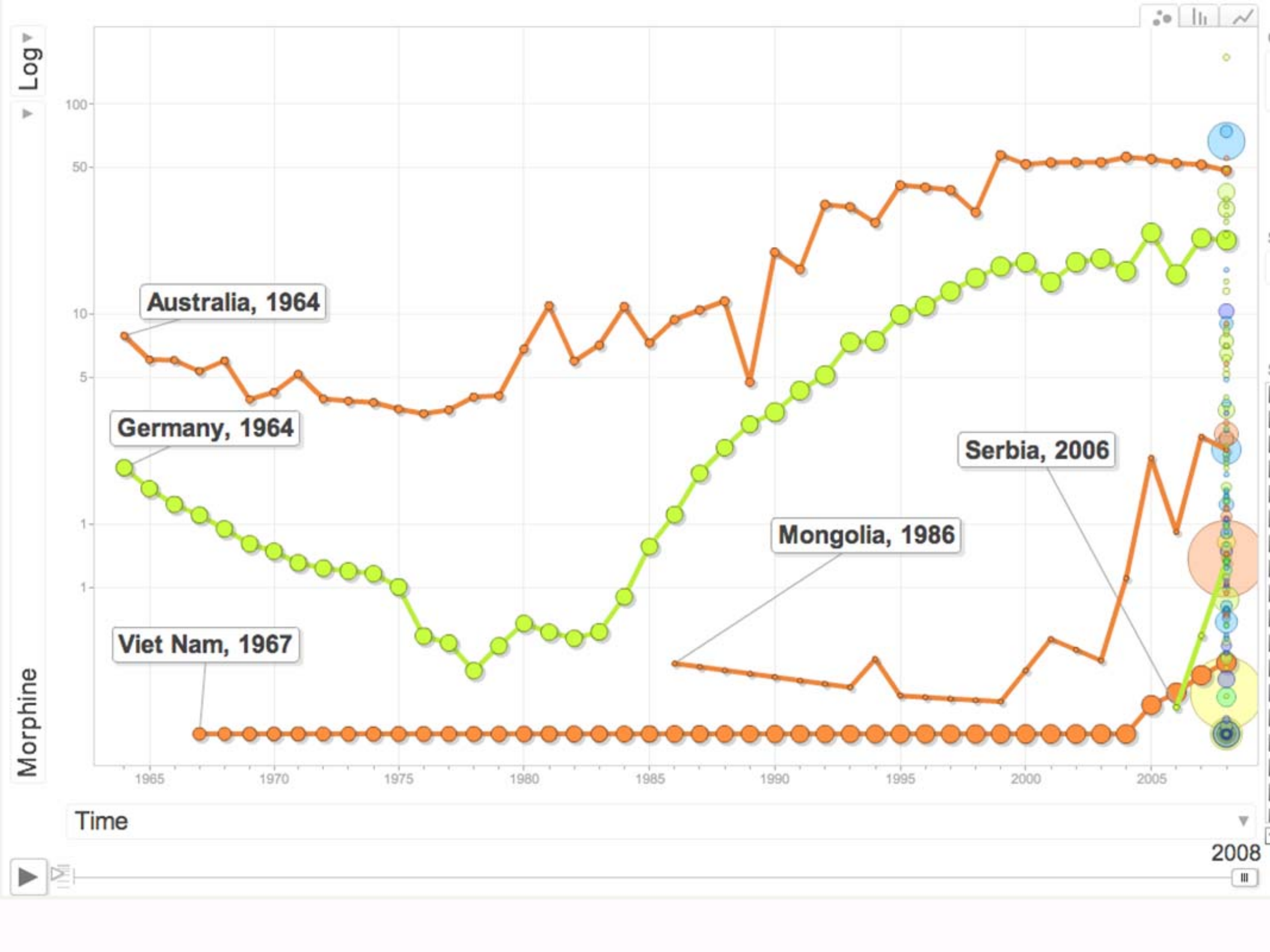
200

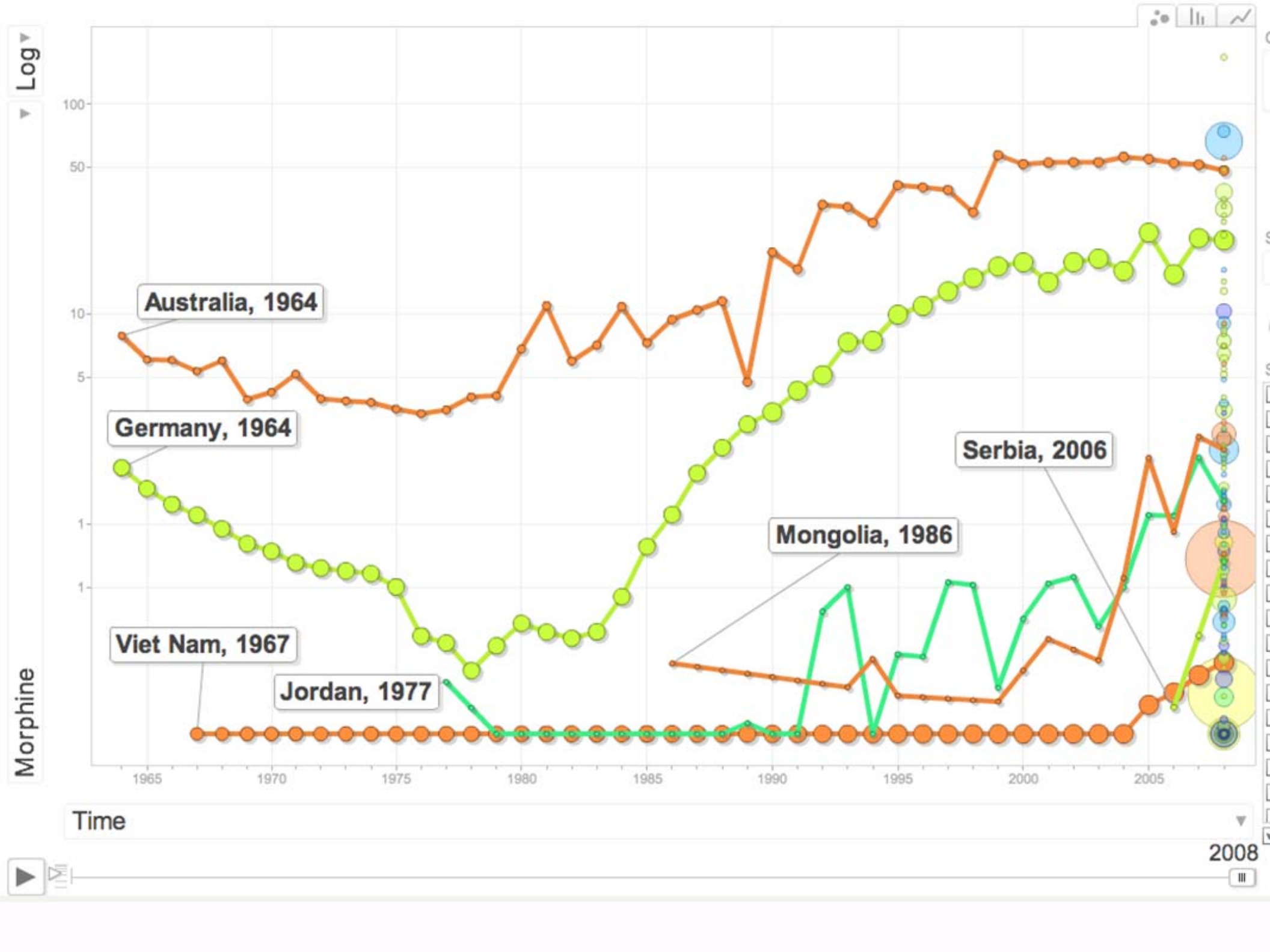


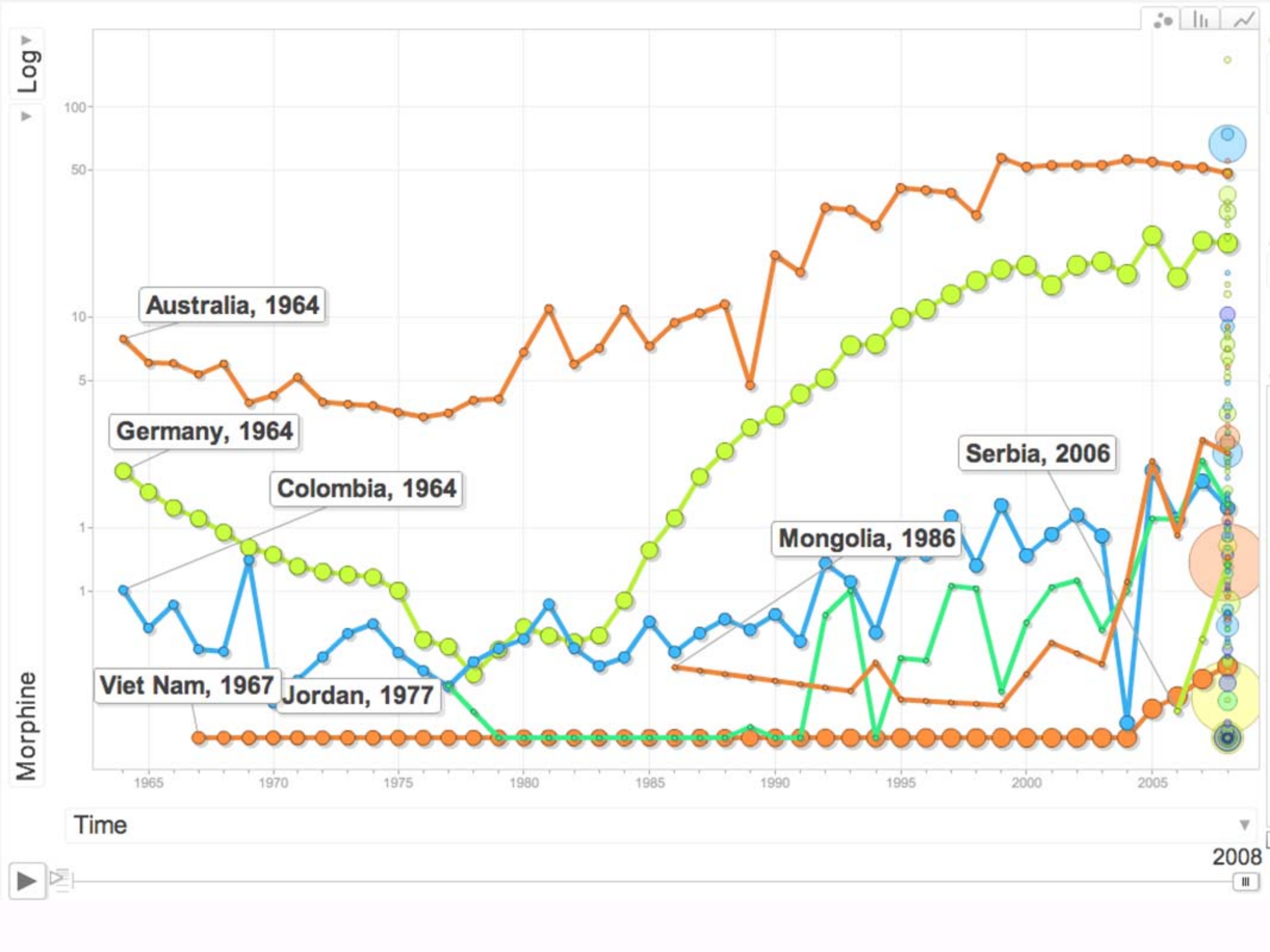




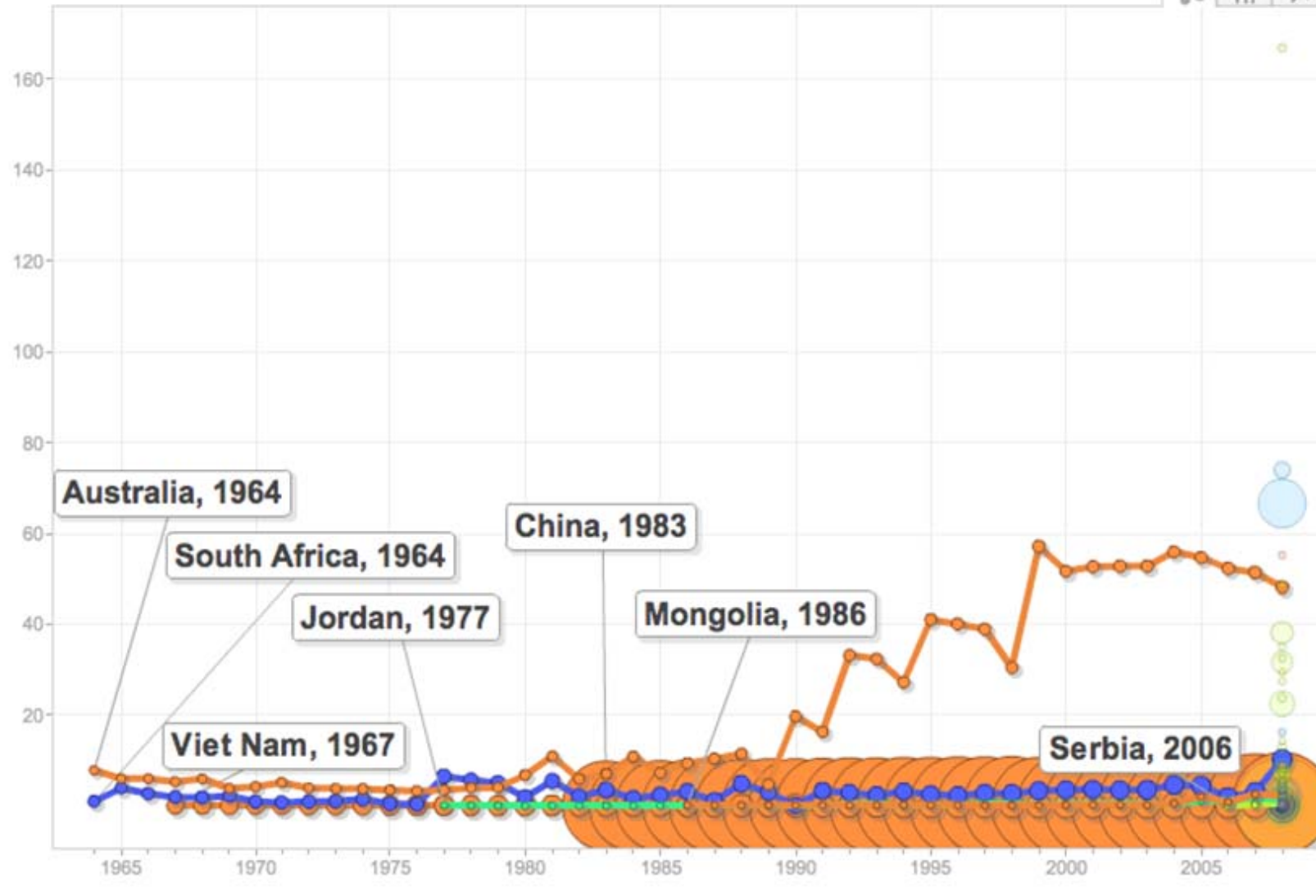








Lin ▾



Color

Geographic Region ▾

- AFRO
- AMRO
- EMRO
- EURO
- SEARO
- WPRO

Size

Population ▾



Select

Deselect all

- Slovenia
- Solomon Islands
- Somalia
- South Africa
- Spain
- Sri Lanka
- Sudan
- Suriname
- Swaziland
- Sweden
- Switzerland
- Syrian Arab Republic
- Tajikistan

Trails

Morphine

Time

2008





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TIME magazine App for iPad™

ON SALE NOW

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## Morphine Remains Scarce for Pain Sufferers Worldwide

By MARTHA ANN OVERLAND / HANOI Monday, Jun. 07, 2010



HIV/AIDS patients lie on a bed at the National Institute of Tropical Medicines in Hanoi on May 6, 2005  
Reuters



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After the hospital sent Nguyen Van Dung home to die, his family watched helplessly as he wasted away from complications due to AIDS. And he did not go gently. "He was in such pain," says Dung's 73-year-old mother. "It was like seeing him on fire."

