# P4P: PART OF A LARGER HEALTH REFORM AGENDA

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**FEBRUARY 28, 2008** 

### **ABOUT TODAY'S DISCUSSION**

### About NCQA

- Physician Recognition Programs
- Trends in Pay for Performance
- P4P: Part of a Larger Strategy



## NCQA: A BRIEF INTRODUCTION

- Private, independent non-profit health care quality oversight organization founded in 1990
- Mission: To improve the quality of health care
- Committed to measurement, transparency and accountability
- Unites diverse groups around common goal: improving health care quality

### WHAT DOES NCQA MEASURE?

### • HEDIS<sup>®</sup>

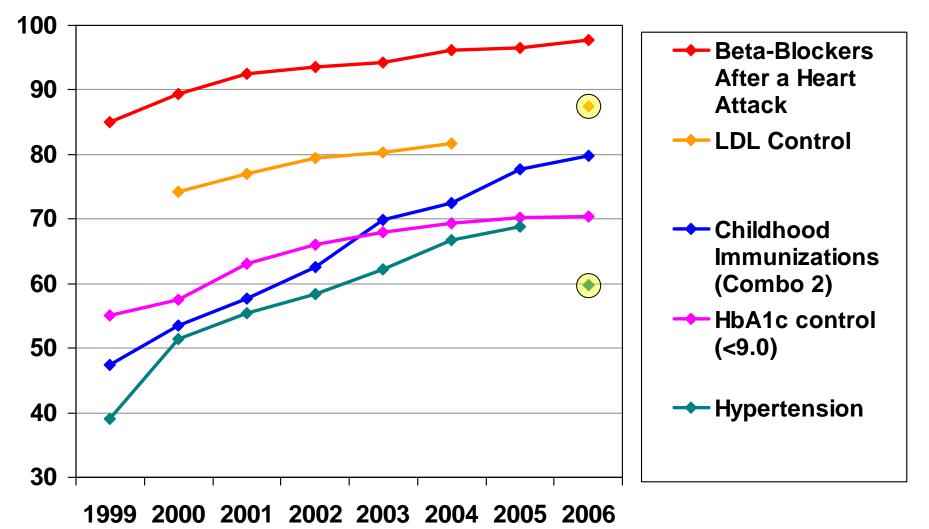
- Cancer screening, diabetes, cardiac care
- Measures of effective, appropriate care
- HEDIS measure criteria: valid, relevant, feasible
- Specifications vetted by committee of health care stakeholders, thought leaders
- Results are rigorously audited
- CAHPS<sup>®</sup>
  - Access, timeliness, satisfaction
  - Independently collected

### WHAT DOES NCQA MEASURE?

### Health Plans

- HEDIS and CAHPS quality measurement
- 2/3 of HMOs in U.S. are NCQA Accredited
  - Covering 75% of HMO lives
- Only Accreditation program that scores programs on quality of care
- 2008: NCQA extends many MCO
  Accreditation requirements to PPOs
- Physicians/physician groups
  - HEDIS for Physician Measurement
  - NCQA Physician Recognition programs

### **MEASUREMENT LEADS TO IMPROVEMENT**



Denotes measure specification change in 2006

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## PHYSICIAN RECOGNITION PROGRAMS

- Identify providers who deliver superior care
- Measure against evidence-based standards



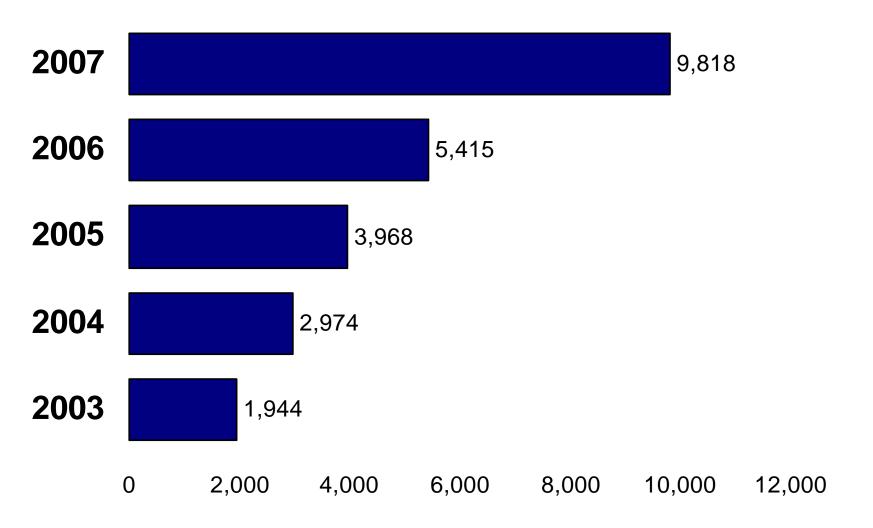
- Assess care for diabetes, heart/stroke, back pain, care delivery systems
- New PPC-PCMH program serves to identify practices as "medical homes"

