# Advancing HIT The Role of State Government

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# Horse and Buggy Medicine

We spend \$1.6 trillion a year on health care – far more than on financial services – yet we have a 21<sup>st</sup> century financial information infrastructure and a 19<sup>th</sup> century health information infrastructure.

# HIT Enabled Care Must Become the Standard for Care

- Supports systems of care through information sharing
- Provides actionable information at the point of care
- Enables measurement of quality, and payment based upon outcomes
- Facilitates development and use of evidence-based medicine

# Slow Rate of HIT Adoption Results from "Market Failure"

 Perverse business incentives – the current system benefits everyone except patients.

 HIT would benefit patients and insurers, but costs would be borne by hospitals and physicians.

### The Barriers are Significant

- Payoff is slow and uncertain for most providers.
- Interoperability standards are still evolving.
- Major investment of capital is required.
- It disrupts physician and hospital work flow.
- Patients have privacy concerns.

### Why Should the State Care?

- Major purchaser of health care
- Patient safety and privacy
- Ensure availability of care in rural and underserved communities
- Public health and bio-surveillance
- Promotes population health and reduces burden of chronic disease

#### HIT as State Infrastructure

What are the essential elements of an interoperable HIT infrastructure?

- Electronic prescriptions
- Online patient records of "clinical dashboard"
- Integrated, paperless healthcare claims system
- CPOE
- Chronic disease registries
- Clinical Decision Support tools

### States Recognize the Importance of HIT Infrastructure

- More than 208 HIT-related bills have been introduced in the US -- 30 have become law in 19 different states.
- State legislation is increasingly focusing on improving the quality of care through HIT, rather than focusing on HIT implementation alone.
- Nine Governors have issued executive orders in 2007 to drive improvements in healthcare through HIT (CA, MD, OH, VA, MISS, MO, GA, KA, and WA).
- Most of the executive orders create commissions, committees, advisory boards, and taskforces to make recommendations about HIT, quality, and cost.

# Governor's HIT Goal for California

#### HIT Vision

Achieve 100% electronic health data exchange among payers, providers, consumers, researchers and government agencies in the next ten years.

#### HIT Mission

Provide Californians appropriate personal health information available in a timely and secure fashion and enable affordable, safe and accessible health care.

### State's Role in Advancing HIT

- Business Case
- Bully Pulpit
- Purse Strings
- Privacy and Security
- Reliable Standards
- Float All Boats
- Public-Private Partnerships

# Barriers to HIT Among Physicians

- Expense to purchase 59%
- Difficulty/expense of implementation -- 42%
- Unsure how to make selection 31%
- Resistance to change in practice style 30%
- Retraining of staff 28%
- Lack of internal technical expertise 25%
- No return on investment 22%
- Fear of product failure 22%
- Attractive product not found 18%
- Inadequate vendor support 15%

# State Must Address Business Case

- Address barriers to adoption
  - Interoperability standards
  - Implementation support
  - Technical resources
- Incentives must be aligned
- Providers and Payers must share in efficiency gains
- Government and private payers need to send a signal to the market

#### **Hospital Technology Adoption**

- Only 13% of hospitals have fully implemented EHRs (42% partially implemented)
- Only 11% fully use bar-coding technology for administration of drugs
  - Bar coding lab specimens, tracking drugs, drug administration, supply chain management, patient ID.
- CPOE e-entry of provider instructions of the treatment of patients (pharmacy, labs, radiology and tx protocols)
  - Reduces medication errors and duplicative tests

### **CA Delegated Providers**

- California is unique in the nation in its use of large integrated medical groups and independent practice associations that deliver care to half of its population.
- Delegated providers coordinate care for 16 million California enrollees.
- California leads the nation in physicians using EHRs!

#### Medical Group Investment in Electronic Health Records

The larger the medical practice, the more likely it uses EHRs:

- Kaiser 79%
- Large practices (10+) 57%
- Small/medium practices 25%
- Solo practitioners 13%

# **Business Case** → HIT Adoption → Quality Improvement

- The more that CA physician groups use HIT to support patient management and care, the better they score on a wide range of clinical quality measures.
- P4P is an effective tool for motivating physician groups to invest in IT.

