# Pay for Performance Strategies: Improving Quality Performance and Return on Investment

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### **Agenda**

- The State of U.S. Health Care: Quality Gaps Persist
- Timing is Right for P4P
- The Power of Pay for Performance
- P4P Programs at WellPoint
- The Perfect Storm: High Performance Networks
- Information Transparency and Consumer Empowerment
- Issues and Observations
- Competition vs. Collaboration
- Conclusion



# 1980s

### The Quest for Affordable, High Quality Health Care

Many strategies have attempted to improve health care quality and affordability. None has systematically applied evidence-based medicine and quality outcomes.

#### HMOs

- Contracting in the setting of excess capacity
- Aggressive medical management

#### Capitation

- Physician management companies
- Vertically integrated health care delivery (and financing) systems

#### "Boutique" delivery models, such as specialty hospitals

- Consumer-driven health care and health savings accounts
- High performance networks with cost and quality information
- Disease and care management programs
- Rewarding quality performance (pay for performance)



# Hospital Quality Improves, but Quality of Care Remains Inconsistent Nationwide

- Performance of more than 3,000 accredited hospitals on 18 standardized indicators for acute myocardial infarction (AMI), congestive heart failure (CHF) and pneumonia over two-year period (2002-2004):
  - Significant improvement (p<0.01) on 15 of 18 measures</li>
  - No measure showed significant deterioration
  - Magnitude of improvement ranged from 3 to 33 percent

Williams, Schmaltz, Morton, Koss, Loeb, NEJM 2005;353:255-64

- Hospital Quality Alliance data set on 10 quality indicators for AMI, CHF and pneumonia; > 3,500 hospitals reported data on at least one stable measure:
  - Half the hospitals scored above 90 percent for 5 of the 10 measures (primarily AMI); level of performance for other 5 measures was much lower
  - High quality of care for AMI predicted high quality of care for CHF but not for pneumonia
  - Substantial variability in quality of care provided by hospitals in different metropolitan areas
  - No consistent association between performance and size of hospital



# To Err is Human: Health Care Still Not Safe Five Years Later

#### Impact of IOM landmark study:

- Progress slow but report changed conversation about medical errors
- Mobilized broad array of stakeholders including AHRQ, National Patient Safety Foundation, Institute for Healthcare Improvement, regional coalitions, payers, purchasers, health care professionals
- Catalyst for changing practices

#### Advances expected in next 5 years:

- Implementation of electronic health records
- Diffusion of proven, evidence-based practices
- Team training
- Full disclosure to patients

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### **Need New Financial Incentives for Quality**

- Dominant methods of payment today don't achieve goal of clinical quality.
  - Fee-for-service payments encourage overuse
  - Capitated payments encourage underuse
  - Neither systematically rewards excellence in quality
- Strategy is undercut by difficulties in measuring quality and adjusting for risk in way that is meaningful to consumers/patients.
- Some early experiments in rewarding quality with more favorable payments, but limited.



# P4P Analysis Contributes to National Dialogue

- Study evaluated prototype pay-for-performance program with physician group vs. control group.
- Authors concluded that P4P is more likely to reward high performers to maintain status quo than generate noticeable quality gains.
- Findings contribute to national discourse illuminate potential pitfalls in developing quality incentive programs:
  - Financial incentives must be substantive enough to effect significant improvement
  - Must establish appropriate thresholds and allow sufficient time for lower-performing groups to improve appreciably.

Source: Rosenthal, Frank, Li, Epstein, JAMA 2005;294:1788-1793



# Timing Is Right for Pay for Performance

- Increasing purchaser interest in quality as a factor in buying decisions
- IOM reports and Medicare reform boost quality measurement;
   Medicare launched P4P physician program in April 2005
- President's EMR goal to improve quality
- AMA, JCAHO and MedPAC focused on P4P
  - Senate and House "Value-Based Purchasing" bills incorporate MedPAC P4P recommendations
- Regional coalitions forming to improve market adoption of P4P (Leapfrog, IHA, Bridges to Excellence)
- Growing public interest: media coverage on pay for performance increased nearly 150 percent (2004-2005)

