Neurosurgery and Quality Improvement: A Pay for Participation Model

PFP Summit Concurrent Sessions III

Robert E. Harbaugh, MD, FACS, FAHA University Distinguished Professor & Chair, Department of Neurosurgery Professor, Department of Engineering Science & Mechanics Director, Clinical Neuroscience Institute Penn State University-M.S. Hershey Medical Center

Chair, AANS/CNS Washington Committee

Introduction

Collaboration among surgical boards, specialty societies, industry, private payers and government is needed if we hope to improve the quality of surgical care.

Prospective collection of patient data, processes of care and outcomes - with feedback to individual surgeons in a nonpunitive environment - has reliably improved surgical quality.

We believe that such a system should be instituted for neurosurgeons in the U.S.

Current P4P Programs

Based primarily on process measures

Most likely to improve quality if a strong evidence base links processes of care to improved outcomes

Medical specialties have a relatively large number of such evidence based process measures Improving Surgical Quality: Process Measures

Use of process measures is unlikely to improve the quality of surgical care

Evidence based surgical process measures are rare. Surgical RCTs often:

Lack equipoise

Have unrepresentative surgeons and patients Are unblinded with ambiguous end points Improving Surgical Quality: Outcomes Measures

Outcomes assessment is a better way to determine surgical quality but:

Outcomes based P4P programs require accurate risk adjustment to be valid.

Collecting outcomes data alone might reward highly skilled surgeons but would not lead to overall QI.

Gaming the system and avoiding high risk patients are concerns.

Improving Surgical Quality: Other Options

Centers of Excellence

Directing patients to hospitals expected to produce superior surgical outcomes

Pay for Participation

Prospective collection of patient characteristics, processes of care and outcomes data, with comparative performance feedback to surgeons in a non-punitive environment

Centers of Excellence

Patients are directed to specific hospitals and surgeons by restricting payment, tiered health plans, economic incentives to patients, public reporting of surgeon or hospital case volumes, process quality indicators and outcomes.

Positives

Such programs can be instituted quickly by using structural quality indicators case volumes and mortality rates.

May improve surgical quality by having surgeons and hospitals compete to be in the top tier.



Centers of Excellence

Negatives

- Structural and process quality indicators do not correlate with better outcomes for most procedures.
- Redistributing surgical patients is difficult in a competitive, private payer health care financing environment.
- Redistributing CMS surgical patients could have significant, negative political implications.
- Surgeon level outcomes are often unreliable because of limited sample size and inadequate risk adjustment
- High volume surgeons at low volume hospitals have better outcomes than low volume surgeons at high volume hospitals.
- Programs based on measures that do not accurately reflect hospital or surgeon specific performance will always be viewed as unfair and will be strongly opposed by professional groups.

- Infrastructure to allow surgeons to collaborate for QI
- Requires accurate, surgeon-specific collection of data regarding patient characteristics, processes of care and outcomes by data abstractors or direct reporting
- Requires feedback to surgeons on their performance in relation to their peers
- Surgeons review their individual data to gauge their performance and to link patient characteristics and processes of care to outcomes

- Surgeons or hospitals are compensated for participation.
- Data are not publicly reported.
- An iterative process that uses data collection to refine indications and improve patient selection.
- Effectiveness is judged by improvement in morbidity, mortality and cost of care for individual surgeons and for the group.

Positives

Surgeon acceptance is high in a non-punitive environment. No public reporting reduces incentives for gaming the system and avoiding high risk patients and increases incentives for collaboration.

Has been demonstrated to improve adherence to evidence based process indicators and improve outcomes for many procedures

Allows refinement of surgical indications, reducing overuse and underuse of services

Negatives

Surgeons, hospitals and payers are often competitors, not collaborators.

Cost savings depend on refined surgical indications and decreased complications. These require time to develop and there are no immediate cost savings.

Advocates of public reporting believe it improves care and is necessary for patient education.

Auditing is problematic.

Developed on the principles that the program must:

Be surgeon-specific

Include prospective patient characteristic, process and outcomes data collection

Supply non-punitive feedback to surgeons

Allow analysis of aggregate data for publications

Limit the data collection burden as much as possible

Include the ABNS and specialty societies

Development

AANS/CNS Washington Committee's Quality Improvement Workgroup (QIW)

Concept development, funding opportunities

AANS/CNS Data Collection Committee (DCC)

Choose a uniform data collection system and determine governance

ABNS

Develop data collection instruments for MOC that can also be used for P4P

Oversight groups review universal data set to look for patterns of patient characteristics and processes that lead to favorable or unfavorable outcomes and for surgeon outliers

Outliers are contacted regarding QI efforts such as focused CME, patient selection criteria etc.

Best practices to be presented at national and regional meetings and published in peer reviewed journals

One data collection effort for P4P, state and hospital reporting requirements and MOC

Progress to date

On-line lumbar stenosis pilot project completed as proof of concept. Developed by QIW and funded by AANS

15 procedure-specific data collection instruments developed by ABNS for on-line use for MOC and P4P

AANS/CNS DCC working on a single data collection platform and governance

Next Steps?

Will industry, private payers and CMS accept pay for participation as a viable quality improvement option?

Can we find a partner for a demonstration project?

Thank You for Your Attention