### IDENTIFYING PATIENT-CENTERED MEDICAL HOMES

Assessing whether practices provide:

- Access and communication
- Patient tracking and registry functions
- Care management
- Patient self-management support
- Electronic prescribing
- Test tracking
- Referral tracking
- Performance reporting and improvement
- Advanced electronic communications

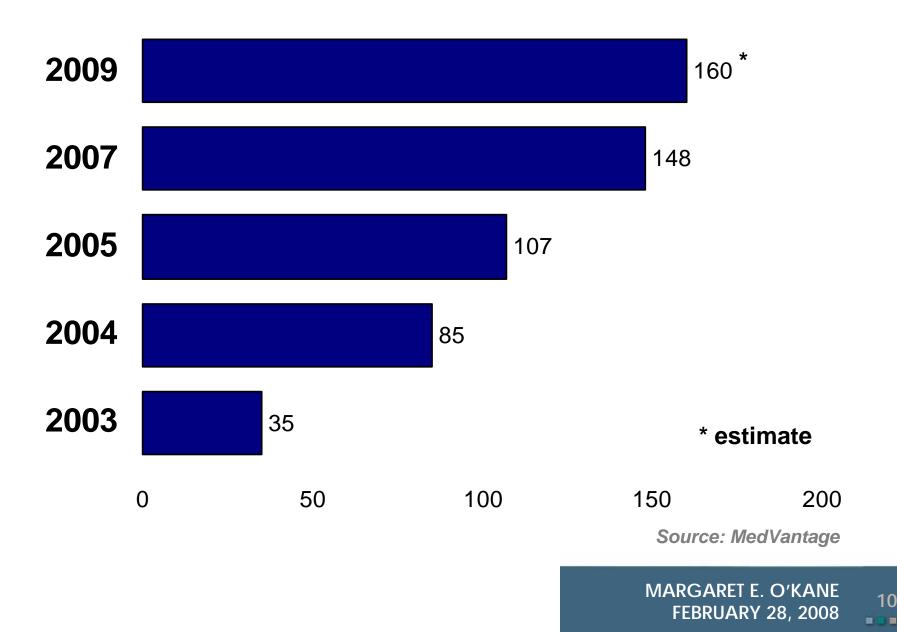
### **RECOGNIZED PHYSICIANS, 2003-2007**



Active Recognitions as of December 31 of each year.

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### **P4P PROGRAMS GAIN TRACTION**



### ...BUT THEIR IMPACT ON THE SYSTEM ISN'T YET REALIZED

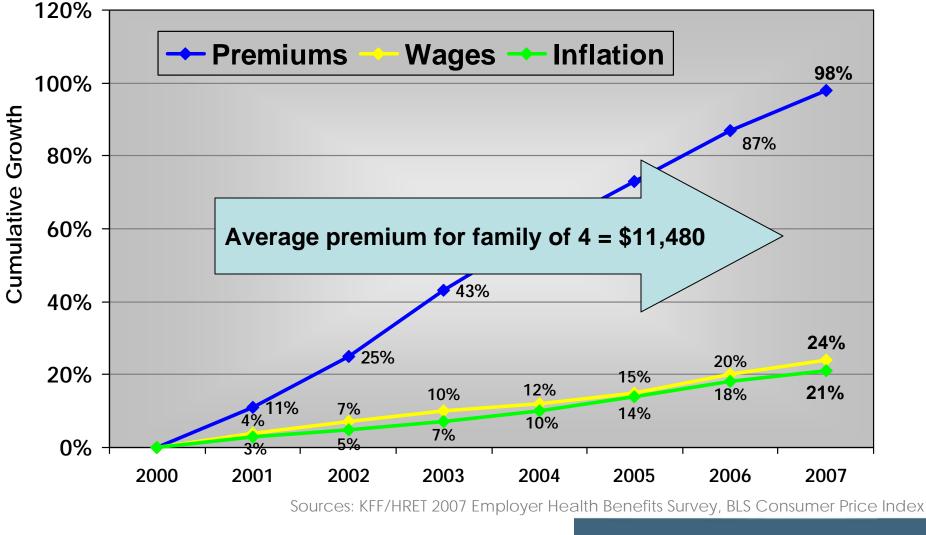
- Penetration is still limited
- Often target primary care
- Incentives are not strong compared to underlying payment system
- Not a silver bullet!