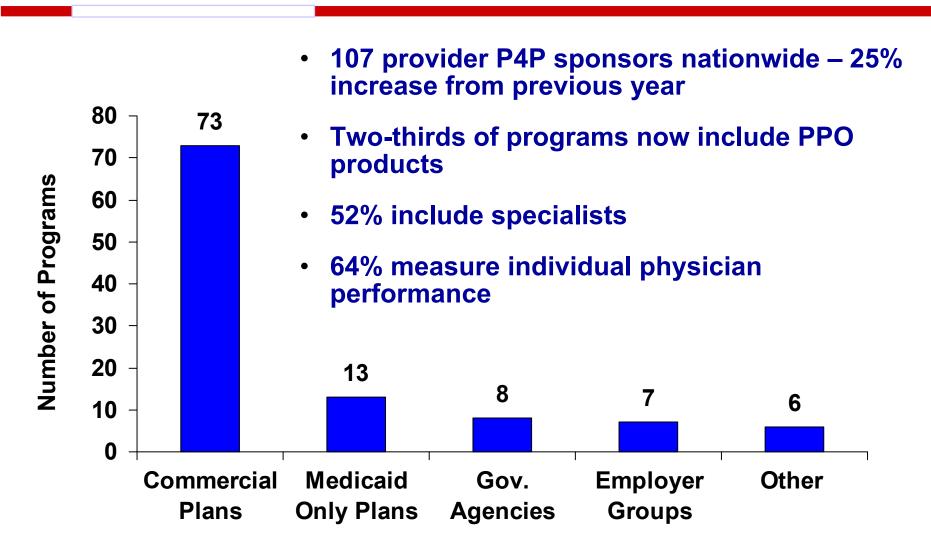


# Institute of Medicine: Pathways to Quality Health Care

- Reports designed to accelerate diffusion and pace of quality improvement
- First report outlines several recommendations:
  - Establish National Quality Coordination Board with structural independence, contract and standards-setting authority, financial strength and representation from public and private sectors
  - Local innovation encouraged; performance measurement and reporting should be aligned with national goals and standardized measures
  - Promulgate measure sets that build on work of key public and private organizations
  - Pursue research agenda to support national system for performance measurement and reporting



### **P4P Is Moving Forward**



Source: 2005 P4P National Study, Med-Vantage, Inc.



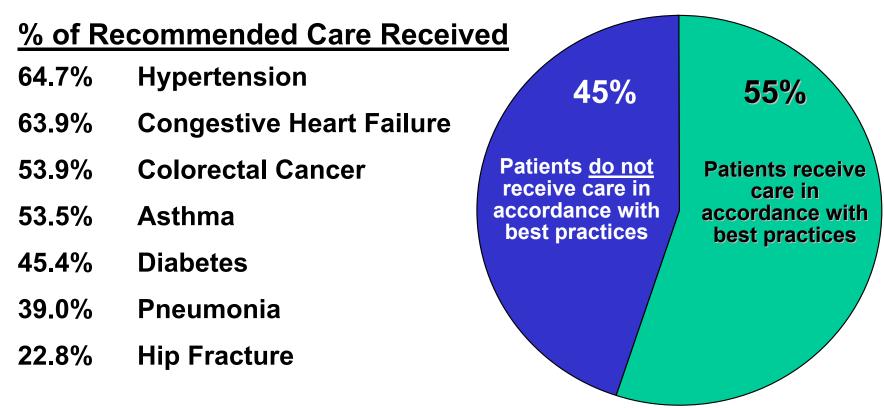
# Why Pay for Performance?

- Improve Care and Outcomes
- Save Lives
- Eliminate Ethnic Disparities
- Reduce Costs
- Incent Health IT Adoption



# **Improve Care and Outcomes**

# Nearly one-half of physician care not based on best practices



Source: Elizabeth McGlynn et al, RAND, 2003



# **Improve Care and Outcomes**

# More care, higher spending do not result in better outcomes

#### Using Medicare claims data, researchers found:

- Where people live, who treats them and in what hospital-- not their illness-- determines how much care is given and how much money is spent
- Hospitals providing more care for one condition have similar patterns for other conditions
- Level of care intensity likely to apply to commercially insured patients

Source: John Wennberg, et al and Elliott Fisher, et al, Health Affairs web exclusives, October 7, 2004.



