HIPAA for Governments & Municipalities

Rebecca L. Williams, RN, JD
Partner, Co-Chair of HIT/HIPAA Practice
Davis Wright Tremaine LLP
Seattle, WA
beckywilliams@dwt.com







HIPAA's Applicability to Government





Administrative Simplification: What Does HIPAA Do?

- Transaction Standards
- Privacy Standards
 - Restrictions on use and disclosure of PHI
 - Individual rights
 - **■** Administrative requirements



- Ensure confidentiality, integrity and availability of electronic PHI
- Protect against reasonably anticipated threats to security or integrity of electronic PHI
- Protect against reasonably anticipated uses or disclosures of electronic PHI
- **■** Ensure compliance by workforce





Covered Entities Under HIPAA

- Health care providers engaging in electronic covered transactions
- Health plans
 - **Insurers**
 - Group health plans (e.g., employee benefit plans)
 - Employee welfare benefit plan established for employees of two or more employers
 - Medicaid
 - Approved state child health plan
 - <u>Not a health plan</u>: other government-funded programs
 - Principal purpose is other than providing or paying the cost of health care or
 - Principal activity is direct care or making grants to fund direct care
- Health care clearinghouses
- Sponsors of Medicare prescription drug cards





Others Affected by HIPAA

- Business associates
 - Perform certain functions on behalf of Covered Entity
 - Involves receipt, use, disclosure, creation of PHI
 - Written assurances that meet specific minimum requirements
- Plan sponsor
 - Fiduciary duty to ensure HIPAA compliance of its plan(s)





Hybrids







- Single legal entity
- Covered functions = covered entity
- Business functions include both
 - **■** Covered functions
 - Noncovered functions
- May designate "health care components"
 - Component that would be a covered entity if a separate legal entity
 - Other components may be added
 - Health care components are treated as separate from rest of the legal entity
 - Document designation



Affiliated Covered Entity



- Covered entities under "common ownership" or "common control"
 - Common ownership ownership or equity interest of 5% or more
 - Common control entity has the power, directly or indirectly, to significantly influence or direct the actions or policies
- Designation to act as a single covered entity





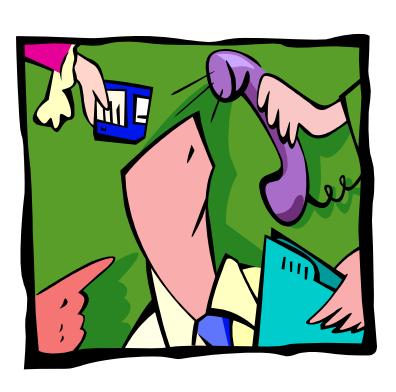






Covered Entity With Multiple Covered Functions

- Single covered entity that engages in
 - **■** Provider
 - Plan
 - Clearinghouse and/or
 - Medicare prescription drug sponsor
- Must comply with each applicable set of requirements
 - Based on each distinct function





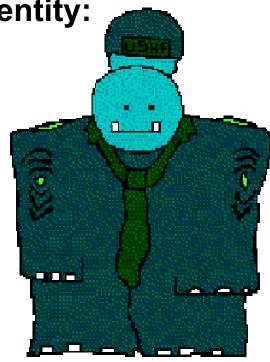
General HIPAA Considerations: Preemption

- Is the State law contrary to HIPAA?
- If not contrary, both requirements apply
- If contrary
 - HIPAA preempts or supercedes contrary state law
 - UNLESS state law provides
 - Greater privacy protections
 - Greater individual rights





- HIPAA may apply to
 - Government agency (or component) itself
 - Covered entities that deal with government agencies
- If agency needs/wants information from covered entities or is a covered entity:
 - Identify applicable permitted and required disclosures
 - Educate on applicable requirements
 - Bring into compliance correspondence, forms, etc.





- Minimum necessary
 - Must make reasonable efforts to
 - Limit PHI to the minimum necessary to accomplish the intended purpose
 - Applies to uses, disclosures and requests
 - Not applicable to
 - Treatment
 - Required by law
 - Authorizations
 - Access to patient
 - Disclosures to HHS

But note: Only to the extent specifically permitted or required





- Verification requirements
 - **Identity**
 - Authority
 - Documentation, statements or representations that otherwise may be necessary
- Notice of privacy practices
 - **■** Bound by notice







- Individual Rights
 - Access
 - **■** Amendment
 - Accounting of disclosures
 - Requests for additional privacy protections







Activities Under HIPAA





HIPAA in Inter-Agency/ Interdisciplinary Teams

- Governments often use multidisciplinary teams
- Allows combination of expertise and focus
- May include:
 - Covered entities/ covered components
 - Non-covered entities
- Can PHI be shared among these teams?





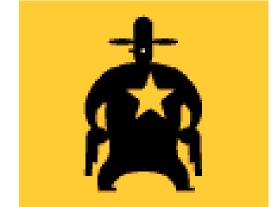
Inter-Agency/Interdisciplinary Teams – HIPAA Permitted Disclosures

- Treatment, payment or health care operations
 - May use or disclose PHI for TPO
 - May disclose PHI for the treatment activities of a provider
 - May disclose PHI for the payment activities of a provider or covered entity
 - May disclose PHI to another covered entity for recipient's limited health care operation
 - Both have/had a relationship with individual
 - Operations pertain to that relationship
 - Limited operations: QA, credentializing, training and fraud and abuse detection