### **A CROSSROADS FOR QUALITY**



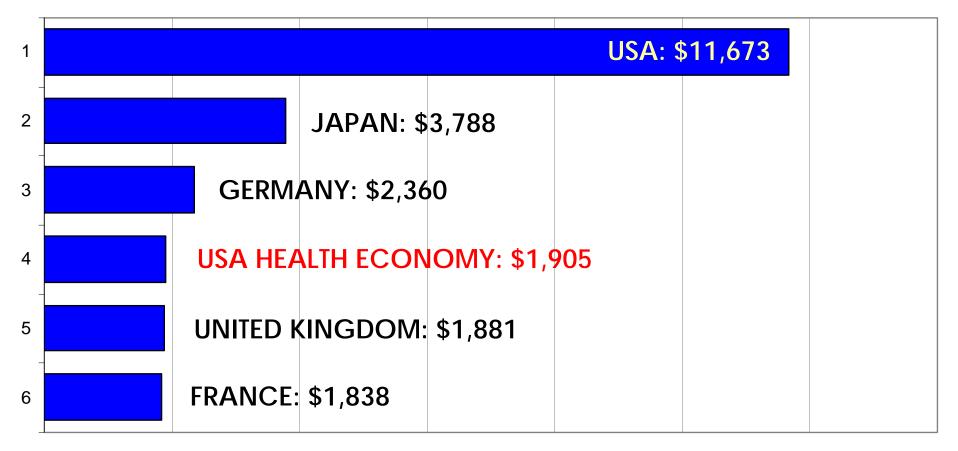
### WE MUST ADDRESS THE COST JUGGERNAUT

### Cumulative Changes in Health Insurance Premiums, Workers' Earnings and Inflation, 2000-2007



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### THE WORLD'S SIX LARGEST ECONOMIES GDP, BILLIONS, 2004



Sources: OECD Fact Book, 2006

US National Health Expenditures, 2004 (CMS, 8/06)

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### STATE ATTEMPTS AT REFORM UNDERMINED BY COST PRESSURE

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Schwarzenegger's Health Plan Rejected by Lawmakers

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By Michael B. Marois



Jan. 28 (Bloomberg) -- California Governor Arnold Schwarzenegger's \$15 billion plan to provide health insurance for everyone in the most populous U.S. state was rejected by a Senate committee on concerns it would cost too much.

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The Senate Health Committee, controlled by Democrats, voted 7-1 against moving the bill toward a floor vote, with three abstentions.

Lawmakers said taxpayers would end up subsidizing the program at a time when the state faces a \$14 billion deficit. Schwarzenegger, a 60-year-old Republican, insisted it would fund itself through higher taxes on cigarettes and new fees on businesses, doctors and hospitals.

### TWO STEPS FORWARD, TWO STEPS BACK?

- Missouri
- Texas
- Tennessee
- Maine

McDonough JE, Miller M, Barber C. A Progress Report On State Health Access Reform. *Health Affairs* 27, no. 2 (2008): w105-w115

### **LESSONS FROM CALIFORNIA'S P4P EFFORTS**

- Regional variation reflects an uneven playing field
  - Population adjustments necessary; extends beyond
    P4P to capitation strategies
  - Paying for achievement and improvement a good start
- Aggregation of physicians does not necessarily equal integration
- Incentives for QI need to be clear
- Affordability requires a more comprehensive strategy

### THE OPPORTUNITY IS HERE

- Rising costs lead to frustration among payers, consumers, providers
- Health care reform is at the top of the national agenda
  - Access is widely agreed-upon priority
- We have more clarity about the relationship between quality and costs
- Benchmarking has revealed high performers

### P4P NEEDS TO BE PART OF A LARGER STRATEGY

- Comprehensive payment reform
- Evidence-based benefit design
- Evidence stewardship
- Clinically accountable entities
- Population health strategy