#### **Save Lives**

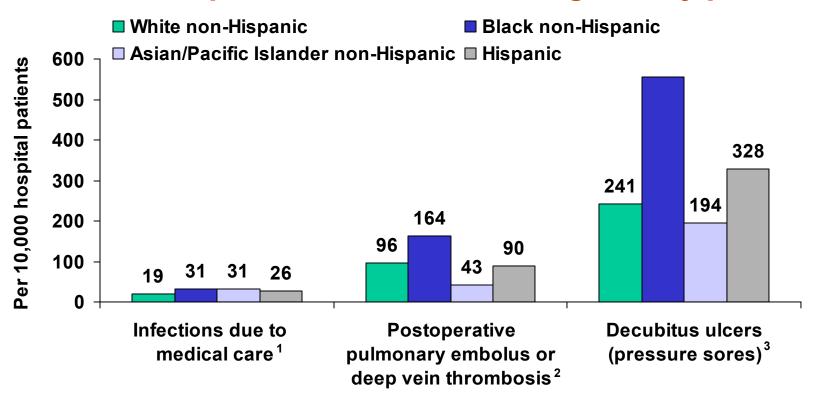
# Patients receive recommended care only half of the time. These consequences are avoidable.

Condition	Shortfall in Care	Avoidable Toll
Diabetes	Average blood sugar not measured for 24%	2,600 blind; 29,000 kidney failure
Hypertension	<65% received indicated care	68,000 deaths
Heart Attack	39% to 55% didn't receive needed medications	37,000 deaths
Pneumonia	36% of elderly didn't receive vaccine	10,000 deaths
Colorectal Cancer	62% not screened	9,600 deaths

Source: Woolf, SH, JAMA, Vol. 282, 1999

# **Eliminate Ethnic Disparities**

# Risk-adjusted rates of potentially preventable adverse events and complications of care among elderly patients



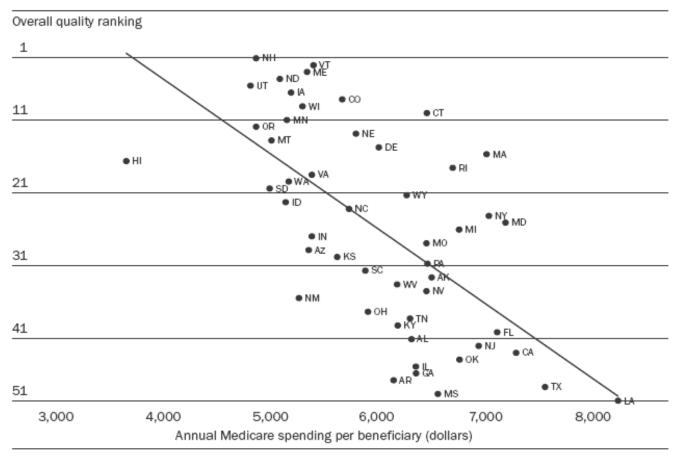
Source: "Quality of Health Care for Medicare Beneficiaries: A Chartbook, 2005" The Commonwealth Fund.

- 1. Infections primarily related to intravenous lines and catheters.
- 2. Among surgical patients.
- 3. Among patients with hospital stays of five days or longer.



#### **Reduce Health Care Costs**

#### A negative relationship: As costs go up, quality goes down



Sources: Medicare claims data: and S.F. Jencks et al., "Change in the Quality of Care Delivered to Medicare Beneficiaries, 1998-1999 to 2000-2001." JAMA 289, no. 3 (2003); 305-312.

Note: For quality ranking, smaller values equal higher quality



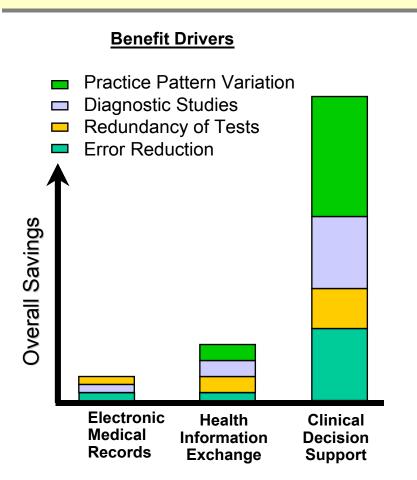
### **Incent Health IT Adoption**

- Tracking, reporting and rewarding clinical quality requires better data and information
- P4P will help fund investment in Health IT
  - PBGH found CA medical groups installed new IT systems after \$100 million awarded in bonus payments
- Investments in Health IT will improve quality, reduce costs and increase efficiency
  - Computerized clinical decision support
  - Patient reminder systems
  - CPOE and e-Prescribing