# E-Prescribing – the Business Case

- Wal-Mart knows when a 6 oz. can of low-sodium Campbell's tomato soup is sold in Fresno store #1815; how much the customer paid for it; how many more they have in stock; and can instantaneously order more to replace it.
- California can't accurately account for the number of people who die or are sickened from a prescribing error.

### E-prescribing saves \$\$

- Cost of dispensing a drug for a Medi-Cal beneficiary -- \$13.18 per prescription
- Meanwhile, over at Wal-Mart -generic drugs are \$4 (and they're making money on it)
- Savings to consumers -- \$750 million

Source: Grant Thornton, LLP, National Study to Determine the Cost of Dispensing Prescriptions in Community Retail Pharmacies, January 2007.

#### HIT Financing Commission

- Comprised of stakeholders and state leadership
- Will assess whether access to capital is a barrier to adoption of clinical information systems for selected market segments.
- Will develop recommendations for state policy actions or strategies to address such barriers.

# **Bully Pulpit: Leadership is Essential**

- CA Health Information Technology Financing Advisory Board: identifying barriers related to the business case
- CA Privacy and Standards Advisory Board: addressing standards for HIE
- CA Telehealth Network Advisory Board: building infrastructure
- eHealth Initiative: focused on policy issues nationally
- California Regional Health Information Organization (CalRHIO)

# Purse Strings: Purchaser of Services

- Exert influence on the health care marketplace as the single largest healthcare purchaser in the state
- Use contracting to advance adoption of standards
- Align incentives through pay for performance and payment reform
- Promote use through public reporting

### **Privacy and Security**

- CA Privacy and Security Advisory Board
- Key to developing consumer trust
- Developing recommended privacy and security policy and standards for health information exchange
- Implementation of policies and standards may require both regulatory and legislative action

#### **PSAB-Committees**

Comprised of interested stakeholders and industry experts

- Privacy- consent and use limitation
- Security- standards and access
- Legal- analyses of existing CA law and applicability
- Education- consumer understanding

#### Reliable Standards

- Fundamental to health information exchange
- A barrier to adoption
- Federal Health IT Standards (HITSP)
- Certification Commission (CCHIT)
  - Drive use through public/private contracting

# Float All Boats: HIT for All, Not Just for Some

- Community clinics, safety-net hospitals, rural providers
- All may require targeted strategies to address financial and technical needs:
  - Appropriate (lower value, shorter term) financing for HIT
  - Capital access for smaller borrowers
  - Leverage with existing financing programs, on-going resources

### Public/Private Partnerships

State resources are stretched.

The state should coordinate with private sector efforts.

 The state should participate as both payer and provider.

#### **CA HIT Initiatives**

- CA Telehealth Network
  - \$22.1 million FCC grant that supports a 3-year plan:
    - Year 1- 126 sites
    - Year 2-89 sites
    - Year 3- 104 sites
- Department of Mental Health program
   supported by PC money, Prop 63
   millionaire tax
- E-prescribing proof of concept— Medi-Cal - N. Sierra Rural Health Network

# Broadband- the Delivery Pipeline

- The California Emerging Technology Fund is promoting broadband Internet access in rural and other underserved areas with money from telecommunication company mergers.
- In October, the Governor issued an Executive Order that eliminated fees for installing high-speed Internet conduit along state rights of way and set up a Broadband Task Force.

# **Broadband Task Force Report- Healthcare Recommendations**

#### Create a Statewide eHealth Network

- Implement a shared vision, strategic plan and sustainable business model
- Ensure sustainability
- Increase availability and use of applications
- Improve capacity

#### The Vision

- A healthcare system that provides timely, efficient, effective, patient centered, safe, equitable care
- A system that aligns incentives between providers and payers to provide appropriate care
- A system that is transparent and accountable to patients

### Thank you

For more information on CA Initiatives in support of Health IT:

http://www.chhs.ca.gov/initiatives/He althInfoEx/Pages/Default.aspx