## THE POLITICS OF PAIN

Pain relief is often taken for granted in the Western world, but in about 150 countries the use of morphine is severely restricted. **Tatum Anderson** investigates how this has come about, and what steps are being taken to stop patients living and dying in extreme pain

Dozens of recycled plastic mineral water bottles are filled with brightly coloured solutions. The bottles are full of oral morphine, colour coded for different strengths—green for the weakest, then pink, and blue for the strongest. Every day, teams of nurses take them to paediatric and cancer wards and patients living at home near Kampala, Uganda.

In a country where fewer than 5% of cancer patients ever receive radiotherapy or chemotherapy, and with a high HIV/AIDS prevalence, the need for pain relief is crucial, says Anne Mertenman, an Irish palliative care specialist who set up Hospice Africa there in 1993.

She agreed to establish the service on condition the government changed its rules on morphine provision. Previously only doctors, dentists, and vets were allowed to prescribe opioids—although midwives could prescribe pethidine. In the early 1990s oral morphine was used only rarely, and with a shortage of doctors, few patients ever met a health worker allowed to prescribe it. In 1992 the government agreed to allow nurses and clinical officers trained in palliative care at Hospice Uganda to prescribe oral morphine. "The govern-

ment had seen so much suffering with the AIDS epidemic. Everyone had a family member who had died in agony," says Dr Mertenman.

### Lack of oral morphine

Today, despite Hospice Africa's attempts to export the model, widely available oral morphine remains an exception rather than the rule. In about 150 countries, including Indonesia and India, severe restrictions on the use of morphine for pain relief means patients are still living and dying in severe pain.

Although WHO guidelines for the treatment of moderate to severe pain in cancer state there can be no substitute for [strong] opioid analgesics such as morphine, "weaker drugs are often used to treat pain in people with terminal cancer and HIV/AIDS patients. Gabriel Madye, executive director of the Shepherd's Hospice in Sierra Leone says: "We have tried codeine [a weak opioid], diclofenac, and paracetamol. They are not enough."

Recently WHO estimated that 5.5 million people with terminal cancer, a million late stage HIV/AIDS patients, and 800,000 patients with unintentional injuries or injuries caused by

### Box 1 | Armenia

Hrant Karapetyan and colleagues have set up Armenia's first dedicated pain control and palliative care centre, but face many restrictions.

Most physicians cannot prescribe opioids, for example. "It's a crazy situation," says Dr Karapetyan. "I give lectures for oncologists in pain management. My student oncologists have permission to prescribe morphine, I have not."

The only morphine available is an injectable form that can be prescribed for 10 days—although outpatient prescriptions are often limited to three days at a time. Very ill patients living in rural areas are forced to travel to municipalities each time they want another supply, says the Open Society Institute, which has studied Armenia's palliative care. More worryingly, oncologists rarely prescribe more than 10 mg per day. "It's a very low dose and does not give adequate analgesia," Dr Karapetyan says.

Things are improving gradually. Oral morphine may reach Armenia later this year, and palliative care training courses are planned. Finances remain a problem, however. Dr Karapetyan has been paying for the centre from his own pocket and staff work without pay. "The situation is very bad," he says.