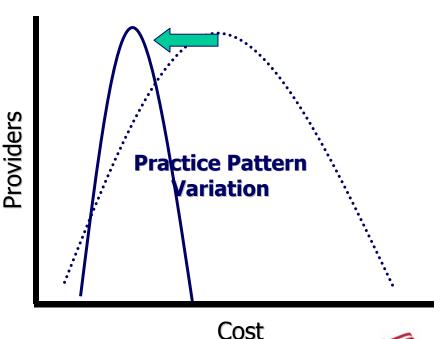
#### HIT Reduces Variation, Speeds Adoption of Evidence-Based Medicine

Timely health information that is linked to decision support reduces practice pattern variation and increases adherence to evidence-based medicine.



#### **Benefit Accrual**

As more physicians practice evidence-based medicine, health-care costs per episode of care are reduced.

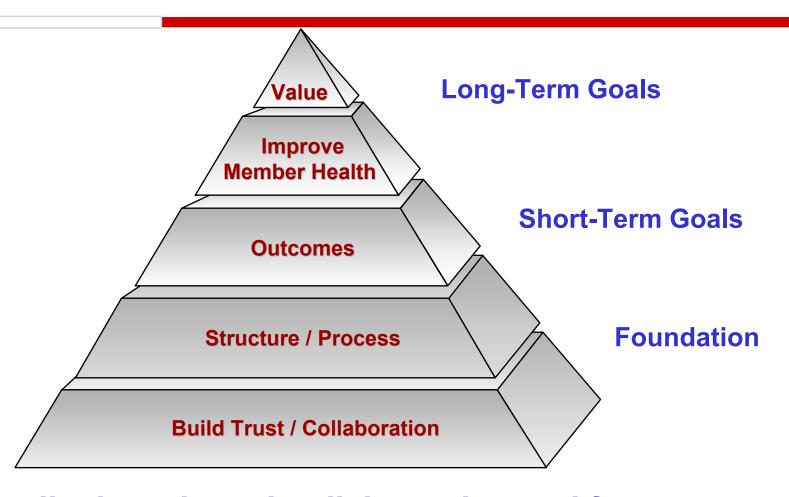


# Multiple Collaborations to Improve Quality of Care, Reduce Medical Errors

- Integrated Healthcare Association
- National Quality Forum
- National Committee for Quality Assurance
- Centers for Medicare and Medicaid Services
- Bridges to Excellence
- The Leapfrog Group
- Care Focused Purchasing
- Hospital Quality Alliance (consortium of health care organizations, including AHIP, CMS, JCAHO, AHA, AARP)
- Blue Cross Blue Shield Association (BCBSA)



### **Quality Vision for P4P Programs**



Quality broadens the dialogue beyond fees to building a foundation of trust



# **P4P Programs at WellPoint**

Partnerships with physicians and hospitals on quality incentive programs (include PPO and HMO products, and Medicaid)

#### **PCP Programs**

Focused on primary care physicians. Typical major components:

- ✓ Clinical Outcomes
- ✓ Evidence-based medical procedures
- √ Generic Prescribing Rates
- ✓ Technology & streamlined administrative processes
- ✓ Patient Satisfaction

#### **Specialist Programs**

Focused on specialty care physicians. Early initiatives in: Ob/Gyn, Cardiology, Orthopedics. Measures similar to PCP programs:

- ✓ Clinical Outcomes
- ✓ Evidence-based medical procedures
- ✓ Generic Prescribing Rates
- ✓ Technology & streamlined administrative processes
- ✓ Patient Satisfaction

#### **Hospital Programs**

Focused on acute care hospital, typically full service cardiac facilities. Hospital programs typically have the following components:

- ✓ Patient Safety
- ✓ Clinical Outcomes
- √ Patient Satisfaction



# WellPoint Hospital Quality Programs: Goals and Guiding Principles

- Continuously improve quality of care delivered in network hospitals
- Develop program using comprehensive evidence-based metrics
- Minimize administrative burden to participate
- Promote partnerships with key hospitals
- Drive change in overall health care delivery arena
- Designed to improve care delivered to all patients, not just WellPoint members; reporting for all hospital patients
- Support health care delivery goals and public reporting of outcomes data
- Financial incentives for clinical performance, quality care, error reduction



# WellPoint Coronary Services: Extensive Quality Outcomes Metrics

#### Coronary Artery Bypass Grafts (CABG)

- number of procedures
- mortality
- return to OR
- saphenous vein use
- infections