Inter-Agency/Interdisciplinary Teams – Permitted HIPAA Disclosures

- May disclose when required by law
 - Only to the extent required
 - Note additional requirements
 - Bring disclosure under standards for
 - Abuse/ neglect reporting;
 - Judicial and administrative proceedings, or
 - Law enforcement
- Public health reporting
- Health care oversight





Inter-Agency/Interdisciplinary Teams – Permitted HIPAA Disclosures

- Special rules for covered government programs providing public benefits
 - Government program health plan may disclose certain eligibility and enrollment information to another agency administering/providing public benefits if required or authorized
 - Covered government agency administering a public benefits program may disclose PHI to another like agency if
 - The programs serve similar populations
 - Necessary to coordinate covered function or to improve administration/management





Inter-Agency/Interdisciplinary Teams – Permitted HIPAA Disclosures

- Authorization
- Must comply with all applicable laws



- **HIPAA**
- State law
- Heighten confidentiality requirements
 - Protected classes of information
 - Substance abuse regulations
 - Privacy Act
- Draft to include all relevant team players



HIPAA in Public Health

- Tension between
 - Benefits of total access to all health information
 - Public concern over confidentiality
- Permissible disclosures without patient authorization
 - Required by law (e.g., mandatory reporting, gunshot wounds, certain communicable diseases), births and deaths, birth defects)
 - For public health activities (intended to cover the spectrum of public health activities)
 - Prevention and control of disease, injury
 - Communicable disease notification
 - Child abuse or neglect reporting
 - FDA-regulated product or activity
 - Work-related injury or illness
 - Necessary to avert a serious threat to health or safety
 - Other abuse, neglect or domestic violence
 - **TPO**
 - De-identified information and limited data set





HIPAA in Public Health: De-Identification

- Information is presumed de-identified if—
 - Qualified person determines that risk of re-identification is "very small" or
 - The following identifiers are removed:

Name	Address	Relatives	Employer
Dates	Telephone	Fax	e-mail
SSN	MR#	Plan ID	Account #
License #	Vehicle ID	URL	IP Address
Fingerprints	Photographs	Other unique identifier	

And the CE does not have actual knowledge that the recipient is able to identify the individual





HIPAA in Public Health: Limited Data Set

- Limited Data Set = PHI that excludes direct identifiers except:
 - Full dates
 - Geographic detail of city, state and 5-digit zip code
- Not completely deidentified
- Special rules apply





HIPAA in Public Health: Data Use Agreements

- Limited Purposes:
 - Research,
 - Public health
 - Health care operations
- Recipient must enter into a Data Use Agreement:
 - Permitted uses and disclosures by recipient
 - Who may use or receive limited data set
 - Recipient must:
 - Not further use or disclose information
 - Use appropriate safeguards
 - Report impermissible use or disclosure
 - Ensure agents comply
 - Not identify the information or contact the individuals







HIPAA in Public Health





HIPAA in Disaster Situations

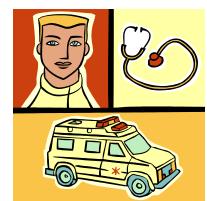
- Facility Directory covered entities may disclose PHI if patient is asked for by name:
 - Name
 - Condition (e.g., undetermined, good, fair, serious, critical)
 - Location within facility
 - Religion (release to clergy only)
- Notification in Disaster Relief Efforts
 - Disclosures to public or private entity authorized to assist in disaster relief efforts
 - Disclosures for notification of individual's location or general condition to family member, personal representative or another responsible for care
- Subject to opportunity to agree or object
- Recognize professional judgment





HIPAA in EMS

- EMS generally is covered entity or covered health care component and must comply with HIPAA
- Beware of HIPAA overkill: Balance between patient care and minimum necessary
 - If name and description of condition is needed, it should be given
 - If directions are needed, get them
- Police often want information from EMS
 - Reporting crime in emergencies (not at a health care facility) to report
 - Commission and nature of a crime
 - Identity, description and location of perpetrator
 - Location of a crime or victim
 - Some disclosures require representations on part of law enforcement that may be able to be given in advance (e.g., formal annual request and representation letter)





HIPAA in Schools

Schools have long protected confidentiality,
 e.g., Family Education Rights and Privacy Act



- Two-prong analysis
 - Is school or person/entity providing services to the school covered entity?
 - Examples school nurse, speech therapist, psychologist, school-based clinics
 - Engage in health care provider activities
 - Engage in electronic HIPAA transaction
 - Is PHI involved?
 - Exception for FERPA covered records (beware FERPA exceptions, such as for oral communication and sole possession)
 - Treatment records of older students exception



HIPAA in Prisons

- A covered entity may disclose PHI to a correctional institution (or law enforcement official) having lawful custody of an inmate
 - Upon institution's representation that the PHI is necessary for:
 - The provision of health care to the inmate
 - The health and safety of the inmate – or others at the correctional institution
 - The health and safety of inmates, officers or other persons responsible for transporting/transferring inmates



- Law enforcement on correctional institution's premises
- Administration and maintenance of the safety, security and good order of the correctional institution



HIPAA in Prisons

- Limited rights of prisoners
- Notice of Privacy Practices
 - Not applicable to inmates or correctional institutions
 - Access
 - Covered correctional institution – or provider under such institution's direction – may deny inmate's request for access if it would jeopardize
 - The health, safety, security, custody or rehabilitation of the individual or other inmates
 - Safety of any officer, employee or others
 - Unreviewable grounds for denial
 - **■** Amendment
 - May be denied if the record is not subject to access
 - Accounting of Disclosure
 - Suspend right to an accounting if law enforcement
 - Represents that it may reasonably impede the agencies' activities
 - Specify a time period for the suspension





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Questions





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