### **1. PAYMENT REFORM: TIE IT TO OUTCOMES**

- Bundling of payments (e.g. capitation) desirable to allow integrated systems to gain from their efficiencies
- Performance benchmarking also plays an important role
  - Facilitates performance comparison
  - Transparency critical to trust
  - Allows differential rewarding for superior care
- Pathway out of Medicare Sustainable Growth Rate

### **2. EVIDENCE-BASED BENEFIT DESIGN**

- Cover what works
- Cover what's appropriate for this patient
- When in doubt, use coverage with
  - Evidence development
  - Shared decision-making
- Don't pay for avoidable errors

Benefit design can't be an obstacle to effective care

### **3. EVIDENCE STEWARDSHIP**

 We don't have evidence to support much of the medical care we deliver

Current model:

- Investigator-initiated research
- Fragmented by specialty, organ systems
- Repetitive trials in some areas, no evidence in others

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### **CONFLICTS IN EVIDENCE**

- Data from ACCORD, ADVANCE trials leave conflicting messages on tight HbA1c control
- ACCORD
  - Studied high-risk patients with diabetes
  - Very strict control targets (<6.0%)</li>
  - Found excess mortality
- ADVANCE
  - Found no excess mortality among those with strict control targets
- Needed: more targeted RCTs and study large population experience through learning networks

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### POOR EVIDENCE LEADS TO UNPROVEN TREATMENTS

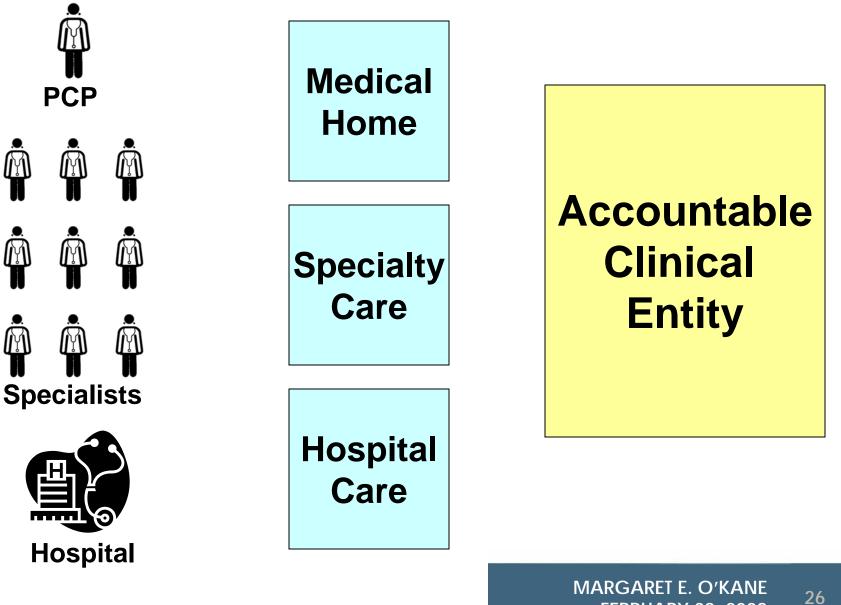
- Bone marrow transplant/high dose chemotherapy for breast cancer
  - Deployed based on inadequate evidence
  - Trials in the 1990s showed conventional therapy to be more effective
  - 30,000 women unnecessarily subjected to ABMT/HDC
  - 600 died as a result of the treatment

### **4. CLINICALLY ACCOUNTABLE ENTITIES**

- Medical Home:
  - Wellness
  - Complex pediatrics
  - Geriatrics
  - Cancer
  - HIV
- Coordinated group practice
- Hospital-centered network
- Other integrated, accountable systems

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### ALTERNATIVE DELIVERY SYSTEMS AND ACCOUNTABLE MODELS



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### **5. POPULATION HEALTH STRATEGY**

- We need to treat our collective health as an asset and zealously protect it
  - Stepped-down accountability in the delivery system
  - Issues go beyond health care
  - Tobacco is a model for non-healthcare aspects
- Warning signs are there: growing numbers of uninsured, rising obesity rates

### **NEXT STEPS**

- Affordable, quality universal coverage is the goal
  - Costs will overwhelm reform programs that focus solely on access

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- Leave room for "buy-up"
- Public-private cooperation
- Educating the public

### IT'S AN EXCITING TIME TO BE IN HEALTH CARE

# "Where would you rather be than right here, right now?"

--Marv Levy Head Coach, Buffalo Bills (1986-1997)

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### DISCUSSION

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