#### Percutaneous Transluminal Coronary Arteriography (PTCA)

- number of procedures
- repeat PTCA
- failed PTCAs which go onto CABG within 24 hours
- primary PTCA for acute myocardial infarction

#### Myocardial Infarction (MI)

- number of patients with MI
- time to PTCA
- time to thrombolytic therapy from ER (door to drug)
- aspirin use in 24 hours
- mortality
- ß-blocker use
- critical pathway use
- number with LVEF < 40%</li>
   prescribed ACE inhibitors



#### **Quality Insights Hospital Incentive Program**

#### **Patient Safety - 25%**

- Meet 6 JCAHO patient safety goals:
  - Improve the accuracy of patient identification
  - Improve the safety of using high-alert medications
  - Eliminate wrong-site, wrong-patient and wrong-procedure surgery
  - Improve the safety of using infusion pumps
  - Improve the effectiveness of clinical alarm systems
  - Improve the effectiveness of communication among caregivers
- Implement 3 patient safety initiatives
  - Computerized Physician Order Entry (collected via Leapfrog survey)
  - ICU staffing standards (collected via Leapfrog survey)
  - Automated pharmaceutical dispensing devices
- Report 2 patient safety indicators
  - Anesthesia complications, post-operative bleeding, etc.

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#### **Quality Insights Hospital Incentive Program**

#### Patient Outcomes - 60%

- Improve indicators of care for patients with heart disease
  - Participation in American College of Cardiology cardiovascular data registry
  - Cardiac catheterization and angioplasty intervention indicators
  - Acute MI or heart failure indicators (collected via JCAHO)
    - Administer aspirin, beta blockers at ER arrival, discharge
    - Smoking cessation
  - Coronary artery bypass graft indicators
- Pregnancy-related or community acquired pneumonia indicators

#### **Patient Satisfaction - 15%**

- Survey of members
- Link between improvement in care processes and outcomes, and patient satisfaction

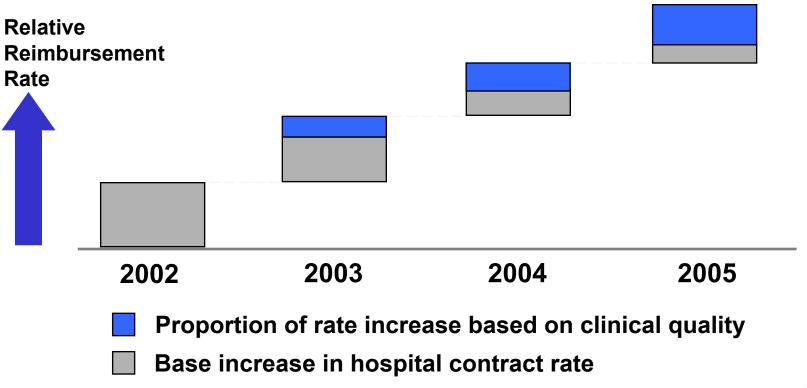
Note: Text in red reflects NQF measure



### **Hospital Quality Programs**

# Rewarding high scores creates tangible incentive for quality improvement

#### Reimbursement Increase Schedule



# Payment for Clinical Performance and Quality: Obstetrics and Gynecology Program with MaternOhio Physicians

#### Approach:

- Preventive care: mammography, pap smear
- Patient satisfaction
- American College of Obstetrics and Gynecology's guidelines for hysterectomy
- Generic index for pharmaceuticals

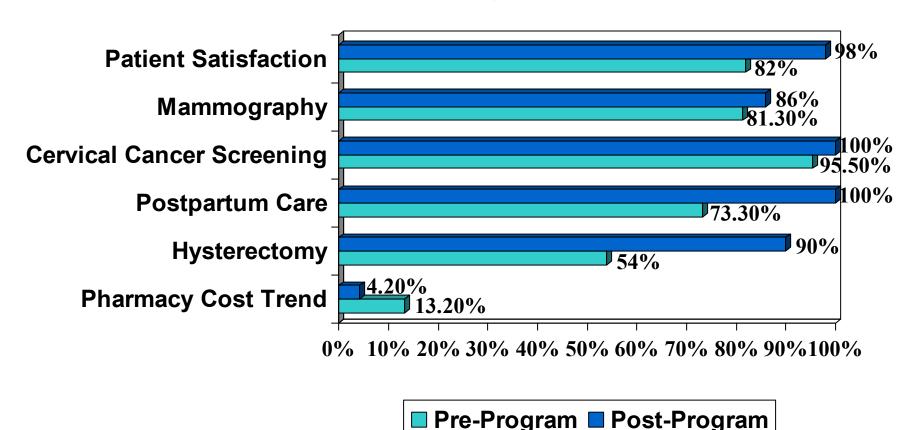
#### Recognition and reward:

- No precertification or concurrent review requirements
- Positive adjustment in reimbursement



# Payment for Clinical Performance and Quality: Obstetrics and Gynecology Program with MaternOhio Physicians

### **Program Results**





#### **Physician Quality Scorecard: Blue Cross of California**

- A decade of quality: scorecards (1994) and bonus payments (1997-1998)
- Scorecard combines: clinical quality measurements, generic prescription performance, administrative service, member satisfaction
- Third year of expanded incentive program
- Added efficiency measure for 2005 based on medical groupspecific UM targets
- Total of \$66 million in quality and generic pharmacy payments
- 176 of 190 PMG/IPAs on new program
- Alignment with IHA clinical and member satisfaction measures

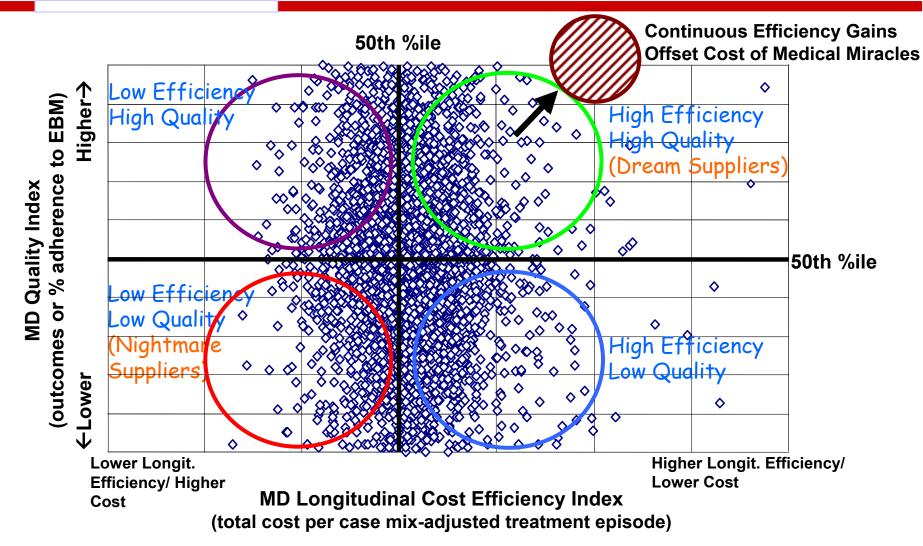


# The Perfect Storm for High Performance Network Development

- Health care quality and safety gaps are significant
  - RAND: only 55% of care delivered is high quality, error free,
     scientifically based and includes the recommended treatment
  - Emergence of employer-driven programs to improve quality (e.g. Leapfrog, Bridges to Excellence) and recognize high-quality physicians
- Efficiency and safety of care varies significantly
- High Performance Networks offer a potential solution for high cost



# **High Performance Network Opportunities**



Source: Arnie Milstein, Mercer

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# High Performance Networks: Finding the Right Balance

#### **Issues to Consider**

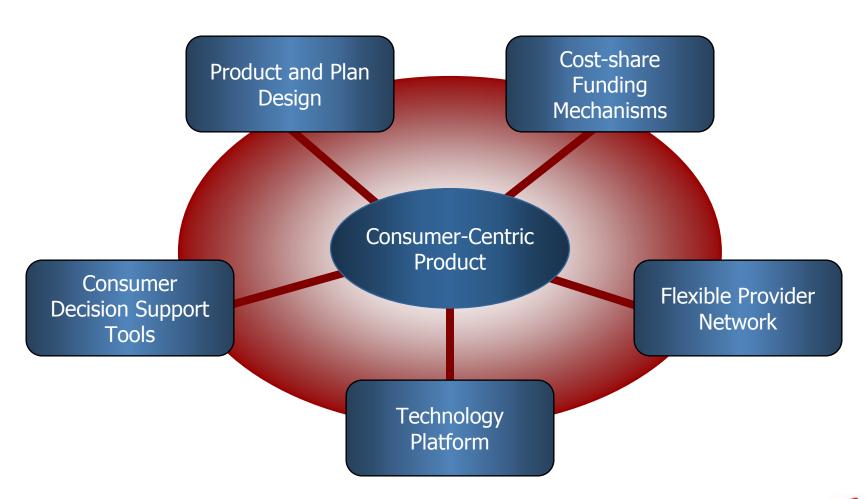
- Can HPNs combine quality and efficiency criteria, particularly for high-cost, high-impact specialties?
- Will purchasers embrace long-term value of addressing quality as well as cost?
- What is the best approach where there is insufficient data to determine quality or efficiency?