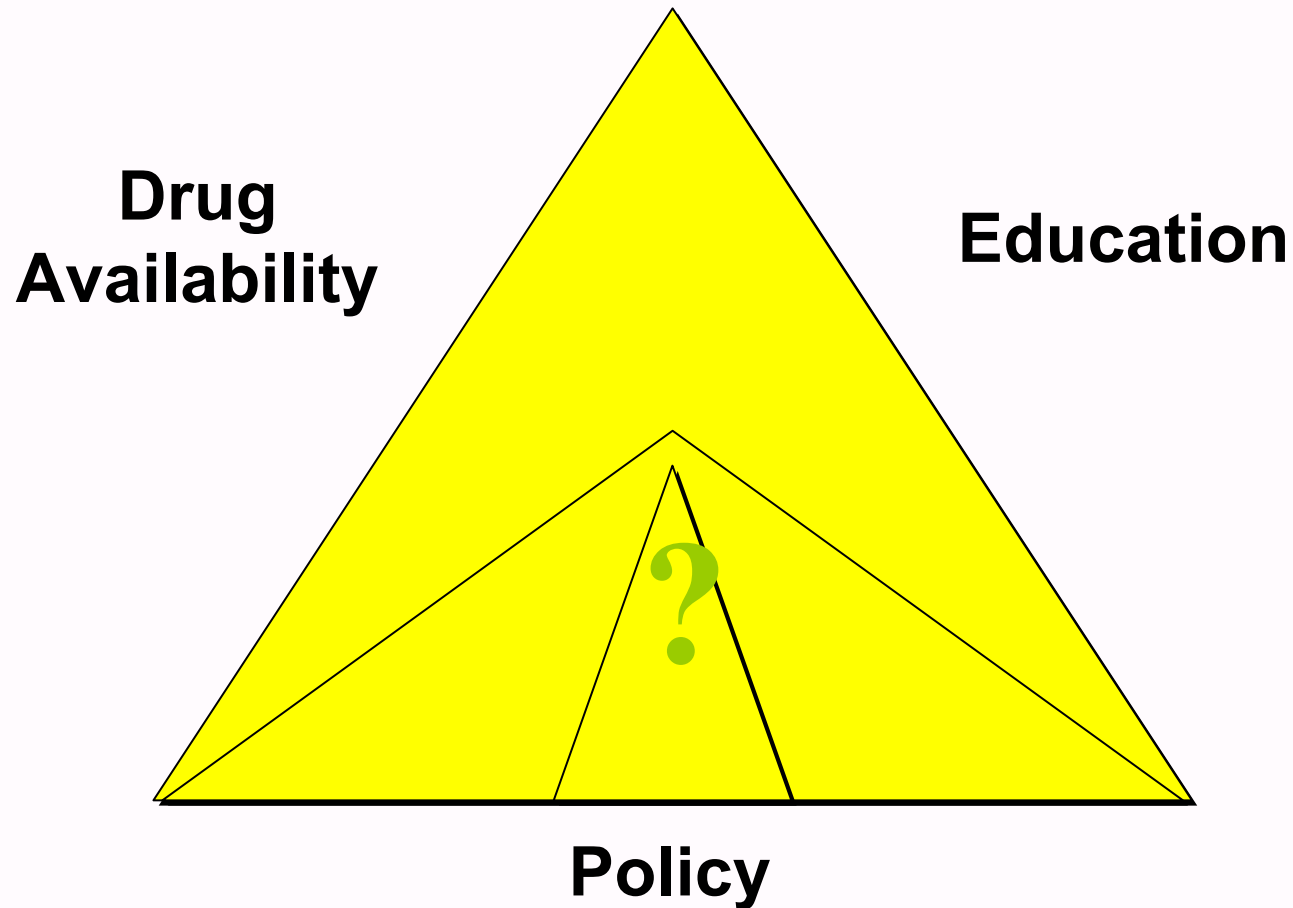
A poppy flower in a field in a Taliban controlled area of Helmand province, Afghanistan

violence are not receiving the pain relief they need. Also, many patients with conditions, such as sickle cell anaemia, those recovering from surgery, and HIV/AIDS patients on antiretrovirals, require relief but do not get it. Controlled drugs that are used to treat drug addiction or obstetric complications, such as ergometrine, are severely restricted too.

Most countries do not have bans on opioids for medical use, but their policies and rules are so onerous the result is lack of access for patients. In some countries only oncologists and palliative care specialists are allowed to prescribe opioids, or they can only prescribe extremely limited amounts. Some formulations, such as oral morphine, are not allowed (see box 1). Indian pharmacies require so many licences to stock controlled drugs that many do not bother (see

# WHO Public Health Model

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This is hardly the language of a prohibitionist regime.

*Indeed, this noble goal of UN drug policy, the freedom from physical pain, demonstrates our over-riding commitment to health."*



*Antonio Costa, Exec Director,  
UN Office on Drugs and Crime (UNODC)*

*March 2010*