#### The Way Forward

- Measurable, meaningful quality criteria must be developed for primary care and specialty physicians
- Develop methodology that reflects optimal care
- Programs should be designed to enhance physician relationships
- Involve key physicians, hospitals and national specialty societies
- Programs should be developed around "raising the bar" supporting initiatives to make all physicians/hospitals higher quality and more efficient



### New Market-Driven Model Centers on Consumer-Driven Health Care Products



# Preliminary Evidence for Consumer-Driven Health Plans is Promising

- McKinsey & Company conducted a primary research study of more than 2,500 adult Americans with varying types of commercial health coverage.
- The study included more than 1,000 consumers with employer-based, full-replacement CDHPs, as well as a control group that carried traditional insurance.
- Among the self-reported findings, CDHP consumers were:
  - > 50 percent more likely to ask about cost
  - Three times more likely to have selected a less extensive, less expensive treatment during the past 12 months (including those with chronic conditions)
  - 25 percent more likely to engage in healthy behaviors
  - > 30 percent more likely to get an annual check-up
  - > 20 percent more likely to follow treatment regimens for chronic conditions very carefully
  - Twice as likely to inquire about drug costs



# Is CDHP Having an Impact?

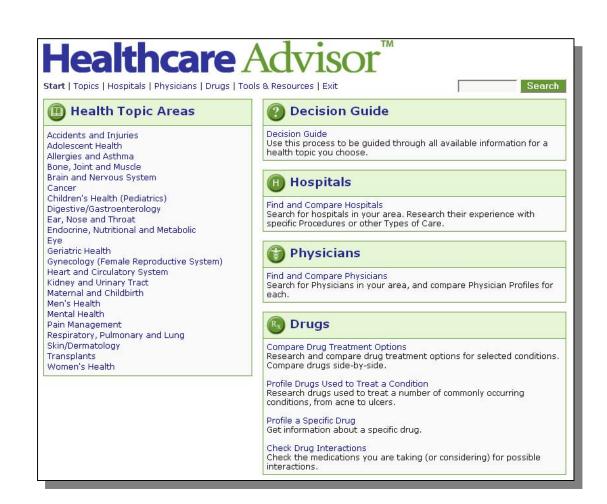


- Reduction in pharmacy costs 15%
- Increased generic substitution rate 92%
- Increase in preventive care spend
  - 5% of total medical expenses represent preventive care expenditures compared with 2 to 3% market average
- Reduction in outpatient visits 18%
- Lower cost trend 30 to 40% reduction in year-over-year cost trend
- Customers report health- and cost-related behavior changes since joining Lumenos\*
  - 44% report increased knowledge about managing their health care
  - 27% report they are more involved in health-related behaviors. Among those respondents:
    - 77% report improved diet/nutrition
    - 71% report increased exercise



# Transparency and Consumer Empowerment: Decision Tools Enable Quality Comparisons

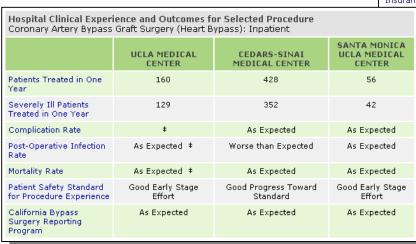
- User-friendly data and information
- Research more than 150 different medical conditions and procedures
- Compare hospital quality





#### **Side-by-Side Comparisons with Healthcare Advisor**

- Clinical outcomes
- Patient safety
- Hospital reputation
- Market-specific studies
- Hospital comments







#### P4P: Issues and Observations

- Claims data gives limited picture of quality
  - Improved Health IT required
- Incentives can prompt behavior change and capital investment
  - Are same doctors rewarded each year?
  - How to influence doctors not improving care?
- What magnitude of incentive will result in:
  - Individual behavior change
  - Investment in health IT and workflow
- Some feel "quality" investments benefit insurers



#### **Lessons Learned: A Health Plan Perspective**

- Measuring quality improvement helps ensure performance levels are acceptable, guides performance improvement, and allows comparisons across hospitals, medical groups and physicians.
- WellPoint experience shows that pay for performance can serve as a powerful incentive for quality performance improvement.
- Performance measures should be robust (especially for specialty care), evidence-based, reflect national standards and be meaningful for consumers.
- Financial incentives must be structured appropriately to effect behavior change (for example, 10% differential for physicians versus 2% to 4% for hospitals).
- Effective pay-for-performance programs must be based on collaboration and have sufficient flexibility to evolve over time.



# **Next Generation of WellPoint Programs**

- Web-based performance profiles
  - Provide "real-time" information to physicians
  - Provide patient-specific information to physicians
- Reward quality improvement, not just high quality providers
- Expand programs to more hospitals and physicians
- Greater focus on efficiency measures
- Give members performance information
- Encourage members to use "high performers"



# **Return On Investment (ROI)**

- ROI must be proven, but will take time
- ROI depends on:
  - Widespread change in behavior and practice
  - Developing networks based on provider performance
  - IT investment in infrastructure
  - Patient and physician satisfaction
  - Longer-term assessment of reduction in medical illness burden
- ROI for P4P linked to other care management strategies

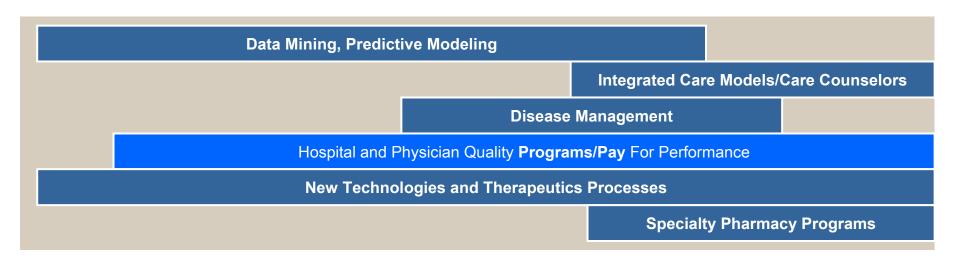


# P4P: Integrated with Medical Management

#### % of WellPoint Members



#### % of Health Care Costs





# **Moving Forward: Industry Challenges**

- HMO versus PPO product designs
- Role of specialists when performance measures are not as well developed
- Different programs (CMS, health plans) and common metrics (NQF, specialty societies, employer coalitions)
- Administrative data versus chart abstraction
- Will information be used wisely (i.e., tiered hospital contracting versus centers of excellence)?
- Should data be reported at the physician or group level?
- Public reporting, transparency and risk adjustment easily understood by consumer?



# **Moving Forward: Industry Trends**

- Expand P4P to PPO and self-insured (ASO) products
- Reward specialist physicians as well as primary care physicians
- Supplement quality metrics with measures that result in positive savings (generic drug substitution, IT adoption)
- Tiered fee schedules instead of annual bonus payments
- Demonstrate Return on Investment (ROI)
- Balanced scorecards combined with increased transparency
- Rising role of CMS as P4P market driver



### Competition vs. Collaboration

- Competition, market leadership facilitate speed to market
  - Collaboration can slow implementation
  - Effectiveness of solutions may be diminished
- Balance required to ensure consistent quality improvement across nation while also facilitating market competition and competitive distinction (i.e., collaborate on framework and measures, but differentiate on reward structures)
- Must be mindful of unintended consequences: too much transparency can lead to inequitable contract discussions and ultimately drive up the cost of health care



### **Prerequisites for Healthy Competition**

- Accurate, accessible information about cost and quality
- Uniform, transparent quality information available
- Stronger connection between provider payments and quality of care delivered
- Widespread use of evidence-based clinical practices
- Credible methodology for demonstrating return on investment



#### Conclusion

- Purchasers want value for their premium dollar
- We must close the quality chasm and reduce variation in health care
- Quality measurement is imperfect; we need consistent standards
- Quality improvement requires multiple strategies beyond P4P, including new reimbursement models
- Leading health plans, coalitions, CMS will continue efforts to align reimbursement with quality